How to have your say

Submissions process

The Ministry of Business, Innovation and Employment (MBIE) seeks written submissions on the issues raised in this document by **5pm on Friday 31 March 2017**.

Your submission may respond to any or all of these questions. We also encourage your input on any other relevant work. Where possible, please include evidence to support your views, for example references to independent research, facts and figures, or relevant examples.

Please include your name, or the name of your organisation, and contact details. You can make your submission:

- By attaching your submission as a Microsoft Word attachment and sending to faareview@mbie.govt.nz.
- By mailing your submission to:

Financial Markets Policy Building, Resources and Markets Ministry of Business, Innovation & Employment PO Box 1473 Wellington 6140 New Zealand

Please direct any questions that you have in relation to the submissions process to: *faareview@mbie.govt.nz*.

Use of information

The information provided in submissions will be used to inform the development of the Financial Services Legislation Amendment Bill, decisions in relation to the outstanding policy matters, and advice to Ministers.

We may contact submitters directly if we require clarification of any matters in submissions.

Except for material that may be defamatory, MBIE intends to upload PDF copies of submissions received to MBIE's website at www.mbie.govt.nz. MBIE will consider you to have consented to uploading by making a submission, unless you clearly specify otherwise in your submission.

Release of information

Submissions are also subject to the Official Information Act 1982. Please set out clearly in the cover letter or e-mail accompanying your submission if you have any objection to the release of any information in the submission, and in particular, which parts you consider should be withheld, together with the reasons for withholding the information. MBIE will take such objections into account and will consult with submitters when responding to requests under the Official Information Act 1982.

If your submission contains any confidential information, please indicate this on the front of the submission. Any confidential information should be clearly marked within the text. If you wish to provide a submission containing confidential information, please provide a separate version excluding the relevant information for publication on our website.

Private information

The Privacy Act 1993 establishes certain principles with respect to the collection, use and disclosure of information about individuals by various agencies, including MBIE. Any personal information you supply to MBIE in the course of making a submission will only be used for the purpose of assisting in the development of policy advice in relation to this review. Please clearly indicate in the cover letter or e-mail accompanying your submission if you do not wish your name, or any other personal information, to be included in any summary of submissions that MBIE may publish.

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Part 1 of the Bill amends the definitions in the FMC Act

1. If an offer is through a financial advice provider, should it be allowed to be made in the course of, or because of, an unsolicited meeting with a potential client? Why or why not?

"You don't know what you don't know". A potential client may need to be educated on the need they have, which they may not have realised due to lack of knowledge or information. If unsolicited meetings are prevented then there is risk of not responsibly helping people to protect their financial future. The exemption allowing financial advice providers to use unsolicited meetings should be retained.

 If the exception allowing financial advice providers to use unsolicited meetings to make offers is retained, should there be further restrictions placed upon it? If so, what should they be?

Disclosure of any conflicts of interest, remuneration and evidence of the assessment of suitability for the client should be exhibited.

3. Do you have any other feedback on the drafting of Part 1 of the Bill? The proposed designations for a Financial Adviser and the employee of a Financial Advice Provider do not clearly indicate the difference in the service provided to the consumer. The designations do not reflect the limited scope of advice that an employee of a financial advice provider will have. The client is reliant on reading the fine print in the disclosure statement to understand the limited scope of advice they might be receiving. I strongly propose a clear distinction between a financial adviser who chooses to attain a licence to be Financial Adviser and take on the responsibility and liability of providing financial advice to the client from a representative of a financial advice provider. The designation of a "Financial Adviser Representative" should be changed to "Restricted Financial Adviser".

Part 2 of the Bill sets out licensing requirements

4. Do you have any feedback on the drafting of Part 2 of the Bill? Agree on extending FMCA licensing regime to advice providers.

Part 3 of the Bill sets out additional regulation of financial advice

- 5. Do you agree that the duty to put the client's interest first should apply both in giving the advice and doing anything in relation to the giving of advice? Does this make it clear that the duty does not only apply in the moment of giving advice? Yes I agree. It's however important to have clear guidelines what behaviours & processes help define "ensuring client's interest first".
- 6. Do you have any comments on the proposed wording of the duty that a provider must not give a representative any kind of inappropriate payment or incentive? What impacts (both positive and negative) could this duty have? As noted on Q5, when behaviours are defined then providers will have clarity on the appropriate incentives to help drive the right behaviours. Any incentive that encourages the adviser to act contrary to the expected behaviours will be inappropriate.
- 7. Do you support extending the client-first duty to providers who do not provide a retail service (i.e. those who only advise wholesale clients)? Why or why not? Client-first should extend to all clients. For a wholesale client the client first protection is provided by the FMCA, in a round about way, under the section on Fair dealing for all licence holders.
- 8. Do you have any other feedback on the drafting in Part 3 of the Bill? Enter text here.

Part 4 of the Bill sets out brokers' disclosure and conduct obligations

- What would be the implications of removing the 'offering' concept from the definition of a broker? Enter text here.
- 10. Do you have any other feedback on the drafting of Part 4 of the Bill, for example any suggestions on how the drafting of broker provisions could be simplified or clarified? Enter text here.

Part 5 of the Bill makes miscellaneous amendments to the FMC Act

11. Should financial advisers have direct civil liability for breaches of their obligations, if the financial advice provider has met its obligations to support its advisers? Why or why not?

A licenced financial adviser should have liability for breach of their obligations. However the liability of any breach by an representative of a financial advice Provider should fall under the

liability of the provider not on the representative.

12. Should the regime allow financial advice providers to run a defence that they met their obligations to have in place processes, and provide resources to enable their advisers to comply with their duties?

The Financial advice provider obligations include monitoring the processes and activity of the representative. The relationship between a financial advice provider and financial adviser will be one of shared liability.

13. Is the designation power for what constitutes financial advice appropriate? Are there any additional/different procedural requirements you would suggest for the exercise of this power?

What constitutes Financial Advice needs to be defined more clearly. In my opinion any advice that has an impact on the financial well being of a client is financial advice.

Eg: giving advice on investing into rental property is financial advice as the client is making a decision to invest money in the hope of growing their wealth.

Recommending business insurance is financial advice as the effectiveness of the advice makes an impact on the current cash flow and future wealth protection.

- 14. Do you have any feedback on applying the concept of a 'retail service' to financial advice services? Is it workable in practice? Yes the concept of retails service should apply to financial advice services. As a country we have had numerous resources and study show that we are lagging in financial capability. Nets need the financial services industry to provide them appropriate advice with sufficient protection under the law.
- 15. Do you have any other feedback on the drafting of Part 5 of the Bill? Enter text here.

Part 6 of the Bill amends the FSP Act

- 16. Does the proposed territorial application of the Act set out above help address misuse of the FSPR? Are there any unintended consequences? How soon after the passing of the Bill should the new territorial application take effect? Enter text here.
- Do you support requiring further information (such as a provider's AML/CFT supervisor) to be contained on the FSPR to help address misuse? Enter text here.
- Do you consider that other measures are required to promote access to redress against registered providers? Enter text here.
- 19. Do you have any comments on the proposed categories of financial services? If you're a financial service provider, is it clear to you which categories you should register in under the proposed list? Enter text here.
- 20. Do you support clarifying that schemes must provide information to the FMA if they believe that a provider may be involved in conduct that constitutes breach of relevant

financial markets legislation?

Enter text here.

21. Do you have any other feedback on the drafting of Part 6 of the Bill? Enter text here.

Schedule 1 of the Bill sets out transitional provisions relating to DIMS and the code of conduct

- 22. When should an FMC Act DIMS licence granted to AFAs who provide personalised DIMS expire? For example, should it expire on the date on which the AFA's current authorisation to provide DIMS expires? Enter text here.
- 23. Do you have any other feedback on the drafting of Schedule 1 of the Bill? Enter text here.

Schedule 2 of the Bill creates a new schedule to the FMC Act with detail about the regulation of financial advice

- 24. Should the FMC Act definition of 'wholesale' be adopted as the definition of wholesale client for the purposes of financial advice? Why or why not? Yes the definition of wholesale clients should be consistent for the purposes of financial advice. I would encourage the removal of any absolute value of wealth as threshold to define a wholesale client as the amount of wealth they have has no direct relation to how infirmed or experience they might be. Being a whole sale client should be matter of choice purely based on clearly evidenced experience and expertise.
- 25. We understand that some lenders consider that they may be subject to the financial adviser regime because their interactions with customers during execution-only transactions could be seen to include financial advice. Does the proposed clarification in relation to execution-only services help to address this issue? Enter text here.
- 26. Are there any unintended consequences resulting from the minor amendments to the exclusions from regulated financial advice, as detailed above? Enter text here.
- 27. Do any of the membership criteria or proceedings for the code committee require further clarification? If so, what? Enter text here.
- 28. Does the drafting of the impact analysis requirement provide enough direction to the code committee without being overly prescriptive? Enter text here.
- 29. Does the wording of the required minimum standards of competence knowledge and skill which 'apply in respect of different types of advice, financial advice products or other circumstances' adequately capture the circumstances in which additional and different standards may be required?

Enter text here.

30. Should the Financial Advisers Disciplinary Committee consider complaints against financial advice providers as well as complaints against financial advisers? Why or why not?

Enter text here.

31. If the jurisdiction of the Financial Advisers Disciplinary Committee is extended to cover financial advice providers, what should be the maximum fine it can impose on financial advice providers?

Enter text here.

32. Do you have any other feedback on the drafting of Schedule 2 of the Bill? Enter text here.

About transitional arrangements

33. Are there any other objectives we should be seeking to achieve in the design of transitional arrangements? Enter text here.

Proposed transitional arrangements

- 34. Do you support the idea of a staged transition? Why or why not? Enter text here.
- 35. Is six months from the approval of the Code of Conduct sufficient time to enable existing industry participants to shift to a transitional licence? Enter text here.
- **36.** Do you perceive any issues or risks with the safe harbour proposal? Enter text here.
- 37. Do you think there are any elements of the new regime that should or shouldn't take effect with transitional licences? What are these and why? Enter text here.
- 38. Is two and a half years from approval of the Code of Conduct sufficient time to enable industry participants to become fully licensed and to meet any new competency standards? Enter text here.

Possible complementary options

39. Do you support the option of AFAs being exempt from complying with the competence, knowledge and skill standards for a limited period of time? Why or why not?
Fortune text here

Enter text here.

40. Would it be appropriate for the exemption to expire after five years? If not, what

timeframe do you suggest and why? Enter text here.

- 41. Is there a risk that this exemption could create confusion amongst industry and for consumers about what standards of competence, knowledge and skill are required? Enter text here.
- 42. If you support this option do you think it should be set in legislation or something for the Code Working Group to consider as an option as it prepares the Code of Conduct? Enter text here.
- 43. Do you support the option of a competency assessment process for existing AFAs and RFAs? Why or why not? Enter text here.
- 44. Is it appropriate for the competency assessment process to be limited to existing AFAs and RFAs with 10 or more years' experience? If not, what do you suggest? Enter text here.
- 45. If you support this option do you think it should be set in legislation or something for the Code Working Group to consider as an option as it prepares the Code of Conduct? Enter text here.

Phased approach to licensing

- 46. What would be the costs and benefits of a phased approach to licensing? Enter text here.
- 47. Do you have any suggestions for alternative options to incentivise market participants to get their full licences early in the transitional period? Enter text here.
- 48. Do you have any other comments or suggestions regarding the proposed transitional arrangements? Enter text here.

Demographics

- 49. Name: Sumita Paul
- 50. Contact details: REDACTED
- 51. Are you providing this submission:⊠As an individual□On behalf of an organisation

(Describe the nature and size of the organisation here)

52. Please select if your submission contains confidential information:

 \Box I would like my submission (or specified parts of my submission) to be kept confidential, and attach my reasons for this for consideration by MBIE.

Reason: Enter text here.