



COVERSHEET

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| Minister | Hon Stuart Nash | Portfolio | Economic Development |
| Title of Cabinet paper | Releasing of the Advanced Manufacturing Industry Transformation Plan | Date to be published | 27 March 2023 |

List of documents that have been proactively released

| Date | Title | Author |
|------------------|--|---|
| November 2022 | Release of the Advanced Manufacturing Industry Transformation Plan | Office of the Minister of Economic and Regional Development |
| 16 November 2022 | Release of the Advanced Manufacturing Industry Transformation Plan DEV-22-MIN-0264 Minute | Cabinet Office |
| 16 November 2022 | Co-Chairs cover letter presenting the Advanced Manufacturing Industry Transformation Plan | Brett O'Riley, Rachel Mackintosh and MBIE |
| 16 November 2022 | Advanced Manufacturing Industry Transformation Plan | MBIE |

Information redacted

YES / NO

Any information redacted in this document is redacted in accordance with MBIE's policy on Proactive Release and is labelled with the reason for redaction. This may include information that would be redacted if this information was requested under Official Information Act 1982. Where this is the case, the reasons for withholding information are listed below. Where information has been withheld, no public interest has been identified that would outweigh the reasons for withholding it.

Some information has been withheld for reasons of Legal professional privilege

IN CONFIDENCE

Office of the Minister for Economic and Regional Development

Chair, Cabinet Economic Development Committee

Release of the Advanced Manufacturing Industry Transformation Plan

Proposal

- 1 This paper seeks agreement to publicly release the *Advanced Manufacturing Industry Transformation Plan* (ITP) that has been co-created in partnership between business, unions, government, Māori, Pacific peoples and wider stakeholders. The actions in the ITP have been prioritised and refined through public consultation [DEV-22-MIN-0084 refers].
- 2 The advanced manufacturing sector is a major contributor to the economy, jobs and communities but has potential for significant transformation and growth. The sector employs 10.7 per cent of the workforce (248,400 people), accounts for 10 per cent of GDP (\$24.1 billion), 73.5 per cent of goods exports (\$44.5 billion), and 24 per cent of business expenditure on Research and Development (\$649 million). It is the second largest employer of Māori, second largest employer of Pacific peoples and important contributor to both regional and urban employment and growth.
- 3 Subject to Cabinet approval, I plan to release the *Advanced Manufacturing Industry Transformation Plan* at a launch event hosted by sector partners in early 2023.

Issue identification

- 4 New Zealand sits in the bottom half in the OECD for labour productivity and capital intensity. Our lack of productivity and low investment in plant and machinery means we will always struggle to be globally competitive; let alone lead the world in any areas where we should have a form of global competitive advantage. As a consequence, advanced manufacturing was prioritised by Cabinet for an ITP due its scale and potential to significantly increase productivity, higher-skilled higher-wage jobs, and a globally competitive low emissions sector.

Relation to government priorities

- 5 The Advanced Manufacturing ITP supports the government’s overarching priorities to accelerate the economic recovery and rebuild from COVID-19 to achieve a high wage, low emissions economy that provides economic security for all [DEV-21-MIN-022 refers].
- 6 The recommendations in the Advanced Manufacturing ITP, if implemented, will deliver on the government’s focus on creating higher wage jobs through lifting productivity, growing skills and investing in innovation. A globally competitive, circular, net-zero emissions advanced manufacturing sector will accelerate our transition to a more productive, sustainable and inclusive future.

- 7 The Advanced Manufacturing ITP aligns with and supports other government priorities including the Emissions Reduction Plan, Waste Strategy, Immigration Rebalance, Future of Work Forum, Reform of Vocational Education, Te Ara Paerangi - Future Pathways, He Kai Kei Aku Ringa: The Crown-Māori Economic Growth Partnership, All-of-Government Pacific Wellbeing Strategy and Pacific Employment Action Plan.
- 8 The initiatives in the Advanced Manufacturing ITP are designed to support all seven manufacturing sub-sectors. This includes manufacturing output also covered by the Agritech, Food & Beverage, Forestry & Wood Processing and Fisheries ITPs. It also covers the other 60 percent of manufacturing output in the non-primary sector (such as health technologies, pharmaceuticals, machinery and equipment). The Digital Technologies ITP and Construction Sector Accord are relevant to the advanced manufacturing sector and initiatives across all these ITPs are intended to be mutually reinforcing.

Executive Summary

- 9 The *Advanced Manufacturing Industry Transformation Plan* is an opportunity for business, unions, government, Māori, Pacific peoples and wider stakeholders to co-create and co-own a plan to accelerate the transformation and growth of Aotearoa New Zealand's advanced manufacturing sector.
- 10 A driving principle of ITPs is partnership. Representatives from business, unions, government agencies, Māori and wider stakeholders participated in a Steering Group and four Working Groups to prepare a Draft *Advanced Manufacturing Industry Transformation Plan* for public consultation [DEV-22-MIN-0084 refers].
- 11 Public consultation on the Draft ITP was comprehensive. Over 700 sector participants engaged through 12 regional workshops from Whangarei to Invercargill, 13 advanced manufacturing factory site visits, 6 thematic workshops, 60 written submissions, hui Māori and dedicated Pacific peoples engagement. These consultations tested, prioritised and refined the Draft ITP.
- 12 The Final ITP (attached as Appendix One) provides an overview of Aotearoa New Zealand's advanced manufacturing sector and identifies 6 priorities to accelerate its transformation and growth:
 - 12.1 increasing investment in advanced technologies and processes to lift productivity and wages
 - 12.2 developing and attracting a diverse high-skilled high-wage workforce
 - 12.3 creating a leading circular net-zero emissions sector
 - 12.4 improving understanding and perceptions of advanced manufacturing
 - 12.5 Making innovation, R&D and science work for advanced manufacturing
 - 12.6 Enhancing global connectivity and opportunities.

- 13 While all ITP priorities are important, overwhelming sector support has been expressed for urgent action to implement the following priorities to achieve transformational change:
- 13.1 **Priority 1 (increasing investment in advanced technologies and processes to lift productivity and wages), and**
 - 13.2 **Priority 2 (developing and attracting a diverse high-skilled high-wage workforce).**
- 14 The Advanced Manufacturing ITP was allocated a Budget 2022 contingency of \$30 million to enable the first stages of implementation of certain ITP actions. Officials will separately seek Ministerial agreement to drawdown those funds so that prompt delivery of certain ITP actions can commence.
- 15 The most significant Advanced Manufacturing ITP actions will, however, require more funding and policy support from government to achieve transformational change. In particular, ITP Priority 1 (increasing investment in advanced technologies and processes) is seen by business, unions and Māori as a pivotal intervention and pre-requisite to lift productivity, higher-skill higher-wage jobs, and the transition to circular net-zero advanced manufacturing.
- 16 Next steps following Cabinet agreement to release this ITP include public launch, drawing down Budget 2022 contingency funding to commence implementation of certain “early win” ITP actions, and government consideration of additional means to implement the most transformational ITP initiatives.

Background

Advanced manufacturing sector and opportunities for transformation

- 17 Advanced manufacturing is vitally important for Aotearoa New Zealand. It is a major contributor to the economy, jobs and communities but has potential for significant transformation and growth.
- 18 The sector employs 10.7 per cent of the workforce (248,400 people), accounts for 10 per cent of GDP (\$24.1 billion), 73.5 per cent of goods exports (\$44.5 billion), and 24 per cent of business expenditure on Research and Development (\$649 million). It is the second largest employer of Māori, second largest employer of Pacific peoples and important contributor to regional and urban employment and growth.
- 19 Two global trends provide an opportunity to accelerate the transformation and growth of the sector over the next 20 years. First, in many of our competitor countries, advanced manufacturing is undergoing a fundamental shift through the application of advanced technologies and processes. Second, in advanced economies, more focus is being placed on economic activity that is sustainable, circular and low emissions.
- 20 New Zealand advanced manufacturing must adapt and thrive in this changing landscape if we are to have any chance of being globally competitive, and thus sustainable going forward. Transformation and growth will require action. Currently, our manufacturing sector has relatively low capital investment in advanced

technologies and processes compared to international benchmarks. This correlates with low productivity by international standards.

- 21 It does not have to be this way. There is significant opportunity to encourage and grow investment and adoption of advanced technologies, processes and innovation to boost the manufacturing sector's productivity. If this is combined with other initiatives in the ITP, it will contribute to higher-skill higher-wage jobs and accelerate transition to circular net-zero emissions advanced manufacturing.
- 22 To support this evolution to advanced manufacturing, the sector will need to upskill existing workers. There is an opportunity to create new high-wage careers in advanced manufacturing, offering great workplace cultures and excellent long-term prospects for a wider diversity of workers.
- 23 While manufacturing employs a higher proportion of Māori and Pacific peoples than other industries, more can be done to build a diverse and inclusive workforce including at leadership and ownership levels.
- 24 As the ITP describes, the sector's future competitiveness must be underwritten by an ambition and actions to create a highly productive, capital intensive, sustainable, circular and net-zero emissions sector. Importantly, globally competitive advanced manufacturing will require not only a significant increase in productivity but also enhanced global connectivity. This is possible; but not without direct government support, intervention and vision.

Co-creation of the Advanced Manufacturing ITP involved partnership and significant stakeholder engagement

- 25 The *Advanced Manufacturing Industry Transformation Plan* provides a mechanism for business, unions, government, Māori, Pacific peoples and wider stakeholders to co-create and co-own a plan for the future of Aotearoa New Zealand advanced manufacturing.
- 26 A hallmark of the Advanced Manufacturing ITP has been the level of stakeholder engagement and partnership. The ITP Steering Group and four Working Groups are made up of representatives from business, unions, government, Māori and wider stakeholders. The Steering Group Co-Chairs are: Brett O'Riley (Chief Executive, Employers and Manufacturers Association), Rachel Mackintosh (Vice-President, NZ Council of Trade Unions Te Kauae Kaimahi and Assistant National Secretary, E Tū), and Paul Stocks (Deputy Secretary, Ministry of Business, Innovation and Employment).
- 27 There are 13 representatives from across the sector on the Steering Group and 44 sector representatives on the four Working Groups. The Working Groups were established to identify key initiatives that would accelerate the transformation and growth of advanced manufacturing. Full membership of these Groups, as well as a wider Partnership Group, is contained in Appendix Two of the attached Final ITP.
- 28 The active engagement by these groups to co-create and finalise the ITP in 18 months, despite COVID-19 disruptions, demonstrates the importance the advanced manufacturing sector attaches to the ITP. Steering Group Co-Chairs Brett O'Riley and

Rachel Mackintosh recently expressed wide sector support for the ITP and a desire to maintain momentum through implementation (see Co-Chairs letter presenting the Advanced Manufacturing ITP attached as Appendix Two).

- 29 Ten government agencies have been involved in the ITP's creation, its working groups and consultations. The Ministry of Business, Innovation and Employment (MBIE) is the lead government agency for this ITP but a number of other agencies work closely with the advanced manufacturing sector. They include Callaghan Innovation, Ministry of Education, Ministry for the Environment, Ministry of Foreign Affairs and Trade, New Zealand Trade and Enterprise, Te Puni Kōkiri, Ministry for Pacific Peoples, Tertiary Education Commission, Ministry of Social Development and Hanga-Aro-Rau Workforce Development Council. The Inland Revenue Department and Treasury have also been consulted throughout the creation of the ITP.

Public consultation was comprehensive and resulted in a prioritised and refined ITP

- 30 Public consultation on the Draft ITP was launched on 1 June 2022 in Tāmaki Makaurau Auckland alongside a South Island launch in Ōtautahi Christchurch on 15 June 2022. Consultation was comprehensive with over 700 sector participants engaged through:

- 12 regional workshops from Whangarei to Invercargill
- 13 advanced manufacturing factory site visits
- 6 thematic workshops
- 60 written submissions
- hui Māori
- dedicated Pacific peoples engagement.

- 31 Public consultations tested, prioritised and refined the ITP.

- 32 As elaborated in paragraphs 34 and 35 below, the ITP identifies 6 priorities. While all are important, overwhelming sector support was expressed during consultation for urgent action to implement **Priority 1 (increasing investment in advanced technologies and processes to lift productivity and wages)** and **Priority 2 (developing and attracting a diverse high-skilled high-wage workforce)**.

Structure and Priority Actions in the Advanced Manufacturing ITP

- 33 The Advanced Manufacturing ITP is contained in Appendix One. It provides an overview of Aotearoa New Zealand's advanced manufacturing sector and outlines specific actions to accelerate its transformation and growth.

- 34 The Advanced Manufacturing ITP is structured as follows:

- 34.1 It begins with two Forewords (Ministerial and from the Steering Group Co-Chairs) and an Executive Summary.
- 34.2 Part 2 then describes the wider economic and global context, the reasons that New Zealand's refreshed industry policy has prioritised the advanced manufacturing sector, and the partnership process for ITP co-creation.

- 34.3 Part 3 summarises public consultations and the sector’s priorities for transformation, including for Māori and Pacific peoples.
- 34.4 Part 4 provides an overview of our diverse and broad advanced manufacturing sector, including its significant contribution to the economy, jobs, regions and trade.
- 34.5 Part 5 outlines priorities and actions to accelerate the growth and transformation of advanced manufacturing. The ITP also contains an Action Plan Table along with measurable implementation actions over 1 to 3 years (see Appendix One Table of the ITP).
- 35 As a result of consultations, the ITP identifies 6 priorities to accelerate transformation and growth:
- 35.1 increasing investment in advanced technologies and processes to lift productivity and wages
 - 35.2 developing and attracting a diverse high-skilled high-wage workforce
 - 35.3 creating a leading circular net-zero emissions sector
 - 35.4 improving understanding and perceptions of advanced manufacturing
 - 35.5 Making innovation, R&D and science work for advanced manufacturing
 - 35.6 Enhancing global connectivity and opportunities.
- 36 While all ITP priorities are important, overwhelming sector support has been expressed for urgent action to implement two priorities to achieve transformational change:
- 36.1 **ITP Priority 1 (increasing investment in advanced technologies and processes to lift productivity and wages)** is seen by business, unions and Māori as a pivotal intervention and pre-requisite to lift productivity, higher-skill higher-wage jobs, and the transition to circular net-zero advanced manufacturing especially in the face of long-standing skills shortages.
 - 36.2 **ITP Priority 2 (developing and attracting a diverse high-skill high-wage workforce)** is seen by the sector as an imperative complement to Priority 1 to ensure that workers and communities benefit from the sector’s transformation.
- 37 Collectively, the initiatives identified in this ITP aim to achieve the sector’s vision of:

A thriving Aotearoa New Zealand advanced manufacturing sector of world-class creators, innovators and makers delivering quality products, sustainable solutions, and intergenerational wellbeing.

- 38 The priorities and recommendations in the ITP support the government’s strategy of a high wage, low emissions economy that provides economic security for all.

- 39 The recommendations in the ITP, if implemented, will deliver on the government's focus on creating higher wage jobs through lifting productivity, growing skills and investing in innovation. A globally competitive, circular, net-zero emissions advanced manufacturing sector will accelerate our transition to a more productive, sustainable and inclusive future.

Next Steps

- 40 Subject to Cabinet approval, I plan to release the *Advanced Manufacturing Industry Transformation Plan* at a launch event hosted by sector partners in early 2023.
- 41 Implementation of the ITP Action Plan will require action and investment by government, business, unions, Māori and wider stakeholders. The ITP partners recognise that the actions identified in the ITP will require active participation and commitment from all partners.
- 42 The Advanced Manufacturing ITP was allocated a Budget 2022 contingency of \$30 million to enable the first stages of implementation of certain ITP actions over 2022/23 and 2023/24. The Steering Group proposes to allocate those funds to a subset of "early win" ITP actions. Officials will separately seek agreement to drawdown those funds from the Minister of Finance and myself so that momentum through prompt delivery of certain ITP actions can commence. Initiatives to be funded from these contingencies should align with the principles for industry policy as agreed by Cabinet [DEV-21-MIN-0222, recommendation 5 refers].
- 43 The most significant Advanced Manufacturing ITP actions will require more funding and policy support from government to achieve transformational change.

Implementation

- 44 MBIE will continue working with other agencies including Callaghan Innovation, Ministry of Education, Ministry for the Environment, Ministry of Foreign Affairs and Trade, New Zealand Trade and Enterprise, Te Puni Kōkiri, Ministry for Pacific Peoples, the Tertiary Education Commission, Ministry of Social Development and Hanga-Aro-Rau Workforce Development Council on implementation of the actions identified in the Final ITP.
- 45 This ITP is a continuing partnership process that requires ongoing collaboration for its success. The intention is for the partnership across business, unions and workers, government, Māori, Pacific peoples and wider stakeholders to expand, solidify and endure during the implementation phase.
- 46 ITP partners have committed to establish necessary partnership structures for the next phase of ITP delivery and implementation. This includes retaining the Advanced Manufacturing ITP Steering Group, establishing an Enhanced Business Advanced Manufacturing Group, and creating a Māori Advanced Manufacturing Group and a Pacific Peoples Advanced Manufacturing Group.
- 47 Throughout the implementation phase, outcomes will be measured, and necessary adjustments made to ensure impact overtime.

48

Legal professional privilege

Financial Implications

- 49 DEV-22-MIN-0084 noted that implementation of the final action plan will require funding and policy support from government, as well as active and ongoing commitment from business, unions and wider stakeholders
- 50 The Advanced Manufacturing ITP was allocated a Budget 2022 contingency of \$30 million to enable the first stages of implementation of certain ITP actions over 2022/23 and 2023/24. Drawdown of this contingency would allow for delivery of some actions in the Final ITP to commence promptly.
- 51 DEV-22-SUB-0084 noted that other ITP actions are likely to require significantly more investment, over a longer time period, to achieve transformational change and these will be communicated following finalisation of the ITP. In particular, ITP Priority 1 (increasing investment in advanced technologies and processes to lift productivity and wages) is seen by business, unions and Māori as a pivotal intervention that received overwhelming support.

Legislative Implications

- 52 There are no legislative implications from agreeing to publicly release the *Advanced Manufacturing Industry Transformation Plan* (ITP).

Impact Analysis

Regulatory Impact Statement

- 53 There are no regulatory changes proposed in this paper.

Climate Implications

- 54 The initiatives in the ITP are designed to support the transition of advanced manufacturing to net-zero emissions.

Population Implications

- 55 Encouraging and increasing diversity and inclusion within the advanced manufacturing sector is a key objective of the ITP.
- 56 Advanced manufacturing is the second largest Māori employer (41,900), representing 12.7 per cent of the Māori workforce. It is also the second largest employer of Pacific peoples (23,300), accounting for nearly 16 per cent of the Pacific peoples workforce. The manufacturing sector employs a diverse range of other ethnicities and 45 per cent of advanced manufacturing jobs occur in regional New Zealand, outside the three main population centres.

- 57 The actions and initiatives in this ITP are designed to create higher skilled and higher wage jobs for all these people. They also seek to achieve greater diversity and inclusion at the leadership and ownership levels of manufacturing. The initiatives seek to attract more women that currently make up only 30 per cent of workers in manufacturing and to support workers with disabilities.

Human Rights

- 58 There are no specific human rights implications arising from this paper.

Consultation

- 59 The following government agencies have been consulted: Callaghan Innovation, Ministry of Education, Ministry for the Environment, Ministry of Foreign Affairs and Trade, New Zealand Trade and Enterprise, Te Puni Kōkiri, Ministry for Pacific Peoples, Tertiary Education Commission, Ministry of Social Development, Inland Revenue Department and Treasury.
- 60 The ITP Steering Group and Working Groups, made up of representatives of business, unions, Māori and wider stakeholders have co-created the ITP. Wider consultation has occurred with a Partnership Group and through public consultations.
- 61 Public consultation on the Draft ITP was comprehensive. Over 700 sector participants engaged through 12 regional workshops from Whangarei to Invercargill, 13 factory site visits, 6 thematic workshops, 60 written submissions, hui Māori and dedicated Pacific peoples' engagement.

Communications

- 62 I intend to release this ITP by way of media release and speech at a launch event hosted by the Employers and Manufacturers Association and Union representatives in early 2023.
- 63 The Final ITP will be available at the URL: www.advancedmanufacturing.nz

Proactive Release

- 64 I intend to release this Cabinet paper proactively based on current content, subject to appropriate OIA redactions, such as Budget sensitive material.

Recommendations

The Minister for Economic and Regional Development recommends that the Committee:

- 1 **Note** that advanced manufacturing was prioritised by Cabinet for an Industry Transformation Plan due to the sector's scale and potential to significantly increase productivity, higher-skill higher-wage jobs, and a globally competitive low emissions sector.
- 2 **Note** that the *Advanced Manufacturing Industry Transformation Plan* is an opportunity for business, unions, government, Māori, Pacific peoples and wider

stakeholders to co-create and co-own a plan to accelerate the transformation and growth of Aotearoa New Zealand's advanced manufacturing sector.

- 3 **Note** that a driving principle of Industry Transformation Plans is partnership and that representatives from business, unions, government, Māori and wider stakeholders participated in a Steering Group and four Working Groups to prepare a Draft *Advanced Manufacturing Industry Transformation Plan*.
- 4 **Note** that public consultation on the Draft *Advanced Manufacturing Industry Transformation Plan* was comprehensive, including 12 regional workshops, 13 factory site visits, 6 thematic workshops, 60 written submissions, hui Māori and dedicated Pacific peoples' engagement.
- 5 **Note** that the Final *Advanced Manufacturing Industry Transformation Plan* identifies the following priorities for transformation and growth:
 - 5.1 Increasing investment in advanced technologies and processes to lift productivity and wages;
 - 5.2 developing and attracting a diverse high-skilled high-wage workforce;
 - 5.3 creating a leading circular net-zero emissions sector;
 - 5.4 improving understanding and perceptions of advanced manufacturing;
 - 5.5 making innovation, R&D and science work for advanced manufacturing; and
 - 5.6 enhancing global connectivity and opportunities.
- 6 **Note** that overwhelming sector support was expressed during consultations for urgent action to implement Priority 1 (increasing investment in advanced technologies and processes to lift productivity and wages) and Priority 2 (developing and attracting a diverse high-skilled high-wage workforce) to achieve transformational change.
- 7 **Note** that ITP Priority 1 (increasing investment in advanced technologies and processes to lift productivity and wages) is seen by business, unions and Māori as a pivotal intervention and pre-requisite to lift productivity, higher-skill higher-wage jobs, and the transition to circular net-zero advanced manufacturing.
- 8 **Note** that the *Advanced Manufacturing Industry Transformation Plan* priorities and recommendations are ambitious and, if implemented, would support the government's strategy of a high wage, low emissions economy that provides economic security for all.
- 9 **Note** that the *Advanced Manufacturing Industry Transformation Plan* was allocated a Budget 2022 contingency of \$30 million to enable delivery of the first stages of certain ITP actions and officials will separately seek Ministerial agreement to drawdown those funds.
- 10 **Note** that the most significant *Advanced Manufacturing Industry Transformation Plan* recommendations will, however, require more funding and policy support from government to achieve transformational change.

- 11 **Agree** to publicly release the *Advanced Manufacturing Industry Transformation Plan* subject to any minor or technical amendments that may be required.
- 12 **Note** that, subject to agreement to recommendation 11, I plan to release the *Advanced Manufacturing Industry Transformation* at a launch event hosted by sector partners in early 2023.

Authorised for lodgement

Hon Stuart Nash
**Minister for Economic and Regional
Development**

Appendices

Appendix One:

Advanced Manufacturing Industry Transformation Plan

Appendix Two:

Co-Chairs' cover letter presenting the Advanced Manufacturing Industry Transformation Plan

Advanced Manufacturing Industry Transformation Plan

FEBRUARY 2023



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MINISTERIAL FOREWORD



As Minister for Economic and Regional Development it is my pleasure to support the release of the *Advanced Manufacturing Industry Transformation Plan*.

Industry Transformation Plans were instigated across sectors of the economy where we can gain or enhance global competitive advantage but where we recognise that we have to significantly increase productivity to achieve this. Advanced manufacturing is an area where we can be world leaders but where our productivity is low by international standards.

Advanced manufacturing is a major contributor to our economy, jobs and communities. The sector employs 10.7 per cent of the workforce (248,400 people), accounts for 10 per cent of GDP (\$24.1 billion), 73.5 per cent of goods exports (\$44.5 billion), and 24 per cent of business expenditure on research and development (\$649 million). It is the second largest employer of Māori and Pacific peoples. It is important for employment, growth and communities in both regions and cities.

The *Advanced Manufacturing Industry Transformation Plan* is an opportunity to accelerate the sector's growth and transformation. Partnership is a key principle and I thank representatives from business, unions and workers, government, Māori, Pacific peoples and wider stakeholders that have contributed to this plan. This includes members of Steering, Working and Partnership Groups.

Many countries have introduced strategic modern industry policy to grow and transform productive sectors. This includes transformation plans for their advanced manufacturing sectors. New Zealand must not be left behind.

In 2019, the Government released a refocused approach to industry policy. It seeks to grow and transform sectors of the economy with potential for significant productivity gains and therefore for increased wages and improved wellbeing of New Zealanders.

Industry Transformation Plans are the key mechanism for delivering this modern industry strategy. They set a long-term vision and propose a near-term action plan to accelerate transformation. Advanced manufacturing was selected as a priority sector because of its scale, importance and potential.

As this document describes, two trends provide an opportunity to accelerate the growth and transformation of the sector over the next 20 years. First, advanced manufacturing is undergoing a fundamental shift through the application of advanced technologies. Second, more focus is being placed on economic activity that is sustainable, circular and low emissions.

I'm excited and confident about the future of Aotearoa New Zealand advanced manufacturing. Our focus is on creating higher-wage low-emissions jobs through lifting productivity, growing skills and investing in innovation. It is heartening to see the priorities in this plan align with that focus. A high-performing, circular and net-zero emissions advanced manufacturing sector will accelerate our transition to a more productive, sustainable and inclusive future as we build back better.

Hon Stuart Nash
Minister for Economic and Regional Development

STEERING GROUP CO-CHAIRS FOREWORD

Right now is our moment. We have an opportunity to grow and transform advanced manufacturing in Aotearoa New Zealand.

Advanced manufacturing is vitally important for Aotearoa New Zealand's economy and society. It is a broad, diverse and innovative sector. It is a significant employer supporting communities in both regions and cities.

The *Advanced Manufacturing Industry Transformation Plan (ITP)* is an opportunity for business, unions and workers, government, Māori, Pacific peoples and wider stakeholders to co-create and co-own a shared plan to accelerate the growth and transformation of our advanced manufacturing sector.

Together, we can build an industry that is world-class, where creators, innovators and makers use sustainable processes to produce high-quality products that create no environmental harm. When we get this right, we can have intergenerational wellbeing.

We already have great innovative advanced manufacturing success stories to build on. Some advanced manufacturing businesses currently invest in advanced technologies and processes to lift productivity. We want to expand that activity and create the right incentives to encourage and grow investment in productive assets and innovation.

To support this advanced manufacturing evolution we will need to develop and attract a skilled workforce. We have the opportunity to create new careers in advanced manufacturing, where workers and employers contribute to great workplace cultures with higher wages, and where there are excellent long-term prospects for a wider diversity of workers.

Future competitiveness must be underwritten by an ambition and actions to create a leading sustainable, circular and net-zero emissions sector. We also need to be globally competitive which will require enhancing global connectivity and opportunities.

We are not the only country looking to grow the advanced manufacturing sector to achieve a more productive, high-wage, sustainable and inclusive economy. We cannot be left behind.

This Industry Transformation Plan is a joint project. Partnership is a driving principle and business, unions and workers, government, Māori, Pacific peoples and wider stakeholders have worked together to create this Plan.

The intention is for this partnership to expand, solidify and endure. This is important as ambitious industry transformation is an iterative process that requires ongoing collaboration for success.

Development of the ITP began with engagements with a range of stakeholders throughout the country to understand the opportunities and challenges facing the sector. A Steering Group, four Working Groups and Partnership Group then identified the following priorities for action:

- 1 increasing investment in advanced technologies and processes to lift productivity and wages
- 2 developing and attracting a diverse high-skilled and high-wage workforce
- 3 creating a leading sustainable circular net-zero emissions sector
- 4 improving understanding and perceptions of advanced manufacturing
- 5 making innovation, R&D and science work for advanced manufacturing
- 6 enhancing global connectivity and opportunities.

The ITP identifies specific initiatives to drive transformation. These are included in an Action Plan along with measurable implementation actions over 1-3 years.

Public consultation on the Draft ITP was launched on 1 June 2022 and was comprehensive. Over 700 sector participants engaged across 12 regional workshops from Whangārei to Invercargill, 13 factory site visits, 6 thematic workshops, 60 written submissions, hui Māori and Pacific peoples engagement.

Consultations feedback resulted in refined and prioritized ITP actions. While all are important, overwhelming sector support has been expressed for urgent action to implement Priorities 1 and 2 to achieve transformational change.

Achieving industry transformation will take all of us. It will take a shared vision, concrete plan and long-term commitment. It will also take investment and action. Now that the ITP is finalised we look to business, unions, government, Māori, Pacific peoples, wider stakeholders and communities to implement it together.

ADVANCED MANUFACTURING STEERING GROUP CO-CHAIRS



Brett O'Riley, Chief Executive of the Employers and Manufacturers Association



Rachel Mackintosh, Vice-President of the New Zealand Council of Trade Unions Te Kauae Kaimahi and Assistant National Secretary of E tū



Paul Stocks, Deputy Secretary Ministry of Business, Innovation and Employment

EXECUTIVE SUMMARY – THE FUTURE OF AOTEAROA NEW ZEALAND ADVANCED MANUFACTURING

The *Advanced Manufacturing Industry Transformation Plan (ITP)* is an opportunity for business, unions and workers, government, Māori, Pacific peoples and wider stakeholders to co-create and co-own a plan to accelerate the growth and transformation of Aotearoa New Zealand’s advanced manufacturing sector.

Advanced Manufacturing has been prioritised for an ITP due its scale and the potential to significantly increase productivity, higher wage jobs and a globally competitive low emissions sector.

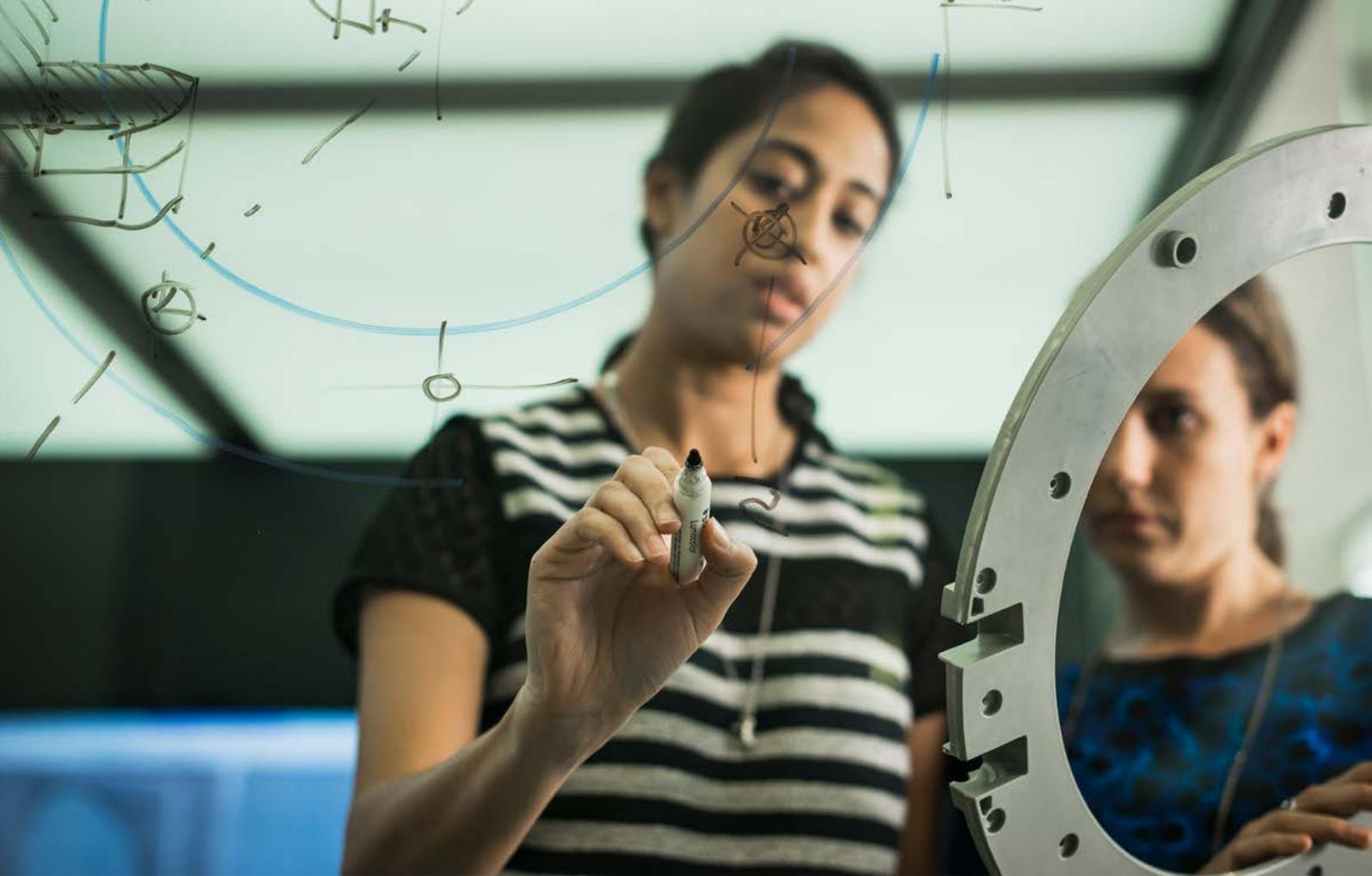
This document provides an overview of Aotearoa New Zealand’s advanced manufacturing sector and outlines a series of actions to accelerate its growth and transformation.

What is “Advanced Manufacturing”?

The term “Advanced Manufacturing” is used in the ITP to cover all manufacturing in Aotearoa New Zealand. This includes both primary and non-primary sector manufacturing. The term “advanced” refers to the use of modern technologies, processes and business practices in the manufacturing process rather than whether the final products are high-tech. This Advanced Manufacturing ITP therefore covers the making of products as diverse as computer chips and branded chocolate.

Advanced manufacturing is vitally important for Aotearoa New Zealand and a major contributor to the economy, jobs and communities.

As described in **Part 4**, advanced manufacturing is a broad and diverse sector that makes up 10 per cent of the economy (\$24.1 billion of GDP). The sector is important for both regions and cities.



It employs 10.7 per cent of the workforce (248,800 people) and is the second largest employer of Māori and Pacific peoples. The sector is also our largest contributor to exports (\$44.5 billion) and accounts for 24 per cent of business expenditure on research and development.¹

Two trends provide an opportunity to accelerate the growth and transformation of the sector over the next 20 years:

- 1 Advanced manufacturing is undergoing a fundamental shift through the application of advanced technologies and processes. Rapid innovation in design, production and business models means that small manufacturers can more easily be world-leaders of customised solutions. These changes are reshaping the competitive landscape for advanced manufacturing.
- 2 More focus than ever is being placed on economic activity that is sustainable, circular and low emissions. Customer expectations and regulatory requirements are rapidly changing. Sectors that understand and respond to changing expectations and requirements are likely to thrive.

Aotearoa New Zealand advanced manufacturing can adapt and thrive in this changing landscape.

Transformation, however, will require the right action because:

- › Currently, the sector has relatively low capital investment in advanced technologies and processes compared to international benchmarks. This correlates with relatively low productivity by international standards.
- › While the annual median wage in advanced manufacturing is 10.1 per cent above the national level more can be done to grow high-skilled high-wage jobs.
- › There is significant opportunity to grow investment and adoption of advanced technologies and innovation to boost the advanced manufacturing sector's productivity. If this is combined with other ITP initiatives it will lead to higher wages.
- › The sector's transformation will require action to upskill existing workers. There is an opportunity to create high-wage careers in advanced manufacturing, offering great workplace cultures and excellent long-term prospects for a wider diversity of workers.

¹ Statistics New Zealand: Household Labour Force Survey, Sept Quarter 2021; National Accounts GDP(P), Chain volume, Actual, ANZSIC06 high-level industry groups, Annual-March 2020; Merchandise Exports, Annual-Feb 2020; Research and development survey: 2020.

- › Advanced manufacturing employs a higher proportion of Māori and Pacific peoples than other industries, and benefits from a multi-ethnic workforce, but more can be done to build diversity and inclusion. This includes at leadership levels and by attracting more women, who currently make up only 30 per cent of workers.
- › The sector's future competitiveness must be underwritten by an ambition and actions to create a leading sustainable, circular and net-zero emissions sector.
- › To be globally competitive will require enhanced global connectivity and opportunities.

As explained in **Part 2**, partnership is a driving and organising principle. The actions in this Industry Transformation Plan have been co-created in partnership between business, unions and workers, government, Māori, Pacific peoples and wider stakeholders. Steering, Working and Partnership Groups have identified the following **key priorities to drive growth and transformation**:

- 1 increasing investment in advanced technologies and processes to lift productivity and wages
- 2 developing and attracting a diverse high-skilled and high-wage workforce
- 3 creating a leading sustainable circular net-zero emissions sector
- 4 improving understanding and perceptions of advanced manufacturing
- 5 making innovation, R&D and science work for advanced manufacturing
- 6 enhancing global connectivity and opportunities.

The ITP also identifies specific initiatives to drive transformation. These are included in an Action Plan along with measurable implementation actions over 1-3 years.

Public consultation was comprehensive and refined ITP priorities for action. While all are important, overwhelming sector support has been expressed for urgent action to implement Priorities 1 and 2 to achieve transformational change.

Collectively, the initiatives identified in this ITP aim to achieve the **sector's vision** of:

A thriving Aotearoa New Zealand advanced manufacturing sector of world-class creators, innovators and makers delivering quality products, sustainable solutions, and intergenerational wellbeing

This ITP is a continuing process. The intention is for the partnership across business, unions and workers, government, Māori, Pacific peoples and wider stakeholders to expand, solidify and endure.

The ITP is co-created and co-owned. All of the actions identified for future growth and transformation will require active participation by all partners to implement them. The outcomes will be measured and necessary adjustments made.

Part 2 of this document describes the wider economic and global context, the reasons that modern industry policy has prioritised advanced manufacturing, and the partnership and process for the ITP's creation. **Part 3** includes the summary of the public consultation process and outcomes. **Part 4** provides an overview of our diverse advanced manufacturing sector, including its significant contribution to the economy and jobs. **Part 5** outlines priorities and actions to accelerate growth and transformation. **Part 6** describes next steps. The Action Plan is attached in **Appendix One**. Steering, Working and Partnership Group membership is attached as **Appendix Two**.

INTRODUCTION

ECONOMIC AND GLOBAL CONTEXT

Aotearoa New Zealand's economy and society have many advantages. New Zealand is one of the highest ranked countries in terms of ease of doing business and transparency. A temperate climate coupled with fertile soil and large marine exclusive economic zone have allowed our primary sectors to thrive. New Zealand is globally connected through a network of Free Trade Agreements that support our exports. Partnership with Māori is founded on Te Tiriti o Waitangi and our society benefits from te ao Māori including mātauranga Māori and kaitiakitanga. We are an increasingly multi-cultural and multi-ethnic society. New Zealand has the fourth-highest renewable energy percentage in the OECD, at 84 per cent and growing.

Despite these favourable attributes, New Zealand also faces long-standing economic, social and environmental challenges.

Compared to other OECD and Small Advanced Economies, New Zealanders earn comparatively low wages despite working comparatively long hours.² New Zealand also has a productivity challenge. Over the last 40 years, New Zealand has persistently been one of the poorest performers in terms of productivity. The average New Zealand firm produces just over half the output of similar firms overseas using the same amount of labour.³

The reasons for our poor productivity performance have been identified by the Productivity Commission. These include a small domestic market and lack of domestic competition, New Zealand businesses that are typically capital-shallow (meaning that workers have limited machinery, equipment and other advanced technologies and processes to work with depressing labour productivity), a lack of large firms competing internationally, geographic isolation, and a lack of international connections. Furthermore, the cost of capital in New Zealand has historically been one of the highest in the OECD causing challenges for productive business investment.⁴

We also face challenges of inequality. 11 per cent of New Zealanders live in relative poverty.⁵ Māori live 7.5 years less, and earn \$10,000 less, than non-Māori. New Zealand has among the least affordable housing in the OECD.⁶

New Zealand also faces critical environmental challenges, including climate change, as well as soil, water and biodiversity degradation. New Zealand emissions per person are the 6th highest in the OECD and gross emissions are not yet trending downwards.⁷ Nearly half of these emissions come from agriculture compared to 12 per cent across OECD countries.⁸ 72 per cent of our waste goes to landfill and household waste is increasing.⁹

2 Productivity Commission (2021), Productivity by the numbers.

3 Zheng, G., Hoang, D. & Pacheco, G. (2021). Benchmarking New Zealand's frontier firms, New Zealand Productivity Commission. Our most productive 'frontier firms' produce less than half that of the leading 'frontier firms' in those other economies. New Zealand Productivity Commission (2021), New Zealand firms: Reaching for the frontier. Available at www.productivity.govt.nz/inquiries/frontier-firms

4 OECD (2020), Financing SMEs and Entrepreneurs 2020: An OECD Scoreboard, OECD Publishing, Paris, doi.org/10.1787/061fe03d-en

5 OECD (2020), How's Life in New Zealand?

6 www.stats.govt.nz/news/growth-in-life-expectancy-slows; Berl (2017), Change Agenda: income Equity for Māori; stats.oecd.org/Index.aspx?DataSetCode=HOUSE_PRICES#

7 MfE (2021), Te whakarāpopototanga tuihono o Te Rārangī Haurehu Kati Mahana a Aotearoa. New Zealand's Greenhouse Gas Inventory Snapshot 1990–2019.

8 MfE (2021), Te whakarāpopototanga tuihono o Te Rārangī Haurehu Kati Mahana a Aotearoa. New Zealand's Greenhouse Gas Inventory Snapshot 1990–2019.

9 environment.govt.nz/facts-and-science/waste/estimates-of-waste-generated

While New Zealand's unemployment rate is one of the lowest in the OECD, New Zealand businesses are facing labour and skills shortages. Business growth models based on employing more workers, as opposed to investing capital in productivity-enhancing plant and machinery per worker, hinder overall productivity gains, global competitiveness and higher wages per worker. The consequences of this lack of productive capital investment are compounded when labour markets are constrained.

The global situation is characterised by an increasingly contested geopolitical environment. This includes trade tensions, economic decoupling of major economies, an erosion of support for multilateral trade rules, and a rise in non-tariff trade barriers. The COVID-19 pandemic caused disruptions throughout the economy including on supply chains, travel and migration and we are experiencing rising inflation. COVID-19 has also led to deliberate efforts overseas to support supply chain resilience and re-shore or near-shore production. This has resulted in an even greater focus on advanced manufacturing industry policy overseas.

MODERN INDUSTRY POLICY

Achieving a high wage, low emissions economy that provides economic security for all will require significant economic transformation.

The economic and global context described above demonstrates that New Zealand faces long-standing challenges if we want to be more productive, sustainable and inclusive. A number of other OECD and Small Advanced Economies have however faced and overcome similar challenges.

A common characteristic of many of these countries has been strategic modern industry policy supporting growth and transformation of targeted productive sectors.

As part of their wider industry strategies, countries ranging from Australia, Singapore, Canada, the United Kingdom and United States have all adopted industry plans to seize on their advanced manufacturing sector's potential to grow productivity and jobs.

For instance:

- › Australia's *Modern Manufacturing Strategy (2020)* aims to build Australia's reputation as a reliable, high-quality and sustainable manufacturing nation. It includes an AUD \$1.3 billion *Modern Manufacturing Initiative*, an AUD \$107 million *Supply Chain Resilience Initiative*, and an AUD \$53 million *Manufacturing Modernisation Fund*.¹⁰ These initiatives are in addition to wider programmes across the economy that also benefit the manufacturing sector such as *Full Expensing of Depreciating Assets* (estimated to deliver AUD\$26.7 billion in tax relief over the Budget 2020-21 forward estimates and \$3.2 billion over the medium term) and *Backing Business Investment policies*.¹¹
- › In 2020, Singapore embarked on an aggressive 10-year advanced manufacturing industry plan to further grow the sector by 50 per cent by 2030. This is a high ambition plan as Singapore is already the 4th largest exporter of high-tech manufactured goods and manufacturing accounts for 22 per cent of GDP.
- › Canada has a long-standing manufacturing industry transformation plan ("Strengthening Canada's Manufacturing Sector") that provides targeted industry support for advanced manufacturing.

In 2019, the New Zealand Government released a refocused approach to industry policy. This was updated in 2020 in response to the COVID-19 pandemic.

New Zealand's refocused industry policy seeks to grow and transform those sectors of the economy with potential for significant productivity gains and therefore for increased wages and improved wellbeing of New Zealanders.

Industry Transformation Plans (ITPs) are the key mechanism for delivering this modern industry strategy. ITPs are developed in partnership with business, workers, government, Māori, Pacific peoples and wider stakeholders. They set a long-term vision for the sector and propose an action plan over 1-3 years to accelerate growth and transformation. Alongside the focus on lifting productivity, ITPs focus on sustainability, inclusivity and quality of work.

¹⁰ "Make it Happen: the Australian Government's Modern Manufacturing Strategy" (2020).

¹¹ See: archive.budget.gov.au/2020-21/download/glossy_overview.pdf

Advanced manufacturing was selected as a priority sector because of its scale and importance to Aotearoa New Zealand's economy, jobs and communities.

Seven other sectors have been identified for targeted support through an ITP. They are Agritech, Construction, Digital Technologies, Food and Beverage, Forestry and Wood Processing, Fisheries, and Tourism.

RELATED WORK PROGRAMMES

The creation and implementation of the Advanced Manufacturing ITP is related to several other work programmes. These include:

Other Industry Transformation Plans

The broad definition of “advanced manufacturing” means that the scope of this Advanced Manufacturing ITP covers manufacturing sub-sectors that are also the focus of other ITPs. This includes the **Agritech ITP** that was launched in 2020 with a vision to develop a world-leading agritech eco-system in New Zealand. A number of successful manufacturing firms operate in the agritech sector. It also includes the **Food and Beverage ITP**, **Forestry and Wood Processing ITP** and **Fisheries ITP** that are under development. These are the key primary industries manufacturing sectors. The initiatives in the Advanced Manufacturing ITP are designed to support all manufacturing, including these subsectors.

The final **Digital Technologies ITP** is set to be released at the end of 2022. Digital technologies are a critical enabler of Advanced Manufacturing. Software is required for smart manufacturing whether for advanced business processes, sensors, automation, robots, digital manufacturing (such as 3D printing), visualisation technologies, and the internet of things. The Digital ITP is therefore relevant for the advanced manufacturing sector's digital transition described as the Fourth Industrial Revolution (Industry 4.0). The initiatives across both ITPs are designed to be mutually reinforcing.

The **Construction Sector Accord** seeks to address long-term challenges in the construction sector by building skills development, clarifying regulations, improving work pipelines and simplifying contracting. The Accord is in its second generation Transformation Plan 2022 – 2025. Manufacturing is a key enabler of the New Zealand construction sector. This includes the production of a vast range of materials and sophisticated inputs required for construction ranging from framing, piping, windows, roofing, to pre-fabricated buildings. Both ITPs share common objectives and provide opportunities for collaboration.

Regional strategies

A number of regions are putting in place strategies to support the growth of their manufacturing sectors. This ITP is designed to align with and support those initiatives. We are looking to deepen and widen regional collaboration in the next phases of ITP implementation.

Other work programmes

As described later in this document, this ITP also has regard to a range of other related work programmes under development and relevant to advanced manufacturing. These include:

The **Emissions Reduction Plan** that sets out how New Zealand will meet its first emissions budget (2022-2025) and sets the path towards meeting long-term climate targets.

The **Future Pathways White Paper – Te Ara Paerangi**, to be released at the end of 2022, that sets out the vision, key objectives and policy directions for our research, science and innovation system.

The **Reform of Vocational Education** to reflect the future of work and the skills that learners, employers, workers, and communities need to thrive.

The ITP also aligns with and supports the Immigration Rebalance, Waste Strategy, He Kai Kei Aku Ringa: The Crown-Māori Economic Growth Partnership (currently being refreshed), the All-of-Government Pacific Wellbeing Strategy and the Pacific Employment Action Plan.



PARTNERSHIP IS A DRIVING PRINCIPLE FOR ITP CREATION

The *Advanced Manufacturing Industry Transformation Plan* is an opportunity for business, unions and workers, government, Māori, Pacific peoples and wider stakeholders to co-create and co-own a plan for the future of Aotearoa New Zealand's advanced manufacturing sector.

Partnership is a key driving and organising principle. The intention is for the partnership created through this ITP to broaden and endure. This is important as the ITP is an iterative and continuing process that requires ongoing collaboration for its success.

Work on the Advanced Manufacturing ITP began in July 2020 with early engagements with a range of stakeholders, including members of a Partnership Group¹², throughout the country to understand the challenges and opportunities facing the sector and priorities to accelerate growth and transformation.

This included engagements with:

- › **Business:** Holding seven workshops throughout the country with nearly 50 advanced manufacturing firms and industry associations. Visiting nearly 20 manufacturing sites and numerous 1:1 engagements with business and industry associations.
- › **Unions and workers:** Holding a worker representative workshop and 1:1 engagements with the New Zealand Council of Trade Unions and E tū.
- › **Māori:** Engagement with the National Iwi Chairs Forum on the Industry Transformation Plan programme, the Māori Economic Development Advisory Board, Te Puni Kōkiri and MBIE's Te Kupenga.
- › **Wider stakeholders:** Engagements with regional economic development agencies (in Auckland, Wellington, Taranaki and Christchurch), universities, and the interim establishment board of the Workforce Development Council.

¹² The Partnership Group includes industry and wider stakeholders that have expressed an interest in ITP creation. They provided input on the Vision and Priorities for transformation and members have been involved in 1:1 discussions on the Plan. Membership is listed in Appendix Two.

- › **Government agencies:** Holding a cross-government workshop with 14 government agencies as well as numerous 1:1 engagements.

On the basis of that initial engagement the “Advanced Manufacturing ITP Scope” was published in July 2021.¹³ This document identified key challenges and opportunities facing the sector and priorities to accelerate growth and transformation.¹⁴

Since July 2021, sector representatives from business, unions and workers, government, Māori and wider stakeholders have participated in a Steering Group and four Working Groups to prepare the ITP.

There are 13 representatives from across the sector on a **Steering Group** that has three Co-Chairs:

- › Brett O’Riley (Chief Executive of the Employers and Manufacturers Association)
- › Rachel Mackintosh (Vice-President of the New Zealand Council of Trade Unions *Te Kauae Kaimahi* and Assistant National Secretary of E tū)
- › Paul Stocks (Deputy Secretary, Ministry of Business, Innovation & Employment)

The Steering Group has met eleven times and full membership is provided in Appendix Two.

The Steering Group established **four Working Groups**, made up of 44 sector representatives, to develop an Action Plan that would accelerate the growth and transformation of the advanced manufacturing sector. These Working Groups have met four times each and full membership is provided in Appendix Two.

Māori play an important role in Aotearoa New Zealand’s advanced manufacturing sector. As described in **Part 4**, the sector is the second largest employer of Māori and includes 870 Māori-owned businesses. Māori perspectives, including te ao Māori, can strengthen the growth and transformation of the sector. These include values such as kaitiakitanga that can inform a circular low-emissions transition as well as kotahitanga and manaakitanga that can inform upskilling and building a more diverse and inclusive workforce.

The results of the ITP are intended to help create more high-skilled high-wage work opportunities for Māori as well as support Māori-owned and Māori-led advanced manufacturing businesses. Effort has been made to include Māori perspectives in developing the ITP through the participation of Māori business, Māori workers and Te Puni Kōkiri on the Steering and Working Groups and through hui Māori.

Pacific peoples are a key voice in this ITP, particularly given their significant historical and current contributions to the sector. The sector is the second largest employer of Pacific peoples accounting for 16 percent of the Pacific workforce. **Part 3** of the ITP describes the history, aspirations, concerns and needs of Pacific peoples that are acknowledged as of key significance to the transformation of the sector.

The intention is for active engagement with Māori and Pacific peoples to widen and deepen in the implementation of the ITP to capture and support opportunities for Māori and Pacific peoples in advanced manufacturing.

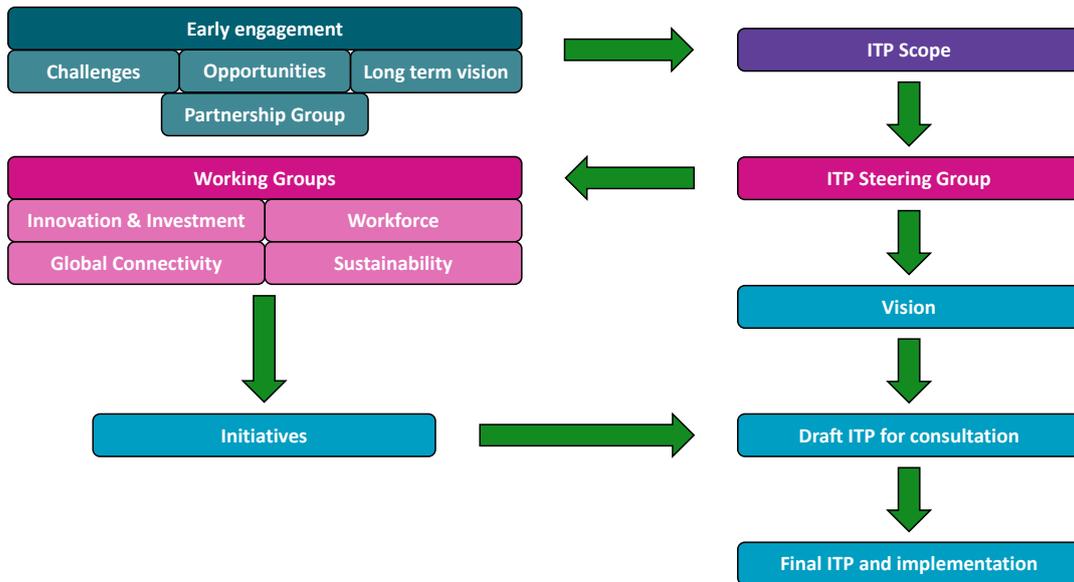
¹³ The ITP Scope can be found at www.mbie.govt.nz/assets/advanced-manufacturing-ity-scope.pdf

¹⁴ This work was also informed by key assessments of the New Zealand manufacturing sector, including MBIE “Manufacturing Report – Beyond Commodities: Manufacturing into the Future” (New Zealand Sectors Report Series) 2018; and Martin Jenkins “Manufacturing Matters: Final Report”, 28 February 2020 prepared for the Manufacturers Alliance (a collaboration between The Manufacturers Network, Metals New Zealand, Plastics NZ, the Wood Processors and Manufacturers Association and the Maintenance Engineering Society of New Zealand).

Ten government agencies have been involved in the ITP's creation. The Ministry of Business, Innovation and Employment (MBIE) is the lead agency for this ITP. But a number of other agencies work closely with the advanced manufacturing sector. They include: Callaghan Innovation, Ministry of Education, Ministry for the Environment, Ministry of Foreign Affairs and Trade, New Zealand Trade and Enterprise, Te Puni Kōkiri, Ministry for Pacific Peoples, Ministry of Social Development, the Tertiary Education Commission and Hanga-Aro-Rau Workforce Development Council.

This ITP should be seen as a living document. It tackles challenging issues for the advanced manufacturing sector's future. In developing the Action Plan, some initiatives address well-understood problems where solutions are clear and implementation-ready. Other initiatives require a better understanding of a complex problem to then develop concrete solutions. As described in **Part 6**, once finalised, an implementation strategy will be developed to ensure initiatives progress, outcomes are measured, and adjustments made where needed. Other ITPs have created ongoing workstreams to develop, implement and measure Action Plans to ensure impact overtime.¹⁵

Overview of the process for creating the Industry Transformation Plan



¹⁵ See [Growing innovative industries in New Zealand: Agritech industry transformation plan – July 2020 \(mbie.govt.nz\)](https://www.mbie.govt.nz/growing-innovative-industries-in-new-zealand-agritech-industry-transformation-plan-july-2020)

PUBLIC CONSULTATION REFINED THE ITP

The Draft Advanced Manufacturing Industry Transformation Plan was launched for public consultation in June 2022.

PUBLIC CONSULTATION PROCESS AND PRIORITY INITIATIVES

Consultation on the Draft Advanced Manufacturing Industry Transformation Plan was launched on 1 June in Tāmaki Makaurau Auckland and on 15 June in Ōtautahi Christchurch.

Public consultation was comprehensive. Over 700 sector participants engaged through:

- › 12 regional workshops from Whangārei to Invercargill
- › 13 advanced manufacturing factory site visits
- › 6 thematic workshops
- › 60 written submissions
- › Hui Māori
- › Pacific peoples' engagement

Public consultation aimed to test, prioritise and refine the Draft ITP and Action Plan. While all ITP priorities were seen as important, overwhelming sector support has been expressed for urgent action to implement Priorities 1 and 2 to achieve transformational change.

Business, union, Māori and wider stakeholders conveyed that **Priority 1 to increase investment in advanced technologies and processes to lift productivity and wages** is a pivotal intervention seen by the sector as a pre-requisite to lift productivity, higher-skill higher-wage jobs, and the transition to circular net-zero advanced manufacturing especially in the face of long-standing skills shortages.

Similarly, all sector stakeholders emphasised the imperative of **Priority 2 to develop and attract a diverse high-skilled high-wage workforce** to ensure that workers and communities benefit from the sector's transformation.

REGIONAL WORKSHOPS AND SITE VISITS

12 regional workshops were held in the following locations alongside 13 factory site visits:

| Location | Date |
|------------------------|--------------|
| Whangārei | 7 June 2022 |
| Auckland – Henderson | 8 June 2022 |
| Auckland – East Tāmaki | 8 June 2022 |
| Hamilton | 9 June 2022 |
| Tauranga | 10 June 2022 |
| Napier | 13 June 2022 |
| Wellington | 14 June 2022 |
| Christchurch | 15 June 2022 |
| Dunedin | 16 June 2022 |
| Invercargill | 17 June 2022 |
| Nelson | 20 June 2022 |
| New Plymouth | 21 June 2022 |

THEMATIC WORKSHOPS

| Thematic Workshops on ITP Priority Area | Date |
|---|--------------|
| Increasing investment in advanced technologies and processes to lift productivity and wages | 22 June 2022 |
| Making innovation, R&D and science work for advanced manufacturing | 29 June 2022 |
| Developing and attracting a diverse high-skilled high-wage workforce | 30 June 2022 |
| Creating a leading sustainable circular net-zero emissions sector | 5 July 2022 |
| Enhancing global connectivity and opportunities | 6 July 2022 |
| Improving perceptions of advanced manufacturing | 7 July 2022 |

WRITTEN SUBMISSIONS

60 written submissions on the draft ITP were received.

WORKERS' ENGAGEMENT

The Advanced Manufacturing ITP Steering and Working Groups included a strong worker voice, involving experienced workplace union delegates and their union representatives. The Advanced Manufacturing ITP captures extensive engagement with worker representatives and ongoing union engagement is required to ensure the ITP addresses the long-term interests of working people.

HUI MĀORI

An initial on-line hui was held to explore the strategic insights on opportunities for Māori through this ITP. This was followed by a wider hui held at Te Puni Kōkiri in Manukau. Four priority areas emerged from discussion focused on “what does success look like for Māori”. There

was a desire to move quickly to achieve better outcomes for Māori. There was an absolute view that all initiatives should always align with Te Tiriti principles and preserve tikanga (customs), kaupapa (policy) and kaitiakitanga (guardianship) within all parts of the ITP.

The four priorities are:

- 1 Creating and supporting pathways for rangatahi, kaimahi Māori workers, and Māori business leaders to succeed in the advanced manufacturing sector.** These pathways begin at school level through apprenticeships, and encouraging more Māori university graduates in science and engineering. The pathways need to support and encourage more Māori workers and business leaders to aspire to apply for ‘bigger’ jobs and to leading/owning the business. This also means setting up culturally safe environments to ‘let Māori be Māori in the workplace’ and helping non- Māori businesses and managers improve their awareness and cultural competency in the workplace.

- 2 **Supporting Māori business to move into advanced manufacturing where, of all initiatives, increasing capital investment into advanced technologies was seen as the most important.** For many accelerated depreciation was seen as the most important enabler of success but there was also a need for grants and loans for high-tech advanced manufacturing companies, especially for start-ups.
- 3 **Opportunities for Māori (and Pacific peoples) advanced manufacturers to co-design and lead the transition to circular net-zero emissions advanced manufacturing.** Māori and Pacific peoples could help create a leading sustainable, circular and net-zero emissions advanced manufacturing sector aligned with Māori and Pacific peoples' values.
- 4 **The creation of an enduring Māori Advanced Manufacturing forum to influence and shape the growth and transformation of the advanced manufacturing sector governed by kaupapa Māori (“for Māori, by Māori”).** The purpose of this enduring group will be to help co-create, implement and review the ITP initiatives to ensure that they enable success for Māori rangatahi, workers, businesses and communities.

The above priorities for Māori are reflected throughout the ITP action plan. The hui Māori expressed a desire to set specific targets for Māori success such as:

- 1 Attracting 20-25 percent more Māori to the sector by 2025.
- 2 A 20-25 percent increase in Māori wages in advanced manufacturing by 2025 driven by upskilling.
- 3 Increasing capital investment in advanced technologies by 20-25 percent by 2025.
- 4 Ensuring a minimum 15 percent Callaghan Innovation spend on Māori businesses.
- 5 Ensuring a 5 percent share of any investment funds are allocated to Māori advanced manufacturers or associated opportunities.

As a first step the appointment of a Māori advanced manufacturing group is proposed. This group will confirm targets for success, and implement and review ITP initiatives for Māori success in the sector.

PACIFIC PEOPLES' ENGAGEMENT

A dedicated Pacific peoples' engagement was held at Te Oro in Glen Innes, Tāmaki Makaurau Auckland. The purpose of this engagement was to identify opportunities and refine actions for Pacific workers, businesses and communities through transformation of the advanced manufacturing sector. There were 46 attendees from businesses, education providers, workers, union representatives, rangatahi and government agencies. Through this engagement, it was recognised that it was impossible to consider the Advanced Manufacturing Industry Transformation Plan without an acknowledgement and consideration of the long and complex historical relationship that exists between Pacific peoples and the manufacturing sector of Aotearoa New Zealand.

The History of Pacific peoples in Aotearoa New Zealand manufacturing is long and complex

The manufacturing industry is a significant employer of Pacific workers, owing primarily to New Zealand's importing of Pacific labour from the 1950s-1990s to fill its low-skilled labour force and aid in the expansion of its thriving manufacturing economy. "For much of the post-war period, New Zealand's government and industries viewed Pacific peoples as a source of cheap labour for a growing economy – an attitude that reflected New Zealand's colonial relationship with the Pacific and with nations such as Samoa and the Cook Islands".¹⁶

Migration was encouraged from the 1950s through to the 1970s "...but as the New Zealand economy slowed... Pacific people were caught up in a range of responses, and a change in the political and social climate, that made their place in New Zealand both difficult and precarious."¹⁷ The Dawn Raids, so called because they often took place before sunrise, resulted in the deportation and prosecution of Pacific Islanders who were staying in New Zealand illegally. The decades following the Dawn Raids saw the living conditions of Pacific peoples progressively worsen due to political and social reforms. Pacific peoples now earn the lowest wages in Aotearoa New Zealand and have the highest in-work poverty rate within the manufacturing industry.

¹⁶ Abuse in Care Royal Commission of Inquiry, 2022.

¹⁷ Salesa, D., (2017) Island Time: New Zealand's Pacific Futures, BWB Texts at page 3.

The wider New Zealand public became aware of the trauma of these experiences for Pacific peoples recently, when Prime Minister Jacinda Arden stood before Pacific communities to offer a formal and unreserved apology on behalf of the New Zealand Government on 1 August 2021.

This ITP acknowledges Pacific peoples' aspirations, concerns and needs as of key significance to the transformation of the sector

Pacific peoples' aspirations captured during the engagement were:

- › Collective prosperity and wellbeing – centred on the family and future generations.
- › Home ownership – stability and security.
- › Increasing Pacific influence – voices from frontliners and insights from people on the ground floor driving the industry transformation
- › Advancement and transition – Support on transition pathways from entry level to team leader/specialists, to senior manager/experts to business owners/governance.
- › Technology, circularity, the green economy – Pacific peoples want to be creators of technology, not just users. There is opportunity through new products/services and interest in the green economy and green jobs.

Concerns captured during the engagement include:

- › Fear of being left behind in the industry transformation and of gaps being widened if Pacific workers are not prioritised.
- › No Pacific voice and representation – concerned by their invisibility and lack of voice and representation in the transformation.
- › The burdens of poverty and increased costs of living – Pacific peoples earn the lowest wages in Aotearoa and as a result, individuals and families experience persistent psychological stresses and mental tax.
- › An impoverished retirement – due to working lives confined in low-skilled, low-wage employment, retiring in poverty is a reality for many Pacific peoples and adds additional burdens of guilt, stress and anxiety.
- › Technology taking jobs – worried about technology replacing people.

Pacific peoples need to be at the forefront of this new future through:

- › Values-based partnerships with employers, business and industry – to partner in the transformation of advanced manufacturing in Aotearoa New Zealand.
- › Involvement in visioning and strategy – Pacific peoples must be part of developing and executing the high-level strategy for transformation.
- › Having a sense of belonging and thriving in the transformation as active participants – 'I want to know where I belong and thrive'.
- › Equity in opportunity and equity in outcomes – Pacific peoples want to 'catch the waves early' and not be last again.
- › Cultural capability for leadership – Pacific peoples know that capability building is required for non-Pacific leadership to grow their own mindsets and practices to be able to create spaces and workplaces of cultural safety across business, government and the manufacturing ecosystem.
- › Pathways, transition plans, support – Pacific peoples want to work with business leaders and others to design the pathways, transition plans and support infrastructure for the industry transformation.

There is a new ITP initiative (Initiative 9) aimed at addressing systemic labour market barriers for Pacific peoples in manufacturing.

AOTEAROA NEW ZEALAND'S ADVANCED MANUFACTURING SECTOR

Snapshot of Aotearoa New Zealand Advanced Manufacturing Sector:

NEW ZEALAND MANUFACTURING



Important contributor to the economy

Manufacturing is our 3rd largest sector, it contributed 10 per cent (\$24.1 billion) of GDP in 2020 and has grown by 15 per cent in the last decade.



Significant employer

The manufacturing sector employed 248,400 people in 2021 accounting for 10.7 per cent of the workforce.



Second largest employer of Māori and Pacific peoples

Manufacturing has considerable ethnic diversity but only 30 per cent of workers are women.



Higher salaries

At \$52,620, median annual wages in manufacturing are 10.1 per cent higher than the New Zealand median but workers tend to work longer hours than other sectors.



Majority of New Zealand exports

Manufactured exports earned \$44.5 billion in 2020 representing 73.5 per cent of goods exports and half of total goods and services exports.



Biggest R&D spender

Manufacturing accounts for 24 per cent of business spending on R&D (\$649 million).



Contributor to regional employment and growth

45 per cent of manufacturing jobs are in regional New Zealand with annual manufacturing GDP growth averaging 8 per cent in Northland and Southland since 2014.



Most manufacturers are small and medium size firms

Only 3 per cent of firms employ over 50 workers.



A key enabler

Manufacturing is critical to the success of many other sectors and has positive impacts throughout the economy.



A BROAD AND DIVERSE ADVANCED MANUFACTURING SECTOR

Aotearoa New Zealand’s advanced manufacturing sector is broad and diverse and covers products that range from high-tech medical devices to branded chocolate.

The Advanced Manufacturing Industry Transformation Plan covers all manufacturing in New Zealand. This includes adding value to raw materials and transforming products through primary and non-primary sector manufacturing. The term “advanced” refers to the use of modern technologies, processes and business practices to improve products and processes.

Advanced manufacturing is therefore defined by how products are manufactured rather than whether the end products are high-tech.

Advanced manufacturing tends to be divided into seven broad subsectors: “food and beverage”, “machinery and equipment”, “wood and paper products”, “chemicals and refining”, “metals and metal products”, “plastics and rubber” and “other” manufacturing.

The **table below** illustrates the contribution of the seven advanced manufacturing subsectors to New Zealand’s manufacturing GDP. Non-primary sector advanced manufacturing accounts for 60.3 per cent of output while primary sector advanced manufacturing accounts for 39.7 per cent of output.

Advanced manufacturing GDP by subsector, 2020 (\$millions)

Manufacturing GDP by Subsector, 2020 (\$ millions)



The **table below** provides a description of those seven subsectors including illustrative examples of firms in those subsectors.

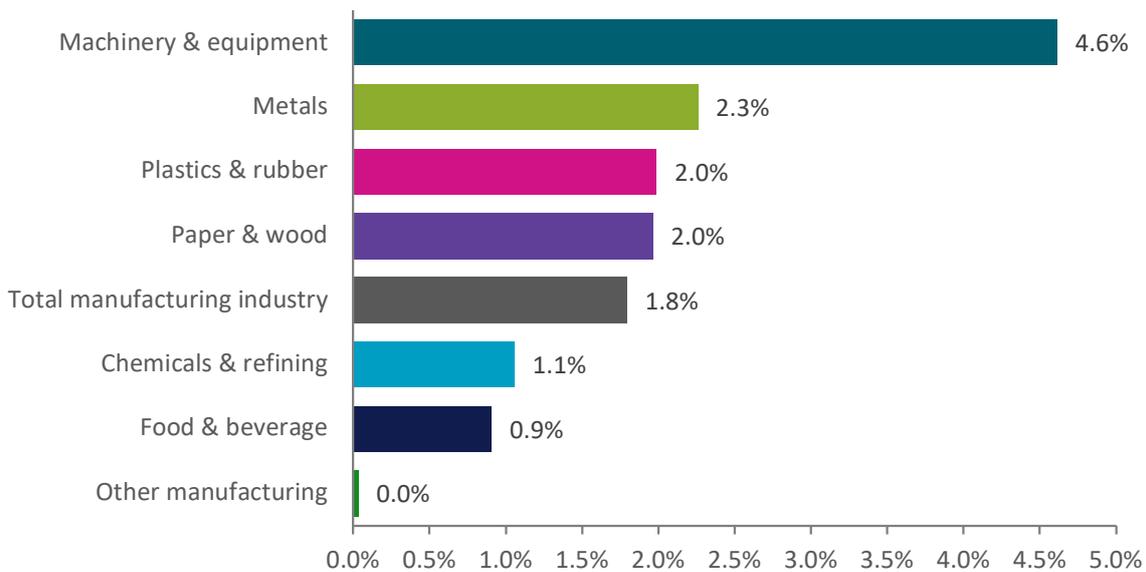
| ANZSIC Code | Sector | Examples |
|----------------------|---|--|
| MANUFACTURING | | |
| C11, C12 | Food and beverage Includes processing of raw materials, e.g. meat processing, milk into milk powder, cheese and butter, as well as all the 'food and beverage' products sold in the centre aisles of a supermarket (including pet food). | Fonterra; Sanford; ANZCO; Mudhouse Wines; Whittaker's; Tasti; Tegel; Frucor; Miraka; Hellers; Vitaco; Heinz Watties; McCains; Kaweka Foods. |
| C14, C15 | Wood and paper Wood includes log sawmilling and timber dressing, the manufacture of engineered wood products such as plywood, laminated veneer lumber (LVL), medium density fibreboard (MDF), prefabricated wooden buildings, cabinetry or wood chips. Paper includes pulp, paper and card manufacturing and products made from these such as boxes, paper bags and toilet tissue and other packaging. | Wood: Sequal, Tenon; Nelson Pine; Juken New Zealand; Red Stag Timber; Xlam. Paper: Kinleith Pulp and Paper Mill (Oji Fibre Solutions); Tasman pulp and paper mill (pulp mill owned by Oji Fibre Solutions, paper mill owned by Norske Skog Tasman). |
| C23, C24 | Machinery and equipment Includes the production of medical equipment; scientific and measuring equipment; cables, wires and fibre optics; computers and communication equipment; and electrical, domestic, commercial and industrial appliances. | Fisher & Paykel Healthcare; Compac Sorting; Buckley Systems; Gallagher Security; Tait Communications; Moffat; Skope Industries; Scott Technology; Trimax Mowing Systems; Southern Spars |
| C17, C18 | Chemicals and refining Chemicals products range from cosmetics and pharmaceuticals to household cleaning and industrial chemicals, fertilisers, pesticides, paint and coatings. Refining covers the manufacture of petroleum and coal and all related products. | Chemicals: Nuplex; Douglas Pharmaceuticals; New Zealand Pharmaceuticals; Trilogy (cosmetics); Ravensdown Fertiliser; Dulux; Resene. |
| C19 | Plastics and rubber Plastic products range from containers and cling film, to children's playgrounds and many pipes and fittings used in construction. Rubber products range from hoses, gumboots and agricultural goods to mud-flaps. | Plastics: Sistema; Alto Packaging Ltd; Axiom Plastics Ltd; Blender Design Ltd Dynex Extrusions Ltd; Talbot Technologies Ltd. Rubber: Skellerup Industries Ltd; Field Rubber Ltd; Rubber Developments Ltd. |
| C21, C22 | Metals and metal products Includes the smelting of ore to the creation of a wide range of metal products. These may be straightforward (wire for fencing or reinforcing bar) and small (nuts and bolts) to large (beams and bridge supports) and complex (such as a fabricated metal sculpture). | New Zealand Steel; Fletcher Steel; New Zealand Aluminium Smelters; Steel and Tube; Ulrich Aluminium. |
| C13, C16, C20, C25 | Other manufacturing (textiles, leather, clothing and footwear, printing, non-metallic mineral products, furniture and other manufacturing) Effectively, everything else, including furniture and printed material (such as magazines, labels, signs) to clothing and footwear sports goods, jewellery, umbrellas, textiles and many building products such as windows, bricks, cement, concrete. | Firth Industries; Bremworth; NZ Comfort Group (Sleepyhead), Blunt Umbrellas, Noho; Alliance Printers Ltd. |

ADVANCED MANUFACTURING MAKES UP 10 PER CENT OF THE ECONOMY (\$24.1 BILLION)

The advanced manufacturing sector accounted for 10 per cent of GDP (\$24.1 billion) in the year to March 2020. This makes it the third biggest sector in the economy.¹⁸ The sector has grown 15 per cent larger over the last decade.¹⁹

The **Chart below** summarises the respective growth rates of the seven advanced manufacturing sub-sectors over the last 5 years. The highest growth subsector is machinery and equipment, with growth averaging 4.6 per cent per annum from 2015 to 2020. This corresponds with significant export growth in this subsector, led by products such as medical devices.

Compound annual growth rates for advanced manufacturing subsectors (2015 – 2020)



Advanced manufacturing's overall share of GDP has however declined from 19.4 per cent in 1985 to 10 per cent in 2020.²⁰ This reflects a global trend in developed countries where, although advanced manufacturing is growing overall, its share of GDP has declined. There are several contributing reasons for this decline including the growth of services and a trend over 20 years for manufacturing to move offshore to lower-cost locations.

However, as described below, the shift to advanced technologies and processes in manufacturing provides an opportunity for significant productivity gains and high-wage jobs enabling manufacturing to return to advanced economies.

Furthermore, the advanced manufacturing sector's contribution to the economy goes beyond these headline statistics.

In particular, advanced manufacturing underpins the performance and growth of a range of other sectors in the economy. It is estimated that, depending on the subsector, one dollar of additional output in advanced manufacturing industries produces between \$2.06 and \$3.12 in broader economic activity.²¹ Advanced manufacturing is an important enabler of other sectors in the economy. For example, it provides components, products and packaging for primary, construction, service and hospitality sectors.

¹⁸ Statistics New Zealand: National Accounts GDP(P), Chain volume, Actual, ANZSIC06 high-level industry groups, Annual-March 2020.

¹⁹ Ibid.

²⁰ Statistics New Zealand: National Accounts GDP(P), Chain volume, Actual, ANZSIC06 high-level industry groups, Annual-March 2020.

²¹ Martinjenkins (2020). Manufacturing Matters at 27. Available at <https://www.metals.org.nz/wp-content/uploads/2020/04/Manufacturing-Matters-Final-Report-March-2020.pdf>

It is also a key purchaser of goods and services. It is estimated that around 60 per cent of the output from the agriculture, forestry and fishing sectors in New Zealand were goods processed domestically by the advanced manufacturing sector.²² In this way, advanced manufacturing is the main way that we add value to our agricultural products and it is a critical enabler of Aotearoa New Zealand's economic transition beyond commodities to value-add exports. In addition, many of our technology and services industries exist to service the manufacturing sector.

Given its interconnectedness with other sectors, a thriving advanced manufacturing sector is an important enabler of New Zealand's wider transition to a more productive, sustainable and inclusive future.



ADVANCED MANUFACTURING EMPLOYS 10.7 PER CENT OF THE WORKFORCE

Advanced manufacturing is a significant employer of 248,400 New Zealanders, accounting for 10.7 per cent of the workforce.²³ It provides a diverse range of jobs from process workers, apprentices and tradespeople through to those with PhDs in engineering and technology.

The annual median wage in advanced manufacturing is 10.1 per cent higher than the national median (at \$52,620).²⁴ This is partly due to a high proportion of full-time workers. The hourly median wage in manufacturing (\$27.10) is slightly below the national hourly wage (\$27.80), but this slightly lower hourly wage is due to the fact that the sector employs a diverse range of workers, including a higher proportion of workers with lower or mid-level qualifications than the national average. In fact, when analysed by qualification attained by worker, the advanced manufacturing sector tends to pay higher wages, even on an hourly basis, than the national average. For instance:

- › **Highly qualified** workers (defined as those with postgraduate qualifications) account for 7 per cent of the advanced manufacturing workforce and earn 7 per cent more than the general workforce at the equivalent qualification level.
- › Workers with **Level 4-6 certificate or diploma** account for 22.1 per cent of the advanced manufacturing workforce and earn 9.6 per cent more than the general workforce at the equivalent qualification level.
- › Workers with **no qualifications beyond school** account for 19.7 per cent of the advanced manufacturing workforce and earn 4.2 per cent more than the general workforce at the equivalent level.

22 MartinJenkins (2020). Manufacturing Matters. Available at <https://www.metals.org.nz/wp-content/uploads/2020/04/Manufacturing-Matters-Final-Report-March-2020.pdf>

23 Statistics New Zealand. Business Demography Statistics, 2021.

24 Statistics New Zealand Annual Linked Employer-Employee Data, 2019 (LEED).

| Qualification Type | Share of manufacturing employees | Share of employees for all industries | Median hourly earnings for manufacturing | Median hourly earnings for all industries | Difference in hourly earnings for manufacturing |
|---|----------------------------------|---------------------------------------|--|---|---|
| No qualification | 19.7% | 11.6% | \$25 | \$24 | +4.2% |
| Lower secondary school | 6.3% | 5.3% | \$25 | \$24.5 | +2.0% |
| Upper secondary school | 22.2% | 20.3% | \$24.7 | \$24 | +2.7% |
| Other post-school qualification | 4.6% | 5.7% | \$27.8 | \$28 | -0.7% |
| Level 1-3 post-school certificate | 2.0% | 2.7% | \$22.4 | \$23.5 | -4.7% |
| Level 4-6 certificate or diploma | 22.1% | 17.5% | \$30.7 | \$28 | +9.6% |
| Bachelors degree and level 7 | 12.6% | 22.9% | \$31.7 | \$32 | -1.1% |
| Highly qualified (Postgraduate qualification) | 7.1% | 11.5% | \$41 | \$38.4 | +7.0% |
| Total All Qualifications | 100.0% | 100.0% | \$27.1 | \$27.8 | -2.2% |

ADVANCED MANUFACTURING IS THE SECOND LARGEST EMPLOYER OF MĀORI AND OF PACIFIC PEOPLES BUT CAN IMPROVE DIVERSITY AND INCLUSION

Advanced manufacturing is the second largest Māori employer (41,900), representing 12.7 per cent of the Māori workforce. It is also the second largest employer of Pacific peoples (23,000), accounting for nearly 16 per cent of the Pacific workforce.²⁵ Furthermore, the advanced manufacturing sector employs a diverse range of other ethnicities.

There are great examples of successful innovative Māori-owned manufacturing firms. For instance, MB Century – which provides geothermal drilling and engineering services to the power-generation sector – was named Callaghan Innovation Hi-Tech Māori Kamupene o te Tau/Māori Company of the Year at the 2021 NZ Hi-Tech Awards.²⁶

The Taupō-based company, owned by the Tuaropaki Trust, is a centre of excellence in harnessing geothermal energy. The business's innovative work includes the development of its Multi-Finger High Temperature Casing Calliper (HTCC) – a tool used to assess the condition of geothermal wells (and therefore their safety) with significantly more accuracy than incumbent solutions. MB Century is now providing the HTCC to geothermal well owners, with initial deployments to Indonesia and the Philippines.²⁷

Further work is needed to better understand, and then improve, Māori participation at senior and ownership levels of advanced manufacturing. Māori-owned businesses in the advanced manufacturing sector generate the third highest average estimated operating margin of all Māori-owned businesses. However, relatively few advanced manufacturing firms are Māori-owned and these margins are only 48 per cent of what non-Māori-owned advanced manufacturing businesses generate.²⁸

25 Pacific Peoples Labour Market statistics snapshot - March 2022 (mbie.govt.nz) at page 4

Statistics New Zealand: Income Tables – (Available at [NZdotstat.stats.govt.nz](https://www.stats.govt.nz)) by Ethnicity, 2021

26 www.callaghaninnovation.govt.nz/news-and-events/mb-century-named-callaghan-innovation-hi-tech-māori-kamupene-o-te-taumāori-company

27 Also finalist in the 2021 Hi-Tech Māori Kamupene o te Tau category was AgriSea New Zealand that specialises in the manufacture of macro-algae concentrates and bioactive extractions that are used as nutritional supplements for soil, plant, and animal health. The company supplies to sectors including horticulture, agriculture, apiculture, viticulture, and dairy, both domestically and to a growing export market.

28 Te Matapaeroa 2019 – looking toward the horizon, Te Puni Kokiri, p. 8. www.tpk.govt.nz. The findings from the 2019 report have been updated.

Te Puni Kōkiri has found that there are 870 Māori-owned manufacturing businesses. This represents only 4 per cent of all Māori-owned businesses and manufacturing is only the ninth most significant sector by ownership.

Pacific peoples are significant contributors to the sector, both historically and currently. Ongoing work is needed to better understand then improve, Pacific peoples' participation at all levels in the sector.

The results of the initiatives in this ITP are designed to increase productivity and profitability of the sector and higher-skilled higher-wage jobs for the significant number of Māori and Pacific peoples already in manufacturing as well as future workers. They are also intended to help identify opportunities to support Māori-owned and Māori-led manufacturing businesses.

Furthermore, as noted earlier, te ao Māori provides a range of principles and values that can support key priorities for the growth and transformation of the advanced manufacturing sector.

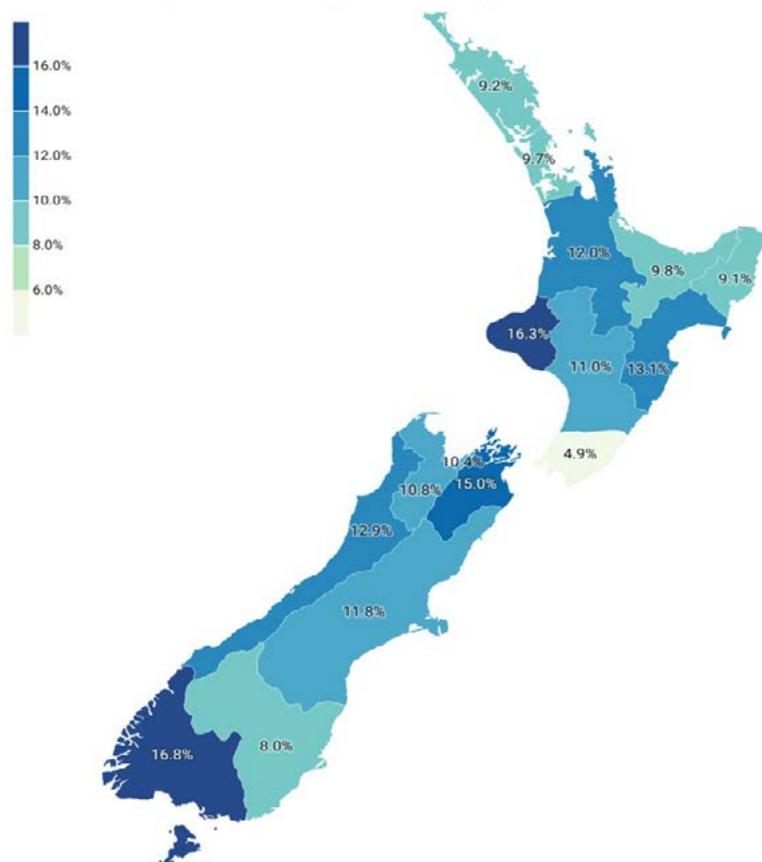
More can be done to build diversity and inclusion in manufacturing, especially as the sector competes for scarce labour. This includes improving gender diversity and attracting more women, that currently make up only 30 per cent of workers in manufacturing.²⁹

ADVANCED MANUFACTURING IS IMPORTANT FOR BOTH REGIONS AND CITIES

45 per cent of manufacturing jobs occur in regional New Zealand outside the three main population centres.

As the **following map** illustrates, advanced manufacturing makes up a significant share of regional employment in New Zealand. For instance, it accounts for 16.8 per cent of the Southland workforce, 16.3 per cent of the Taranaki workforce, 15 per cent of the Marlborough workforce and 13.1 per cent of the Hawke's Bay workforce.³⁰

Advanced manufacturing's share of regional employment, 2021



29 Statistics New Zealand: Household Labour Force Survey, Persons Employed by Sex by Industry, ANZSIC06 (Annual-Sept 2021).

30 Statistics New Zealand: Business demography statistics, 2021.

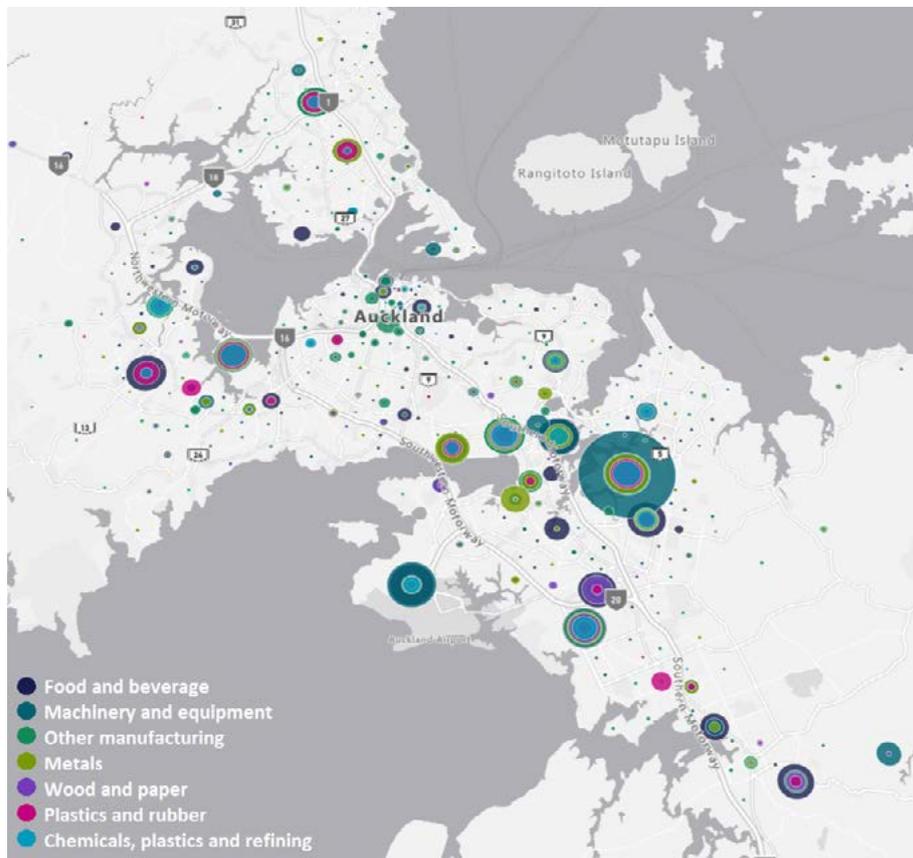
Advanced manufacturing is also a significant and growing contributor to GDP in regional New Zealand. For instance, over the last 5 years, growth has averaged over 8 per cent per annum in Northland, Southland and Waikato.³¹

Advanced manufacturing is equally important in our cities. Just over half of advanced manufacturing jobs are based in Auckland (33.3 per cent), Canterbury (15.4 per cent) and Wellington (5.7 per cent).³² In Tāmaki Makaurau Auckland, advanced manufacturing accounts for 9.1 per cent of the regional economy (\$11.17 billion) and 9.7 per cent of jobs (77,600 jobs).³³

The **map below** illustrates that Auckland’s advanced manufacturing jobs are concentrated in industrial areas south of Auckland – and overlap with areas of enduring socio-economic disadvantage.

Improving the skills and wages of the advanced manufacturing sector through this ITP is likely to have high positive impacts on communities throughout regional and urban Aotearoa New Zealand.

Distribution of advanced manufacturing employment in Tāmaki Makaurau Auckland, 2020



31 Statistics New Zealand: National Accounts GDP, Nominal, by Industry and Regional, Annual-March 2019.

32 Statistics New Zealand: Business demography statistics, 2021.

33 GDP from Auckland Council Report based on data from Statistics New Zealand and Infometrics, 8 December 2021. Employment from Statistics New Zealand: Business demography statistics, 2021.

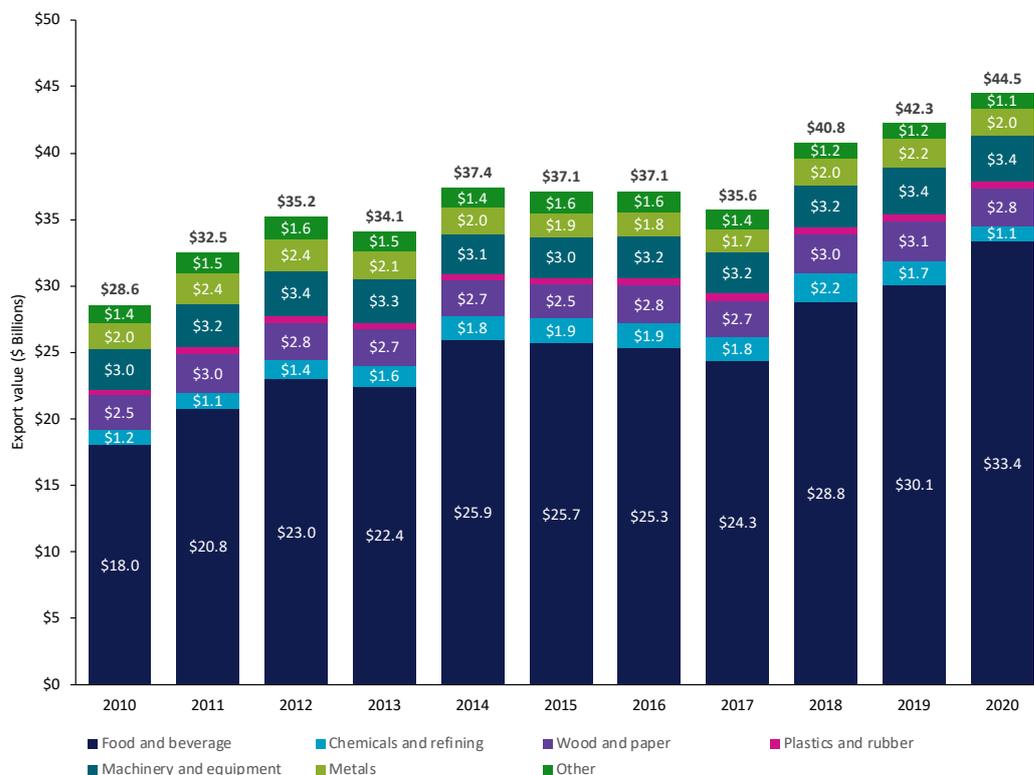
ADVANCED MANUFACTURING CONSISTS OF SMALL AND MEDIUM SIZED FIRMS

Manufacturing is made up of SMEs. Of the 21,400 manufacturing firms, only 1.6 per cent, or 345 firms, employ more than 100 people.³⁴ Nearly three-quarters (73.5 per cent) of manufacturing firms have annual sales of less than \$1,500,000, and only 5.1 per cent turnover more than \$10 million annually.³⁵

ADVANCED MANUFACTURING IS OUR LARGEST CONTRIBUTOR TO EXPORTS

Manufacturing accounts for 73.5% of New Zealand’s goods exports and just over half of total goods and services exports (\$44.5 billion).³⁶

Advanced manufactured exports by subsector (NZ\$ billions), year ended February 2010–2020



Since 2010, annual exports of non-primary manufactured goods have totalled between \$7.9 and \$9.4 billion. However, the share of non-primary manufacturing exports has declined from 27.9 per cent in 2010, to 18.6 per cent (\$8.3 billion) in 2020. This is largely due to the sustained increase in the value of F and B exports over recent years.

However, there has been considerable export growth across a range of high value non-primary sector manufactured goods across

a range of high value-added categories. For example, medical technologies (\$848.4 million), pharmaceuticals (\$449.5 million) and cosmetics (\$183.8 million) reflect areas of strong growth.³⁷ Since 2010, annual growth across these three categories has averaged 4.6 per cent, 6.3 per cent and 11.4 per cent, respectively.

At the same time, a range of other non-primary manufactured goods have declined in export value. This includes sub-categories such as petroleum derived oils and organic chemicals.

34 Statistics New Zealand. Business Demography Statistics – year to February 2021.

35 Statistics New Zealand. Annual Enterprise Survey – year to September 2020

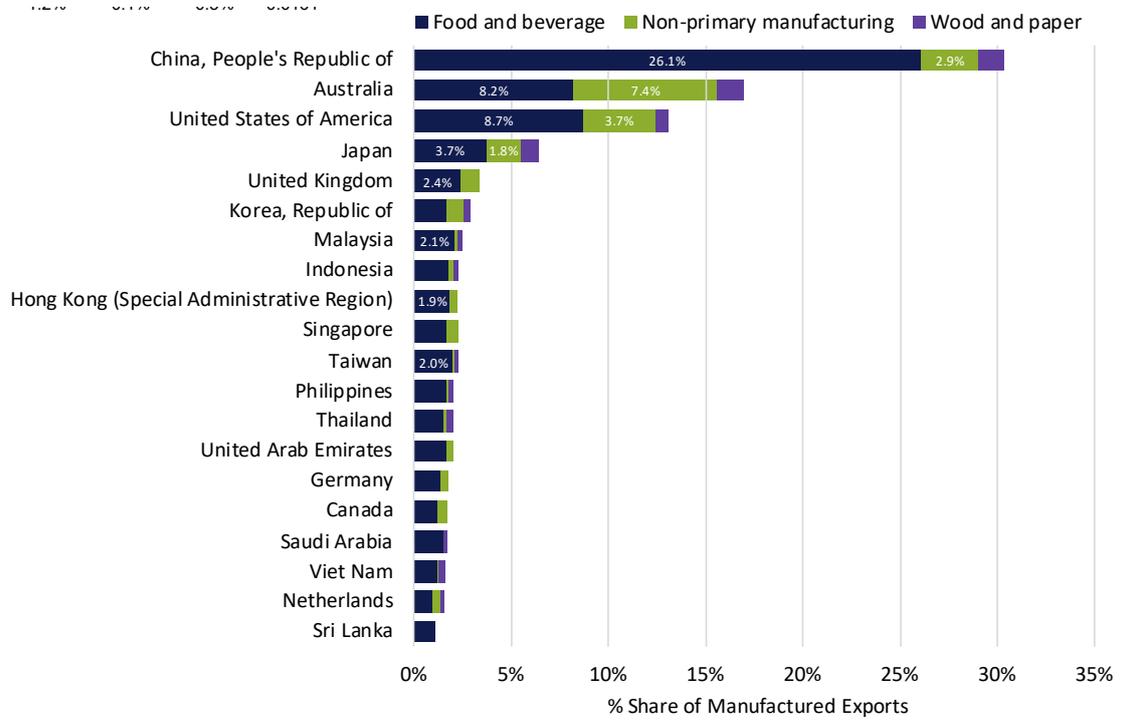
36 Statistics New Zealand. Overseas merchandise trade – year to February 2020.

37 Statistics New Zealand. Overseas merchandise trade – year to February 2020; HS categories include medical technology (HS 90), pharmaceuticals (HS 30), and cosmetics (HS 33).

The largest destination markets for non-primary sector manufactured goods are Australia, the United States, China, Japan, United Kingdom, Korea, Singapore, Canada and Germany.

Growth of high-value non-primary manufactured exports will help diversify the economy and build resilience to shocks.

Leading export destinations for manufactured goods by broad industry group, Year ended February 2020



In 2020, 81.4 per cent (\$36.2 billion) of advanced manufactured exports were food and beverage and wood and paper products, with annual growth averaging 6.3 per cent and 1.1 per cent respectively since 2010. In contrast to non-primary sector advanced manufactured goods, China is by far the largest export destination for these products. South-East Asian countries, Australia, the United States and Japan are also large export markets.³⁸

Similar to the advanced manufacturing sector's contribution to the wider economy, advanced manufacturing is an enabler of a range of other New Zealand exports including services. The advanced manufacturing sector is also a significant importer and adds value to imported products and materials.

ADVANCED MANUFACTURING IS SUPPORTED BY AN ECO-SYSTEM OF DIVERSE STAKEHOLDERS

This ITP demonstrates that the advanced manufacturing sector is supported by an eco-system of diverse stakeholders. Due to the breadth and diversity of the advanced manufacturing sector this eco-system is complex and sometimes poorly connected. Many advanced manufacturers lack visibility of these various entities and this hinders the ease of access to support. Greater collaboration among these entities could assist the sector, including its ability to implement the initiatives in this ITP. One proposed initiative from this ITP is to create a map of the current networks of support. This ITP could be a catalyst to improve coherence and visibility of the networks and stakeholders that support advanced manufacturers.

³⁸ Statistics New Zealand. Overseas merchandise trade – year to February 2020.

PRIORITIES AND ACTIONS FOR TRANSFORMATION

THE NEED TO TRANSFORM TO AN ADVANCED MANUFACTURING SECTOR

The actions outlined in this Industry Transformation Plan have been developed in partnership between business, workers, government, Māori, Pacific peoples and wider stakeholders. The following key priorities to drive the growth and transformation of the advanced manufacturing sector have been identified by those partners:

- 1 increasing investment in advanced technologies and processes to lift productivity and wages
- 2 developing and attracting a diverse high-skilled and high-wage workforce
- 3 creating a leading sustainable circular net-zero emissions sector
- 4 improving understanding and perceptions of advanced manufacturing
- 5 making innovation, R&D and science work for advanced manufacturing
- 6 enhancing global connectivity and opportunities

Collectively, the priorities and actions identified in this ITP aim to achieve the sector's long-term vision of:

A thriving Aotearoa New Zealand advanced manufacturing sector of world-class creators, innovators and makers delivering quality products, sustainable solutions and intergenerational wellbeing

Consultations feedback resulted in refined and prioritized ITP actions. While all six priority areas are important, overwhelming sector support has been expressed for urgent action to implement Priorities 1 and 2 to achieve transformational change.

Further information on the initiatives, including tangible actions and measures of success over three years, is available in the Action Plan in Appendix One. Red text in the ITP Action Plan indicates which initiatives have been identified through consultation as priority initiatives.

The ITP is an iterative and continuing process that requires ongoing collaboration for its success. This ITP should be seen as a living document.



PRIORITY

1

Increasing investment in advanced technologies and processes to lift productivity and wages

Advanced manufacturing globally is undergoing a fundamental shift through the application of advanced technologies and processes, often referred to as Industry 4.0.³⁹ There is significant opportunity through greater investment and adoption of advanced technologies and processes to boost the advanced manufacturing sector's productivity. This, complemented with the initiatives in Priority 2 to upskill workers, should lead to higher wages across the sector.

Low capital intensity contributes to New Zealand's overall productivity and wage challenges

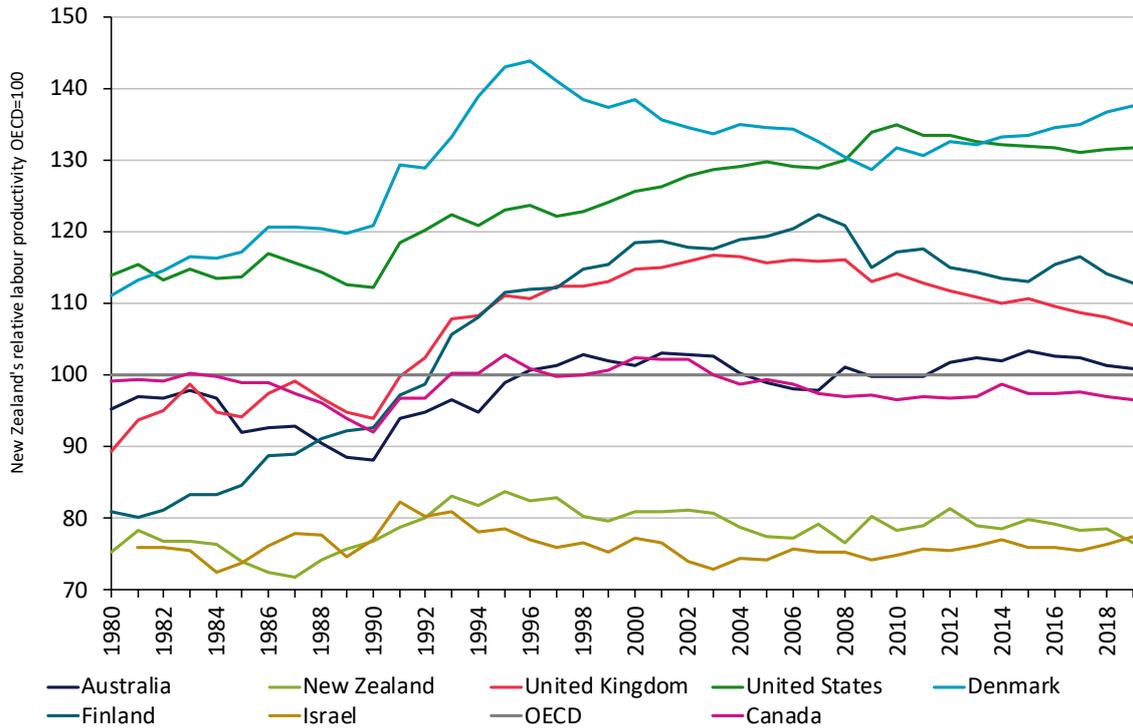
Overall, New Zealand's productivity performance is weaker than other Small Advanced Economies.⁴⁰ This is due to a number of factors, including small and isolated markets, weak international connectedness, New Zealand businesses that are typically capital-shallow, low investment in knowledge capital, and high costs of capital. Sub-optimal business investment in productive assets is a key contributor to New Zealand's productivity challenge. As the Productivity Commission confirms, "New Zealand businesses are typically capital-shallow (i.e. workers have limited equipment and other capital goods to work with) and this has held down labour productivity".⁴¹

39 See definition of "advanced technologies and processes" in the box below.

40 OECD (2021), Growth in GDP per capita, productivity and ULC. Accessed at stats.oecd.org/Index.aspx?DataSetCode=PDB_GR

41 New Zealand Productivity Commission (2021). New Zealand firms: Reaching for the frontier. Final report. Available at www.productivity.govt.nz/inquiries/frontier-firms/

Labour productivity, 1980 – 2018

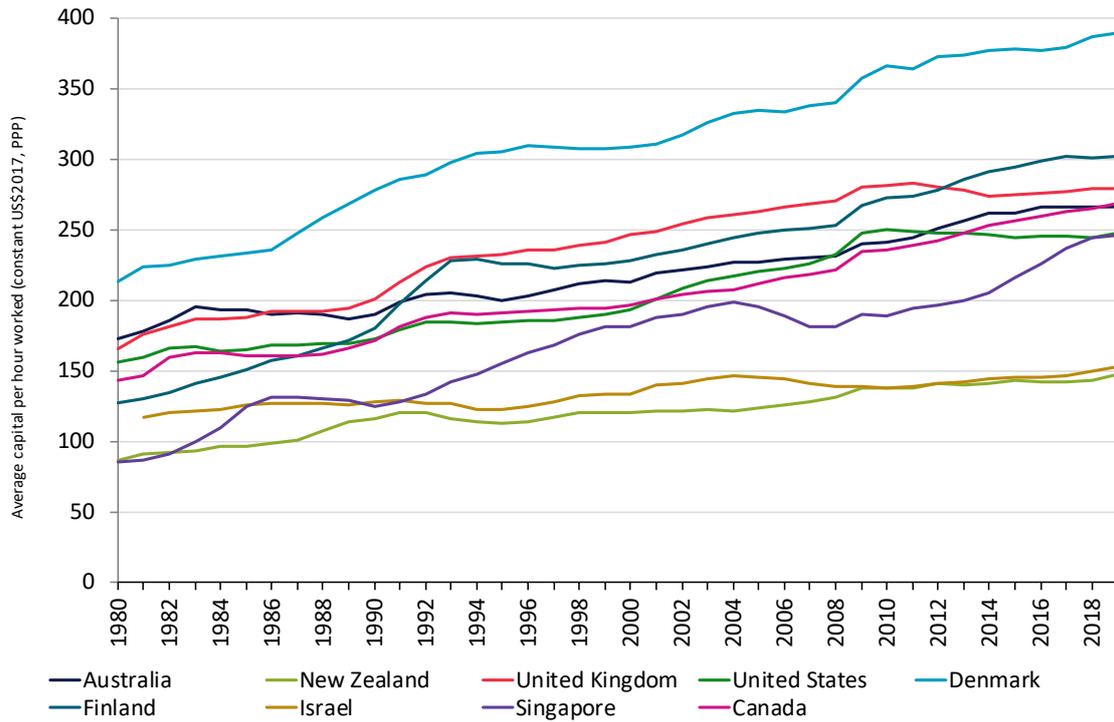


Capital intensity is the ratio of capital inputs to labour inputs and is a key determinant of labour productivity. Unfortunately, in New Zealand, there has been no sustained increase in capital intensity over the last decade and its level has been well below that of other advanced economies for at least the last 40 years.⁴²

In general, New Zealand businesses have relied on labour-intensive business models as opposed to investment in advanced technologies and processes. This has perpetuated a cycle of low productivity per worker and as a result relatively lower wages across the economy.

42 Feenstra, Robert C., Robert Inklaar and Marcel P. Timmer (2021). Penn World Table 10.0. Available at www.rug.nl/ggdc/productivity/pwt

Capital per hour worked, 1980 – 2018



There is significant opportunity for advanced technologies and processes in the advanced manufacturing sector to boost New Zealand’s productivity and wages

A 2021 Heavy Engineering Research Association (HERA) report with analysis undertaken by Business and Economic Research Ltd (BERL) found that the uptake of advanced technologies and processes, such as Industry 4.0, in the New Zealand construction sector would boost wages.⁴³ Through Computable General Equilibrium (CGE) modelling they find that both GDP and wage gains are likely to be significant over the next five years (2021-2026). In their most optimistic scenario, the GDP gained could be \$8 billion and wages could increase by almost \$3.5 billion across the economy. In the least optimistic scenario these reduce to GDP gains of \$4.1 billion and wage increases of almost \$1.8 billion.

If this opportunity is not seized New Zealand manufacturing will fall further behind global competitors. As an example, New Zealand’s manufacturing labour productivity is only 54 per cent of the US. However, faster adoption of advanced technologies and processes could allow New Zealand advanced manufacturers to increase productivity to 83 per cent of the US, whereas slower adoption would decrease productivity to 29 per cent of the US.⁴⁴

43 HERA (2021). Modelling the Potential Economic Impacts of Construction 4.0 in New Zealand. Report No. R5-92:2021.

[Resource – HERA report shows adoption of construction 4.0 worth \\$8 billion – HERA](#)

44 Prime Minister’s Business Advisory Council (2019). A Future that Works: Harnessing Automation for a more Productive and Skilled New Zealand.

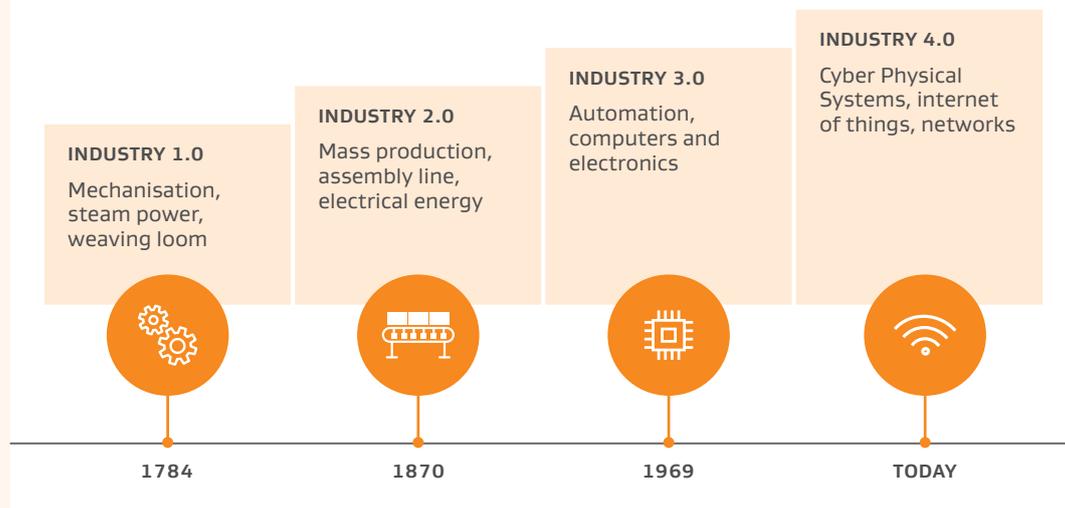
How Advanced Technologies and Processes are transforming advanced manufacturing

We use the phrase “advanced technologies and processes” in this Industry Transformation Plan to capture improvements in the manufacturing process. This can include adopting the latest Industry 4.0 technologies described below but also smaller incremental changes in technology adoption and business processes.

The fourth industrial revolution, or Industry 4.0, is transforming manufacturing. The first three industrial revolutions involved mechanisation through steam power (1784), mass production assembly lines using electricity (1870) and computers and automation (1969). The current fourth industrial revolution fuses digitisation, physical technologies and business processes to enhance manufacturing.

INDUSTRY REVOLUTION

Transforming industries and innovation



In practice Industry 4.0 allows advanced manufacturing processes to be optimised by being digitally connected (the “internet of things”), improving use of data including sensors, incorporating automation and robotics, digital manufacturing (e.g. 3D printing and additive manufacturing), as well as digital twins, artificial intelligence and virtual reality. It is important to appreciate that it also includes advances in business and production processes, often with small changes yielding significant benefits.

By way of case study of benefits, Siemens flagship factory for Industry 4.0 in Amberg Germany is 8 times more productive than 25 years ago using the same number of employees thanks to the incorporation of digital intelligence.⁴⁵

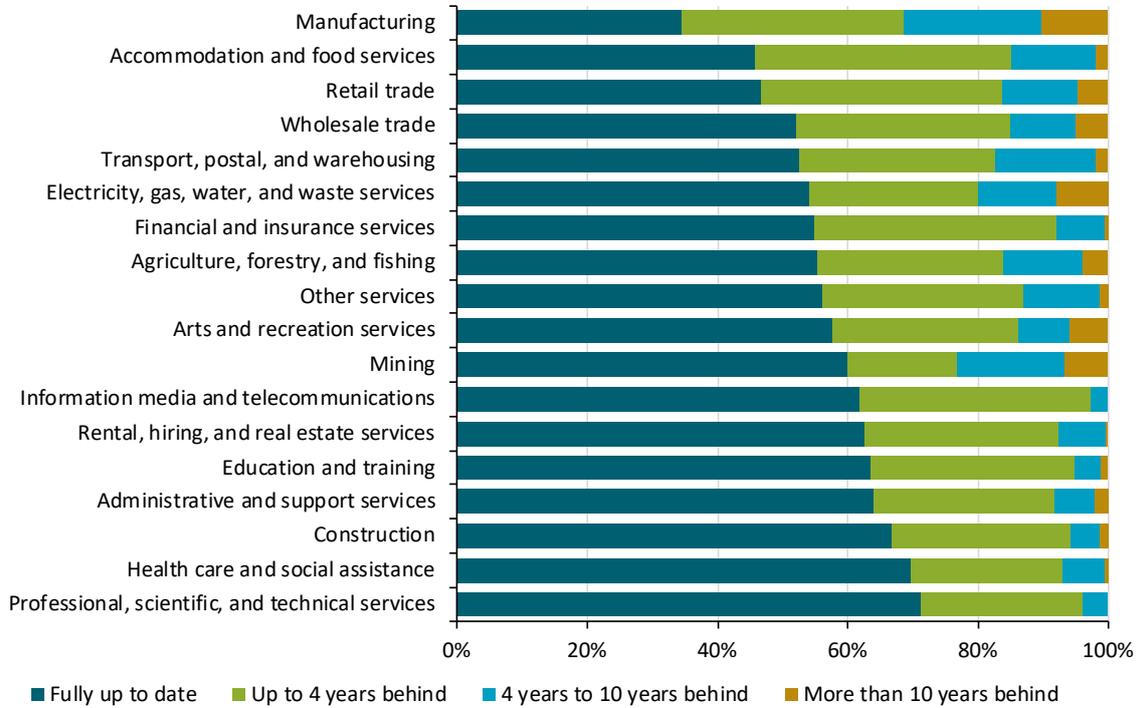
Seizing this opportunity will require a new approach. Currently, productivity growth within the advanced manufacturing sector is particularly low. Between 2008 and 2019 advanced manufacturing productivity grew at just 0.6 percent per year.

This is below the New Zealand average of 1.0 percent, which is already low by international standards.

⁴⁵ See www.callaghaninnovation.govt.nz

As shown in the next table, only 35 per cent of manufacturers indicate they have up to date core equipment, while more than 10 per cent are at least 10 years behind. This compares to 55.4 per cent and 3.2 per cent across the economy, with manufacturing sitting last of all industries.

Firms' equipment compared to best commonly available technology



Source: Stats NZ. Business Operations Survey – year to August 2019

This relatively low base of capital-intensity provides an opportunity for large gains for productivity and wage improvement through investment in advanced technologies and processes. This opportunity is available now. For instance, 56 per cent of advanced manufacturing tasks in New Zealand can be improved with technology that already exists.⁴⁶ However, 66.8 per cent of manufacturing firms have no automation to perform routine tasks and a further 31.9 per cent only have partial automation.⁴⁷

Advanced technologies and processes can lead to higher-skilled and higher-wage jobs

The trend of advanced technologies and business processes in global manufacturing may be daunting for some small and medium-sized businesses and workers fearful of being displaced by global competitors or of losing their jobs.

Experience domestically and internationally however is that investment in advanced technologies improves productivity, requires higher-skills, and leads to wage growth for workers in advanced manufacturing. We have heard from companies who upskilled existing employees, who were then able to move into new, more productive roles following the introduction of advanced technologies and processes.

46 Statistics New Zealand. Business Operations Survey 2018.

47 Ibid.

In a survey of advanced manufacturers, 77 per cent stated that their most significant investment in advanced technologies had a neutral impact on employee numbers. A further 5 per cent increased employees and 18 per cent decreased employee numbers.⁴⁸

Advanced technologies and processes also improve worker safety by reducing high-risk manual tasks and providing more satisfying work. Of New Zealand manufacturers that have introduced advanced technologies, 24 per cent reported a decrease in the health and safety risk to workers and 44 per cent reported an increase in job satisfaction.⁴⁹

Thus, while jobs will change, with the correct support, they can do so by upskilling the existing workforce to enable the shift to higher-skilled, higher-wage, safer and decent jobs.

In this way, boosting investment will contribute to enhanced prosperity and inter-generational wellbeing by leading to improved wages and workforce upskilling. Achieving gains in higher wages and decent work, however, requires important complementary initiatives on upskilling and supporting the advanced manufacturing workforce discussed under Priority 2. Supporting workers through this transition is critical, including for any displaced workers.

Advanced technologies and processes can overcome New Zealand's challenges of labour shortages and small scale, and accelerate sustainability outcomes

In addition to improved productivity, wages and worker conditions, there are several other benefits to be gained from improved adoption of advanced technologies and business practices in manufacturing.

- › New Zealand has a finite labour market. A major benefit of advanced technologies and processes for manufacturing is that they increase output per worker. Investment in these technologies will allow manufacturing firms to grow irrespective of labour constraints. As these firms grow and become more profitable, the skills and wages per worker are expected to also increase.

- › Another key benefit of advanced technologies is that they can overcome the challenge of scale. Mass production at scale of standardised products has often been seen as important for globally-competitive manufacturing. Through advanced technologies and processes, innovation in design, production and rapid business models means that New Zealand's SME advanced manufacturers can more easily be world-leaders of customised solutions.
- › Advanced technologies have environmental benefits through optimised design, reduced waste and energy efficiency. Energy monitoring applications lead to energy efficiency and the reduction of carbon emissions, while waste can be reduced through improved manufacturing design, processes, recycling and reuse.
- › Advanced technologies also provide opportunities for manufacturers to provide complementary services beyond the traditional production and sale of manufactured goods. Some of the greatest value across a production cycle is derived from pre-production and post-production activities. Advanced technologies provide greater opportunity to offer after-market service activities such as real-time data on the status and performance of products, maintenance and repair services, and software upgrades. These services have become an important source of revenue for advanced manufacturers.

48 Statistics New Zealand. Business Operations Survey 2018.

49 Statistics New Zealand. Business Operations Survey 2018.

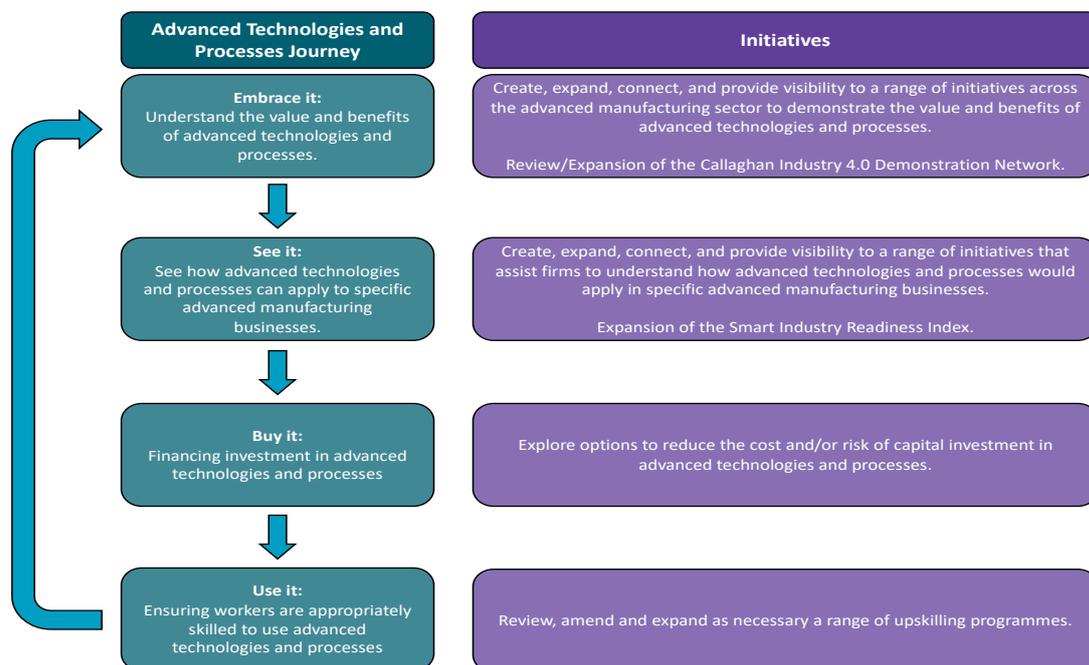
Improving the uptake of advanced technologies and processes requires complementary initiatives

Evidence shows that cost, funding, skills, time and knowledge are the main barriers to New Zealand advanced manufacturers utilising advanced technologies and business processes to a greater degree.⁵⁰

To improve the uptake of advanced technologies and business processes across the New Zealand advanced manufacturing sector requires complementary and concurrent initiatives to:

- › **Embrace it:** Owners, managers, and employees understand the value and benefits of advanced technologies and business processes for their advanced manufacturing business operations;
- › **See it:** Owners, managers, and employees see how advanced technologies and business processes would apply in their specific advanced manufacturing businesses;
- › **Buy it:** Firms can invest in productivity-enhancing technologies and processes; and
- › **Use it:** Firms can develop and attract a high-skilled workforce able to leverage these technologies and processes to drive productivity and higher wages.

Initiatives to Improve Uptake of Advanced Technologies and Processes



⁵⁰ Hazmeh, R., Zhong, R. and Xu, X. W. (2018). A Survey Study on Industry 4.0 for New Zealand Manufacturing. *Precedia Manufacturing* 26 (2018), 49-57. See also Employers and Manufacturers Association (2018). *Findings from the 2018 Employers Survey*. Auckland: EMA.

Embrace it: Understanding the value and benefits of advanced technologies and processes for advanced manufacturing businesses

For many manufacturing firms advanced technologies are unfamiliar. There is a need to create, expand, connect and provide visibility to a range of initiatives across the advanced manufacturing sector that can help demonstrate the value and benefits of advanced technologies and processes to a wide range of businesses. These initiatives could be mapped and made accessible to manufacturers. Outreach, potentially in collaboration with business and industry associations, is required to articulate to a wider group of manufacturers the benefits of advanced technologies and processes that will then make them more likely to invest time in deepening understanding of opportunities.

To improve understanding of advanced technologies and their applicability, Callaghan Innovation has developed the Industry 4.0 Demonstration Network (I4DN). This is an initiative to help New Zealand manufacturers realise the benefits of a range of advanced technologies that will enhance advanced manufacturing performance, output, monitoring and control.

In collaboration with Beca and the Employers and Manufacturers Association (EMA), the I4DN provides three core services:

- › The **Mobile Showcase** provides an opportunity to engage, learn and imagine what is possible with advanced technologies. Using a mini-production line, a specialist shows participants advanced technologies in action and shares successful implementation stories to inspire their next steps.
- › The **Network Site Visits** is a programme to encourage sharing of Industry 4.0 knowledge across the sector through webinars and visits to manufacturers who have already adopted advanced technologies.
- › The **Smart Factory Tour** is designed to provide an immersive experience where participants will be able to see first-hand what modern advanced manufacturing in New Zealand looks like.

Participant surveys indicate that the I4DN programme has made a positive impact to the advanced manufacturing industry's uptake of Industry 4.0. All respondents that have taken part in Industry 4.0 Demonstration Network events either agree or strongly agree that these have helped improve their understanding of Industry 4.0 and inspired them to make a change. At all levels of digital maturity, respondents wanted a variety of support, from workshops, meet-ups and webinars on Industry 4.0 case studies in New Zealand through to a guide to Industry 4.0 suppliers in New Zealand.⁵¹

Feedback to date, however, has also been that many manufacturers are not aware of the I4DN and its services. Its reach could be expanded to a wider audience of manufacturers. There are also several other initiatives that provide a similar service that demonstrates the value of advanced technologies and processes but where visibility could be improved and services could potentially be expanded. For example, the Heavy Engineering and Research Association (HERA) has a range of initiatives to improve understanding and uptake of Industry 4.0 for the heavy engineering industry including metal fabricators.⁵²

51 Callaghan Innovation (2021). Industry 4.0 2021 Insights Survey. Available at www.industry4.govt.nz/sites/default/files/casestudies/Industry%204.0%20Demonstration%20Network%20Survey%20Insights%20Part%202.pdf

52 See the initiatives at www.hera.org.nz/industry40

ACTION PLAN

INITIATIVE

1

Demonstrate the value of advanced technologies and processes

Initiative: Create, expand, connect and provide visibility to a range of initiatives across the advanced manufacturing sector that demonstrate the value and benefits of advanced technologies and processes to a wide range of manufacturing businesses.

Outcome sought: Increase understanding of the benefits and opportunities provided by advanced technologies and processes. Create a stronger community of manufacturers sharing best practice and insights.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

See it: See and understand how advanced technologies and processes can apply to specific manufacturing businesses

Once firms understand the value and benefits of advanced technologies, it is important to supplement this with guidance, processes and concrete steps on how they can be applied to specific advanced manufacturing businesses.

While technology can be seen as a great enabler, uncertainty on how to apply it in specific businesses limits adoption. There is a need to create, expand, connect and provide visibility of a range of initiatives across the advanced manufacturing sector that assist firms to understand how advanced technologies and processes would apply in specific advanced manufacturing businesses.

For instance, as part of the I4DN, Callaghan Innovation fully-funds company-specific assessments, utilising the World Economic Forum's Smart Industry Readiness Index (SIRI). External experts analyse the current state of a manufacturer's factory, identify high-impact areas for improvement, benchmark against industry peers, and develop a roadmap to maximise returns from investing in these technologies. There are also several other initiatives that provide similar bespoke services, such as HERA's welding productivity and automation assessments to identify Industry 4.0 opportunities.⁵³

There is an opportunity to expand these initiatives to increase understanding of how advanced technologies and processes would apply to a wide range of advanced manufacturing businesses.

ACTION PLAN

INITIATIVE

2

Company-specific advice on advanced technology and process adoption

Initiative: Create, expand, connect and provide visibility of a range of initiatives across the advanced manufacturing sector that assist firms understand how advanced technologies and processes would apply in specific manufacturing businesses.

Outcome sought: Greater awareness and adoption of advanced technologies and processes within the advanced manufacturing sector. Create a stronger community of manufacturers sharing best practice and insights.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

⁵³ See www.hera.org.nz/industry-4-0

Buy it: Supporting investment in advanced technologies and processes

Transformation of the advanced manufacturing sector to be more productive and higher wage will require a significant investment in advanced technologies and processes.

However, the cost of advanced technologies is a key barrier preventing greater uptake.

66 per cent of New Zealand advanced manufacturers find that the inability to secure initial funding is a barrier to utilising advanced technologies to a greater degree.⁵⁴

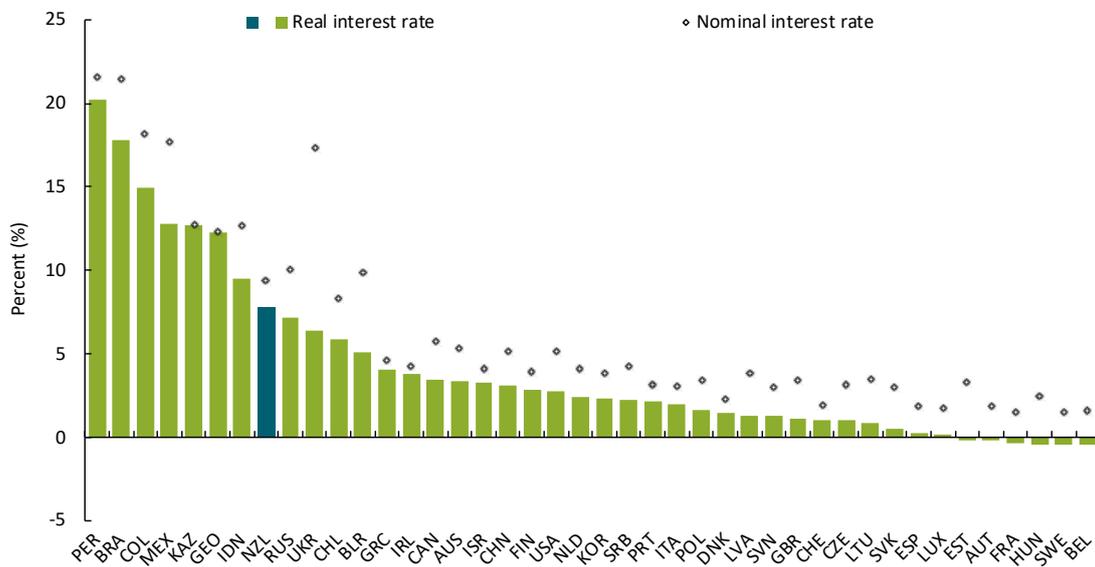
This is because investment in new technology is particularly expensive in the advanced manufacturing sector and there are significant business risks when making capital investments in productivity-enhancing plant and machinery. As one small firm has explained, a large deposit is required when ordering innovative machinery with full payment on delivery. However, there is a minimum 9-month delay between committing to an asset and having it in full production (for advanced machinery under \$500,000) and between 12 and 18-months' delay for major

assets (over \$1 million). This capital investment by advanced manufacturing firms is particularly risky due to a lack of long-term supply contracts in the New Zealand market and often inaccurate client forecasts, especially in the COVID-19 environment.

Investing in plant and machinery also creates cash-flow challenges for firms, particularly in the early years. In addition, firms can struggle to borrow for investment at a reasonable interest rate. For domestic investment a challenge has been to make investment in plant and machinery as attractive as investment in land.

Furthermore, the cost of capital in New Zealand has historically been one of the highest in the OECD causing challenges for business investment.⁵⁵ As demonstrated in the chart below, the OECD has assessed credit conditions for SMEs and entrepreneurs based on data on the cost of bank finance. The study found that New Zealand and Chile were outliers as the only high-income economies with nominal interest rates close to 10 per cent, well above the median of 4.08 per cent.

SME Credit Conditions – interest Rates, real and nominal (2018)



Note: Definitions differ across countries. Nominal interest rates were adjusted using World Bank data on inflation. Data from Ukraine for 2017 are missing. Data compiled from individual country profiles. Source: OECD

54 Statistics New Zealand. Business Operations Survey 2018.

55 OECD (2020), Financing SMEs and Entrepreneurs 2020: An OECD Scoreboard, OECD Publishing, Paris, doi.org/10.1787/061fe03d-en.

OECD data from 2020 demonstrates that New Zealand had the second-highest cost of capital for “tangible assets” (mainly plant, machinery and equipment) benchmarked against the 37 other OECD countries. Higher costs of capital reduce productive investment and capital stock because fewer investments will generate the required hurdle rate of return for businesses.⁵⁶

There are a number of complementary means to support greater investment in productivity-enhancing technologies. Options include:

- › **Accelerated depreciation on new plant, machinery and equipment:** Accelerated depreciation has the potential to be a pivotal action incentivising increased investment in innovative technologies across a range of advanced manufacturing sectors. Accelerated depreciation on new plant, machinery and equipment would encourage more investment resulting in greater productivity and higher-skilled and higher-wage jobs. Due to rapid technological change, advanced manufacturing firms need to upgrade their plant and machinery in increasingly shorter timeframes to maintain productivity, wages and global competitiveness. A global assessment has found that accelerated depreciation incentives occur in most OECD and Small Advanced Economies and New Zealand is an outlier in the amount of capital investment costs that can be recovered by advanced manufacturers through the tax system.⁵⁷
- › **A Business Growth Fund:** A growth equity funding model that pools bank capital to create a fund of scale could also assist. It would operate commercially, and make investment decisions independently of shareholders, to provide a source of minority-only, patient, growth capital to SMEs. Deliberate efforts could be made to ensure this fund supports investment in the advanced manufacturing sector. This could bridge the funding gap between bank loans and mid-market private equity. It would allow advanced manufacturing owners to retain control of what they’ve built while leveraging capital and capability support to achieve their growth aspirations.
- › **Investment grants:** Grants to support advanced manufacturers with co-funding to modernize by adopting new technologies that improve productivity and/or energy efficiency have been used by some countries. An investment grant could provide targeted assistance for firms to invest in technology, and these can be linked to other desired outcomes. Australia’s \$50 million Manufacturing Modernisation Fund supports advanced manufacturers by co-funding capital investments and associated reskilling for firms with up to 199 employees. It is delivered through two streams of funding: (i) an estimated \$20 million for small grants (\$50,000 to \$100,000) covering up to 50 per cent of eligible project costs to support small scale technology and efficiency improvements; and (ii) an estimated \$30 million for larger grants (\$100,000 to \$1 million) covering up to 25 per cent of eligible project costs to support transformative investments in technologies and processes.
- › **Loans:** Low interest or government guaranteed loans could help advanced manufacturers purchase new equipment that improves productivity. This could help firms with the time delay from committing finance to an asset and having it generate revenue.

⁵⁶ Data derived from OECD Databases.

⁵⁷ Findex Report – Tax and Financial Incentives (2022).

In exploring options to incentivise further investment, focus will also need to be given to ensuring that government support improves workforce participation, diversity and inclusion, good employment practice, and wider public good outcomes.

ACTION PLAN

INITIATIVE

3

Support greater capital investment in advanced technologies and processes

Initiative: Introduce mechanisms to incentivise and support greater capital investment in advanced technologies and processes such as accelerated depreciation, the Business Growth Fund, investment grants and loans.

Outcome sought: Increase the number of firms utilising advanced technologies and processes leading, in combination with targeted skills initiatives, to higher-skilled higher-wage jobs and net-zero circular advanced manufacturing.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

There is a need to facilitate advanced manufacturing firms' understanding of, and access to, these various new finance and funding options. There are existing mechanisms, such as those provided by New Zealand Trade and Enterprise and the New Zealand Export Credit Office, that provide these services to firms and these could be expanded or modified so that they are tailored to the advanced manufacturing sector and firms.⁵⁸

An example of finance available to manufacturing firms is the Kānoa – Regional Economic Development & Investment Unit, which administers the Regional Strategic Partnership Fund. This fund provides \$200 million to help grow regional economies by identifying regional priorities with local partners, and providing a range of funding options to progress approved projects. Manufacturing is key to developing regional economies, in particular by increasing productivity and providing regions with well paid jobs, increased inward investment, better logistics, and more efficient use of resources. Investment in manufacturing and technology features as a priority for the majority of New Zealand's regions, often building off a region's comparative strengths. For commercial projects, Kānoa generally provides debt or equity, alongside equivalent co-funding from the project-owner and has also invested across the country in advanced manufacturing projects.⁵⁹

Alternatively, a new mechanism could be established. By way of example, MPI's new Investment Ready pilot programme connects primary industry projects with the wider funding and investment community through a commercial manager.⁶⁰

Use it: Ensuring staff are appropriately skilled to operate emerging technologies

Experience shows that the introduction of more advanced technologies and processes leads to a different mix of jobs and skills required. Priority area 2 discusses a range of initiatives to ensure existing workers are upskilled and supported in the transition to advanced manufacturing and business practices.

⁵⁸ For instance the investment services provided by NZTE: [Invest or raise capital with NZTE](#)

⁵⁹ For more information on Kānoa – RDU's approach to funding go to: www.growregions.govt.nz/new-funding/the-regional-strategic-partnership-fund/understanding-your-funding-options/

⁶⁰ See [Investment Ready – The Factory \(thefactorynz.co.nz\)](#)

ACTION PLAN

INITIATIVE

4

Improve access and visibility to finance & funding opportunities

Initiative: Expand or create a service for advanced manufacturing firms to understand and connect to various financing and funding opportunities (both public and private).

Outcome sought: Increase the number of firms utilising advanced technologies and processes leading, in combination with targeted skills initiatives, to higher-skilled higher-wage jobs and the transition to net-zero circular advanced manufacturing.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.



Developing and attracting a diverse high-skilled high-wage workforce

The advanced manufacturing sector is a significant employer of 248,400 New Zealanders accounting for 10.7 per cent of the workforce.⁶¹ It provides a diverse range of jobs from process workers, apprentices and tradespeople through to those with PhDs in engineering and technology.⁶² It is the second largest Māori employer (41,900) and also second largest employer of Pacific peoples (23,000).⁶³ Advanced manufacturing is also a major employer in both regions and major cities.⁶⁴

As noted above, advanced technologies and processes provide a significant opportunity to grow productivity. To support this advanced technology evolution, the sector will need to develop the skills of the existing workforce, attract new workers, and improve diversity and inclusion.

The initiatives in this chapter are designed to support high-skilled high-wage careers in advanced manufacturing where workers and employers contribute to great workplace cultures and there are excellent long-term prospects for a wider diversity of workers.

This chapter outlines proposed skills and workforce initiatives to support the advanced manufacturing sector to benefit from advanced technologies and the transition to a sustainable, circular, net-zero carbon future. There is an opportunity for the sector to be a leader in training and development aspects of the transition to circular net-zero emissions advanced manufacturing.

While some of these proposed initiatives are not new ideas, there is a need to reflect and connect with the new vocational education operating environment. These initiatives complement significant change in New Zealand's vocational education system, as outlined in the following box.



61 Statistics New Zealand. Household Labour Force Survey, Persons Employed by Sex by Industry, ANZSIC06 (Sept Quarter 2021).

62 Manufacturing consists of a high proportion of technicians (close to 23 per cent in 2019 compared to 12.5 per cent), labourers (over 22 per cent compared to just 11 per cent), and machinery operators and drivers (12 per cent compared to around 5.5 per cent) than the economy as a whole. Professionals (10.5 per cent compared to 24 per cent) and service workers (1.7 per cent compared to 9.3 per cent) are less prevalent in the sector.

63 Statistics New Zealand: Income Tables – (Available at [NZdotstat.stats.govt.nz](https://nzdotstat.stats.govt.nz)) by Ethnicity, 2021.

64 Statistics New Zealand: Business demography statistics, 2021.

How the ITP fits with the changes to the vocational education system

This ITP provides a mechanism for the advanced manufacturing sector to develop strong connections and collaboration with the new vocational education system so that employers and workers can be assured the new model will meet their skills and training needs across all levels – from management to operational staff.

The Reform of Vocational Education (RoVE) represents a significant change to the vocational education system. The aim of RoVE is to create a vocational education system that is fit for the future of work and delivers the skills that learners, employers and communities need to thrive.

Through RoVE, learners will receive more support while they are training, and vocational education that is more relevant to work. The new system will also have a stronger focus on employers, delivering the skills they need, providing more support for their employees, and ensuring greater consistency in vocational education.

RoVE is currently in the process of completing the delivery phase of the programme. New entities now operational include:

- › **Te Pūkenga** – replacing 16 Institutes of Technology and Polytechnics, Te Pūkenga will support work-based, campus-based and online learning as a unified system.
- › **Workforce Development Councils (WDCs)** – which will give industries greater leadership and influence across vocational education. Of particular relevance is Hanga-Aro-Rau, the WDC for Manufacturing, Engineering and Logistics.
- › **Regional Skills Leadership Groups** – which provide advice about the skills needs of their regions to a range of stakeholders, including business, community and the Tertiary Education Commission (TEC).

The new model will be supported by a **Unified Funding System**, which has been designed so that tertiary education organisations can deliver education and support work-integrated learning which is responsive to regional and national skills needs, supports learners and employers in ways that best meets their needs, and drives new and innovative ways of delivering learning.

Improving workforce and skills planning

The skills and workforce system is complex. Three related initiatives are proposed to improve workforce and skills planning: (i) skills system mapping, (ii) a long-term workforce plan, and (iii) an accessible online platform for this information.

As a first step, a skills system map is proposed as a key ITP initiative to provide a better understanding of the roles of all the various actors within the system in the context of the RoVE changes and tertiary education more generally (from education to the manufacturing plant), including what levers can be pulled, capacity gaps/opportunities, and major constraints to unlocking the pipeline. The skills system map will reflect the current state of the advanced manufacturing workforce and the future state of the workforce in a transformed industry, and would be developed collaboratively by employers, unions and Hanga-Aro-Rau (the Manufacturing, Engineering and Logistics Workforce Development Council).

The transition to a low carbon future is a key component of considering the future state of the advanced manufacturing workforce. The government's Emissions Reduction Plan sets the direction of climate action for the next 15 years. The Emissions Reduction Plan seeks to develop a comprehensive equitable transitions strategy to drive a well-signalled and inclusive transition, maximise opportunities and minimise disruption and inequities. Mapping transition skills as part of the overall skills mapping exercise would put the advanced manufacturing sector in a good position to pro-actively begin preparing for the transition and provide a strong advanced manufacturing voice into the development of the equitable transitions strategy.

The second step to improving workforce and skills planning is to support the sector to develop a long-term workforce plan. The long-term workforce plan would inform prioritisation of training efforts, and WDC advice to TEC. This in turn will influence government support targeted towards industry skills needs.

Using the information and data from the skills system map, the long-term workforce plan would identify current and future workforce needs, including how potential workers could transition from other industries into the advanced manufacturing sector using their existing skills (for example, workers displaced from sectors in decline or from industries impacted by the move to a low carbon future). It will also include an examination of what skilled positions are needed over the long term, and how New Zealand can grow these skills domestically using the skills system map.

The long-term workforce plan would inform prioritisation of training efforts, including government support targeted towards industry skill needs where demand from employers will continue to be strong or is expected to grow.

Finally, an online workforce information platform is proposed to house both the skills system mapping exercise and long-term workforce plan. This would be similar to the Construction and Infrastructure Workforce Information Platform (WIP) that is a forecasting tool that displays national and regional gaps and surpluses within the construction and infrastructure labour market. Work on the tool was led by BCITO, in partnership with MBIE, TEC, RSLGs, Competenz, Stats NZ, and others.

ACTION PLAN

INITIATIVE

5

Skills system map and long-term workforce plan housed on an online workforce information platform

Initiative: Develop a skills system map and a long-term workforce plan to be hosted on a new online workforce information platform. The platform will also provide and regularly update data on national and regional skills and workforce gaps and surpluses, including links to reports and insights developed by the Regional Skills Leadership Groups. This will be similar to the Workforce Information Platform that was developed in 2021 for the Construction and Infrastructure sectors.

Outcome sought: The sector has the information it needs to plan for its future skills and workforce needs and ensure the benefits from investment in advanced technologies and the shift to a net-zero carbon future are gained across all levels of the sector.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

Upskilling the workforce across all levels

Individual Development Plans, aimed at upskilling across all levels and linked to the long-term workforce plan, would ensure that workers have time to plan their future career pathway and access the training and services they need to achieve their next step. The actions in the Individual Development Plans could include a mix of mentoring, on the job training, placements in other firms, and formal learning (identified using the skills map).

This upskilling is critical to achieve the productivity, skills and wage gains from increased investment in advanced technologies and processes. As discussed below, an immediate proposed initiative is to expand the successful Digital Upskilling Pilot.

There is also a need to improve leadership and management capability-building, including people leadership, creating positive work cultures, understanding and applying diverse cultural values (particularly Māori and Pacific peoples, but also other groups), and promoting positive behaviours. For example, upskilling managers to identify potential in their employees who may not put themselves forward for opportunities, or who may have a confidence issue rather than a capability one.

Initiatives to improve leadership and management capability-building could extend to managers having the opportunity to learn from other successful advanced manufacturing businesses (including internationally, where possible) to improve leadership, people management and culture.

As outlined above, the advanced manufacturing sector is comprised of many small firms, both in terms of number of employees and annual turnover. From a skills perspective, this means many advanced manufacturing firms are focused on the everyday operations of running a business, and may struggle to dedicate time and funding to train and upskill. The proposed upskilling and training initiatives could be coupled with support such as training entitlements and/or transition support. We will also consider options for ensuring that employers are accountable for implementing their workers' Individual Development Plans including providing the time for training.

By having Individual Development Plans for their employees, business owners and managers will be able to see the potential within their existing workforce and the benefits to their business of allowing staff to have time for training. Individual Development Plans will also help employers to identify any additional gaps (also using the long-term workforce plan).

By having a Plan themselves, leaders and managers will be able to build leadership capability and develop the skills and support needed to create a transition plan for their business, including how to successfully expand their business internationally. The proposed Aotearoa New Zealand Centre for Advanced Manufacturing Excellence could also have a training and leadership capability-building function, noting the role of improving workers' skills and qualifications as a tool to improve productivity.

To build on the Plans, a Learning Representative programme can be explored. This would mean creating an on-the-ground community of trained worker representatives who would be 'Learning Representatives.' These representatives would be trained and advocate for life-long learning, building a learning culture in the workplace, helping overcome barriers to learning and other training-focused areas.

ACTION PLAN

INITIATIVE

6

Individual Development Plans

Initiative: Businesses to introduce Individual Development Plans across all levels of the sector (including lifting leadership and management capability), in collaboration with tertiary education stakeholders and unions. Develop mechanisms for apprentices and workers to be able to develop by working in different advanced manufacturing firms through secondments and placements.

Outcome sought: Upskilling all workers with accountable pathways for achieving their career goals and ensuring that advanced manufacturers maximise productivity, skills and wage gains from advanced technologies and processes.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

Improve digital and foundational skills

The introduction of advanced technologies and processes needs to be complemented with on-the-job training of existing staff to ensure they are adequately upskilled and these technologies are fully utilised.

This requires advanced manufacturers to provide regular upskilling and on-the-job training, particularly for those jobs that are shifting away from manual labour typical for many process workers to tasks requiring a greater level of digital or foundational competency.

This may prove challenging for some advanced manufacturers that do not have dedicated in-

house training capability. Yet accessible digital and foundational skills training is necessary to raise the productivity and wages of workers in advanced manufacturing. This training should be provided to all workers, including currently low-paid process workers with limited hopes of advancement in the absence of upskilling.

In collaboration with Competenz (a subsidiary of Te Pūkenga), the Manufacturers' Network has developed and run a digital upskilling pilot. The nine-week on-the-job course covers basic digital literacy and tailored machinery training. This is one example of a number of digital and foundational skills initiatives required for the advanced manufacturing sector's future.

ACTION PLAN

INITIATIVE

7

Improve digital and foundational skills

Initiative: Expand reach of the Digital Skills for Manufacturing micro-credential as well as foundational skills training. Ensure that training is also available for factory floor leaders, senior managers and business owners so that they support uptake of the training on offer to all workers.

Outcome sought: Increase the skills of workers to ensure they are trained to utilise advanced technologies and processes implemented at their workplace.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

Attracting a larger and more diverse workforce

To attract a larger and more diverse workforce, an attraction strategy (industry-led, government supported) that engages young people, the education system and workers at all levels will be developed.

The advanced manufacturing sector has the

opportunity of increasing its workforce by increasing its diversity. This includes attracting more women to a workforce that is currently 70 per cent male.⁶⁵ A key initiative will be improving perceptions of the sector (discussed in Priority 4) but this will need to be coupled with a series of discrete concrete initiatives, such as:

- › To attract younger people at the primary

65 Statistics New Zealand. Infoshare – Household Labour Force Survey, Persons Employed by Sex by Industry, ANZSICO6 (Annual-Mar).

school level support can be provided to expand the Wonder Project and Fab Labs to encourage excitement in science, digital fabrication, advanced manufacturing and engineering. At secondary school level, an assessment should be undertaken of the number of schools providing hard tech and digital courses as part of the curriculum. Support should be provided for school teachers to understand that advanced manufacturing is a viable and accessible career pathway and there should be industry-led scaling up of programmes with schools (e.g. “inspiring the future”, trades academy programmes, and internships). There should be a deliberate effort to promote advanced manufacturing to school girls and their parents before the age of 14 to build awareness of the new set of advanced innovative manufacturing jobs and to increase gender diversity across the full spectrum of roles.

- › “Seeing is believing” for young people and a key component of any Aotearoa New Zealand Centre for Advanced Manufacturing Excellence would be a youth focus and visits to motivate students to join the sector.
- › Deliberate efforts should be made at the tertiary level to create a pipeline of the skills required for the advanced manufacturing sector. This can be complemented with industry-led initiatives to promote work opportunities and internships. New innovative approaches could also be explored such as the possibility of combining a university degree with vocational education.

Advanced manufacturing firms that improve their culture and values will be able to attract and retain people in the sector. A programme around Māori values and aligning ITPs with government strategies that promote Māori and Pacific peoples wellbeing such as the *Māori Economic Resilience Strategy* and the All-of-Government Pacific Wellbeing Strategy could increase buy-in and diversity while providing wider benefits. Advanced manufacturers that can support greater diversity and inclusiveness within the workforce, for example by being

culturally competent and embracing more flexible approaches to work, will be able to draw on a greater pool of talent (e.g. younger people, older people, women, Māori and Pacific peoples, and other ethnic groups).⁶⁶

In addition, advanced manufacturers that create a positive culture of learning will be better prepared to achieve the transformational change the sector needs to thrive. High-performing New Zealand advanced manufacturing firms are seeing the benefits of an inclusive, diverse and flexible workplace.

Building on Te Puni Kōkiri’s analysis and the work of the Ministry for Pacific Peoples, there is a need to deepen our understanding of Māori and Pacific peoples’ participation in advanced manufacturing. Acknowledging the high employment of Māori and Pacific peoples in advanced manufacturing and instances of high-performing Māori-owned and Pacific-owned manufacturing businesses, this work will include undertaking deeper research to map Māori and Pacific peoples’ involvement in the sector to inform where and how we might target initiatives in this ITP, or identify additional actions, to support Māori and Pacific peoples success in advanced manufacturing.

For instance, a recent study for the Sustainable Steel Council found that in the steel industry Māori and Pacific peoples were over-represented in low-skilled occupations (such as labourers, machinery operators and drivers) and under-represented in high-skill occupations (managers and professionals). However, over the last decade there has been a positive shift to more high-skilled employment for both Māori and Pacific peoples in that sector.⁶⁷

66 The Human Rights Commission is currently leading a public inquiry into the Pacific pay gap to examine the causes and contributory factors of the pay gap, conditions of work, promotion, and career advancement of Pacific workers. Manufacturing is one of three industries that the inquiry is focussing on (along with Construction and Health). Relevant recommendations will inform ongoing development of this ITP.

67 The report *Māori and Pacific Peoples Employment in Steel Industries*, Final Report to Sustainable Steel Council, BERL, December 2021 (www.sustainablesteel.org.nz/employing-maori-and-pacific-peoples) notes a positive shift to more high-skilled employment for Māori and Pacific peoples with managers growing by 122 per cent and 188 per cent respectively and professionals growing by 192 and 567 per cent respectively.

ACTION PLAN

INITIATIVE

8

Attraction Strategy to increase workers and diversity

Initiative: Develop a comprehensive advanced manufacturing attraction strategy to increase workers and diversity. The strategy will target students (from primary school to tertiary level), educators, parents, potential and current workers, Māori, Pacific peoples, women, and other groups under-represented in the sector. Complement the strategy with a suite of initiatives for youth generating excitement and building skills to succeed in advanced manufacturing.

Outcome sought: Increased number and diversity of workers in manufacturing.

Note: this initiative overlaps in part with actions under Initiative 13 (improve the understanding and perceptions of advanced manufacturing)

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

Business, union and government members of the ITP recognise the importance of globally-experienced advanced manufacturing talent to support upskilling of our workforce. The Immigration Rebalance is designed to ensure immigration settings achieve these objectives and deliver better outcomes for our communities, economy and skill development. Improving those settings away from low-skilled immigration can incentivise skills development domestically to achieve benefits in productivity growth, high-value innovation and well-paid jobs.

Pacific-led pilot focused on addressing systemic labour market barriers for Pacific peoples

A new initiative will be underpinned by a strategic objective focused on shifting the

systemic labour market barriers that exist for Pacific peoples in the manufacturing sector. Outcomes from the pilot will align with the All-of-Government Pacific Wellbeing Strategy and Pacific Employment Action Plan, with a core focus on ensuring Pacific peoples equitably benefit from the planned changes to the industry that will occur as a result of the ITP. Core to the pilot's design will be a governance structure that reflects a strategic partnership with key Pacific stakeholders and a cluster of manufacturers, as well as an implementation model that supports co-design and social innovation building on and leveraging existing gains made under the Alo Vaka Auckland Pacific Skills Shift initiative. The pilot will deliver quick wins and outcomes against multiple ITP initiatives.

ACTION PLAN

INITIATIVE

9

Pacific-led pilot focused on addressing systemic labour market barriers for Pacific peoples

Initiative: Through this pilot, the sector will partner with key organisations to deliver a 3-year programme of work, with up to 10 manufacturing employers based in Auckland. This will further develop and implement the Good Employer Matrix and invest in in-work skills training opportunities for Pacific employees, employers, and research to support monitoring and evaluation.

Outcome sought: Outcomes from the pilot will align with the All-of-Government Pacific Wellbeing Strategy and Pacific Employment Action Plan, with a core focus on ensuring Pacific peoples equitably benefit from the planned changes to the industry that will occur as a result of the ITP.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

Creating a leading sustainable circular net-zero emissions sector

The imperative for sustainable, circular and net zero-emissions advanced manufacturing provides both opportunities and challenges. Sectors that can understand and respond to changing expectations and requirements are likely to thrive.⁶⁸

Sustainable advanced manufacturing is not just about the sector reducing waste and emissions but also about advanced manufacturing providing innovative solutions and technologies to achieve these goals across the wider economy.⁶⁹

By incorporating sustainable practices into their business models and processes, advanced manufacturers can become market leaders that maximise profit as they innovate and adapt ahead of regulatory change. With shifting demand for more sustainable solutions, new market opportunities are created that firms can exploit. An advanced manufacturing sector that is sustainable will be resilient to this changing landscape. Sustainable advanced manufacturing will also bolster public perceptions of the sector and New Zealand's global advanced manufacturing reputation.

The initiatives outlined in this chapter are designed to support the sector to achieve the vision of a leading sustainable circular net-zero emissions sector. A number of the initiatives identified elsewhere in this ITP will also support the sector to achieve that vision. For instance, increased use of advanced technologies and processes can provide environmental benefits through improved energy efficiency, lower emissions and reduced waste. The sector has also identified an opportunity to be a leader in training and workforce development aspects of the transition to circular and net-zero emissions advanced manufacturing.

Success will be optimised by prioritising a te ao Māori approach bringing in Māori expertise and perspectives as kaitiaki, as well as leveraging Pacific peoples expertise in circularity and sustainability approaches.

Understanding the sustainability challenge for the advanced manufacturing sector

As noted earlier, this ITP tackles the most challenging issues for the advanced manufacturing sector's future and often in uncertain evolving contexts.

In developing actions to achieve circular net-zero emissions advanced manufacturing, it is apparent that the initiatives require as a first action a better understanding of these complex uncertain evolving problems in order to then develop concrete solutions that can be implemented.

A first action therefore is a full granular investigation into the waste streams and emissions produced by the advanced manufacturing sector in order to understand the current state of the sector. This includes identifying areas of high-waste and high-emissions and understanding key opportunities and barriers to their reduction.

⁶⁸ www.oecd.org/coronavirus/policy-responses/building-back-better-a-sustainable-resilient-recovery-after-covid-19-52b869f5

⁶⁹ In this ITP, the term "sustainable" refers to environmental sustainability as opposed to the wider meaning of sustainability reflected in the wide range of United National Sustainable Development Goals.

INITIATIVE

10

Map emissions and waste streams profile

Initiative: Comprehensive investigation into the emissions and waste streams profile of New Zealand's advanced manufacturing sector as well as opportunities and barriers to achieving net-zero circular advanced manufacturing.

Outcome sought: Understand at a granular level the advanced manufacturing sector's emissions and waste profiles, and opportunities and barriers for reduction, to inform ITP actions and initiatives.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

Advanced manufacturing is sustainable and embeds circular economy principles, including minimising waste

A key ITP priority is that advanced manufacturing embeds circular economy principles, including minimising waste. There are growing demands for advanced manufacturers to implement more circular operating models, and more firms are repurposing and reusing waste from other firms.

There is also a significant opportunity to design waste out in the first place. About 80 per cent of waste is designed into products at the design phase so the inverse is also possible. Aotearoa New Zealand advanced manufacturing can be a leader in minimising waste in the design phase.

In addition, resource recovery and recycling are key to circular approaches. Advanced manufacturers can be supported in adopting circular approaches through initiatives such as the Plastics Innovation Fund (Te Tahua Pūtea mā te Kiriou Auaha), a \$50 million fund, recently launched to support business to minimise plastic waste through circular approaches to recycling and reusing. New initiatives could be explored across other advanced manufacturing sub-sectors as the sector currently generates approximately 240,000 tonnes of waste per year.⁷⁰ There is also opportunity to consider how best to leverage existing efforts such as those by the circular economy cluster of advanced manufacturers as part of the Sustainable Business Network.⁷¹

Eco-parks also provide untapped opportunities for circular advanced manufacturing. One manufacturing firm's waste may be integral to products created by another firm.

Ngawha EcoPark

There is already an advanced manufacturing ecopark called Ngawha Innovation and Enterprise EcoPark. The crux of Ngawha is to stimulate employment, encourage circular economies and enhance regional capability development.⁷² It is underpinned by partnership which is exhibited in their advanced manufacturing community as they work together to make various products. By 2023, it is estimated that Ngawha will have a \$30 million impact on GDP per year.

Auckland Eco Park

There is a three-point plan involving infrastructure, financial capital and innovation that will help Auckland become a circular economy. The infrastructure platform is divided into investing in current and new spaces to scale in a networked way (phase 1) and building a large scale, world-class economy business park (phase 2).⁷³ The design of the Eco Park is to be a one-stop hub that recovers materials for repurposing to minimise waste, fosters innovation and creates high value jobs.

70 For instance, HERA is currently researching a material passport for structural steel re-use. See [Steel sustainability research fund – HERA](#)

71 The Sustainable Business Network was created in 2002 and works with a significant network of businesses, predominantly SMEs, across three main priorities: acting on climate, designing out waste and regenerating nature. See sustainable.org.nz

72 ngawhapark.nz

73 [Creating shared prosperity through the circular economy by Tuputau Lelaulu – Flipsnack](#)

INITIATIVE

11

Embed circular economy principles in advanced manufacturing

Initiative: Implement actions to embed circular economy principles in the advanced manufacturing sector, including design-led solutions, waste-minimisation and recycling.

Ensure mechanisms support greater capital investment in new advanced technology and processes that enable the transition to circular advanced manufacturing.

Co-fund advanced manufacturing circular demonstration projects that build a community of practice.

Upskill 200 advanced manufacturing businesses per year to embed circular economy principles.

Leverage and support the expertise of Māori and Pacific peoples in circular advanced manufacturing.

Link businesses to science R&D support and existing and planned projects regarding circular manufacturing.

Outcome sought: To implement a range of actions that embed circular economy principles in the advanced manufacturing sector, including design-led solutions, waste-minimisation and recycling.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

Aotearoa New Zealand is a test-bed for net zero-carbon advanced manufacturing

An ambitious goal is for Aotearoa New Zealand to become a world-leading test-bed for net-zero emissions advanced manufacturing.

As set out by the Sustainable Business Council, a key part of the transition to a low-emissions and climate-resilient planet is showing the world that net-zero emissions advanced manufacturing is achievable.⁷⁴ Net-zero emissions manufacturing could present opportunities for Aotearoa New Zealand, including the potential to attract new industries, and to differentiate our existing industries by completely net-zero emissions outputs. The Sustainable Business Council is of the view that New Zealand could do more, and could, with the right policies, develop into a test-bed for net-zero emissions manufacturing.

The Sustainable Business Council believes New Zealand is in a unique position to show the world how to decarbonise in a relatively short timeframe. This is due to the significant renewable portion of our electricity grid. A successful transition would also present opportunities to export knowledge gained to the rest of the world.

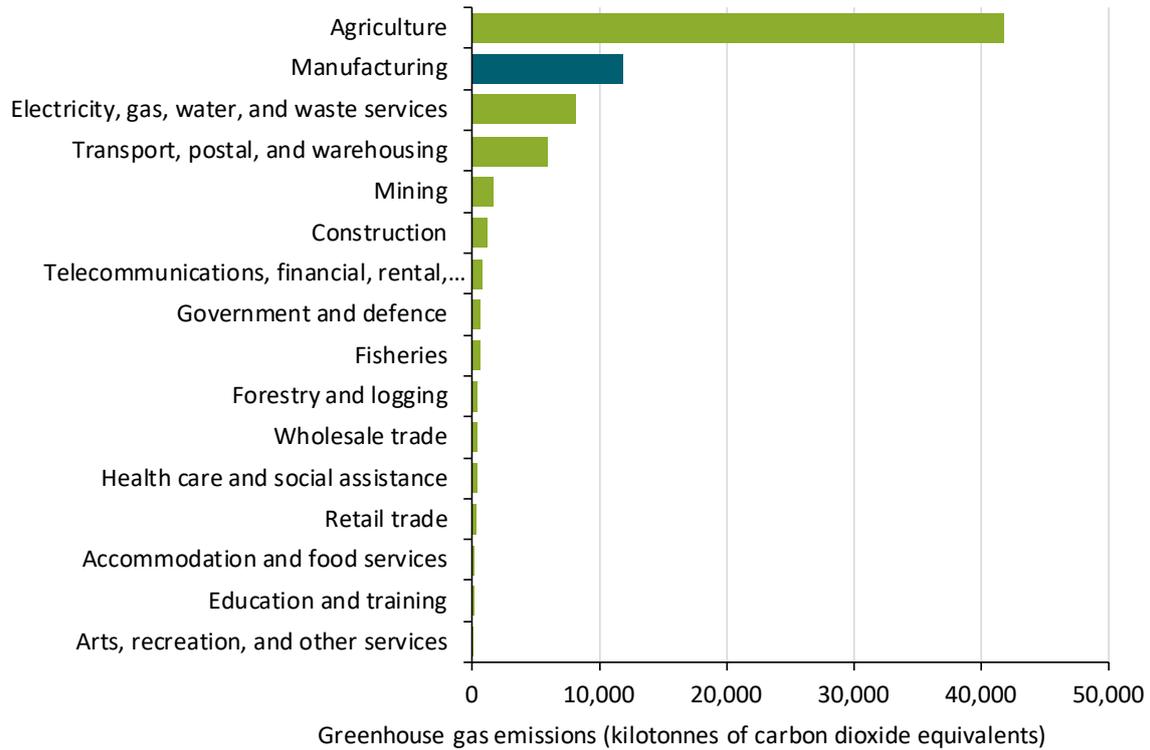
Achieving net-zero emissions advanced manufacturing is ambitious. The sector emits almost 11,866 kilo tonnes of carbon dioxide equivalent, making it the second biggest contributor to greenhouse gas emissions behind agriculture. The sector accounts for 14 per cent of New Zealand's emissions and these have grown 16.2 per cent between 2007 and 2019.⁷⁵ To achieve New Zealand's goal that net emissions of all greenhouse gases other than biogenic methane will be zero by 2050, the advanced manufacturing sector, like all other sectors, will need to significantly decrease its emissions.

The greatest gains can be made by supporting the heaviest emitters to transition away from emissions-intensive manufacturing. This could occur potentially through new substitute materials used in the manufacturing process, or the use of new advanced technology/processes.

⁷⁴ www.sbc.org.nz/_data/assets/pdf_file/0019/214138/SBC-and-CLC-submission-to-Climate-Change-Commission-26-March-2021.pdf

⁷⁵ Statistics New Zealand. Greenhouse gas emissions (industry and household): Year ended 2019.

Greenhouse gas emissions by industry, year ended 2019



Aotearoa New Zealand advanced manufacturing, however, has a major opportunity to benefit from renewable energy sources. In 2019, 82.4 per cent of electricity generation came from renewables, which places New Zealand third-highest in the OECD.⁷⁶ This provides a key platform towards net-zero emissions especially when coupled with the opportunities to replace aging manufacturing machinery with more energy and waste efficient advanced technologies and processes.

Some advanced manufacturers may be apprehensive to lowering emissions due to upfront costs. However, there are already resources to support advanced manufacturers transition to low-emissions as set out in the following Box. These mechanisms can support an approach whereby transition is seen as an investment into higher profitability over the medium-term. This work ties in with the Emissions Reduction Plan to phase out fossil fuels, and plans related to decarbonisation and energy efficiency.

There are funds as well as information available to support sustainable advanced manufacturing and help cushion costs but this information is not centralised and relies on the initiative of the manufacturer. However, the majority of New Zealand manufacturing firms are SMEs that do not have the capacity to go searching for potential funds or support that may help them.

Another challenge for SMEs is that they have limited resources to measure their current carbon footprint which means that they often do not know their current outputs and cannot provide evidence of their low carbon footprint, should customers request it. The likelihood of customers requesting advanced manufacturers to be accountable for their emissions will proliferate in the future as global pressures and the drive to reduce greenhouse emissions grow. Options could be explored to establish a mechanism that helps them to measure their emissions while offering green alternatives.

⁷⁶ Ministry of Business, Innovation and Employment (2020). Energy in New Zealand 2020.

Existing resources and work plans to support advanced manufacturers to lower emissions

Emissions Trading Scheme (ETS)

The ETS is New Zealand's primary lever to achieve its long-term commitment to reducing greenhouse gas emissions. 'Emissions trading' is a market-based approach for reducing emissions of greenhouse gases. The ETS puts a price on emissions, by charging certain sectors of the economy for the greenhouse gases they emit. While this price has been historically low, the price is expected to climb to meet New Zealand's emissions target by incentivising abatement activities. There are opportunities for advanced manufacturers to consider how best to reduce emissions to avoid regulatory costs driven by the ETS.

Energy Efficiency and Conservation Authority's Energy funds

EECA offers four key programmes that will assist advanced manufacturers:

- › Government Investment in Decarbonising Industry (GIDI) Fund
- › Technology Demonstration Fund
- › Energy Transition Accelerator
- › Sector decarbonisation roadmaps

The first three funds are all targeted at lowering an advanced manufacturer's energy usage through funding fuel switching, encouraging adoption of technology or innovative processes to reduce emissions, and face-to-face help with an expert that identifies the best technological and economically viable solutions for business. McCains Food used the Technology Demonstration Fund and saved \$1 million per year by using the fund to invest in Pulsed Electric Field (PEF) technology which replaced coal used in the pre-heating process of chip production.

ACTION PLAN

INITIATIVE

12

Net-zero emissions advanced manufacturing

Initiative: Implement actions needed for Aotearoa New Zealand to become a world-leading test-bed for net-zero emissions advanced manufacturing.

Ensure mechanisms support greater capital investment in advanced technologies and processes that enable the transition to net-zero advanced manufacturing.

Promote existing opportunities and tools to support SME advanced manufacturers reduce emissions.

Leverage and support Māori and Pacific peoples' expertise.

Outcome sought: To implement a range of actions to enable Aotearoa New Zealand to become a test-bed for net-zero emissions advanced manufacturing.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

Improving the understanding and perceptions of advanced manufacturing

Despite being a significant contributor to employment and GDP, New Zealand's advanced manufacturing sector is not widely known or understood.

This could be because much of what New Zealand manufactures is an input into domestic or global value chains. Most New Zealanders have limited visibility over the sector, as much of what is produced is not purchased directly by the public.

While advanced manufacturing is characterised by advanced technologies, sustainable practices and high-skilled high-wage jobs, some New Zealanders have a perception that manufacturing is in decline, dirty, and has limited capacity for fulfilling well-paid careers.

Few New Zealanders appreciate that advanced manufacturing in New Zealand contributes more to GDP (10 per cent) than advanced manufacturing in Australia (6 per cent) where the sector is revered and supported. Its contribution to the economy is similar to that of the United States (11.6 per cent), United Kingdom (9.9 per cent) and Canada (10.6 per cent).⁷⁷

This lack of profile coupled with negative perceptions by some manifests in a number of ways. Advanced manufacturing firms at times find it difficult to attract staff as young people,

students, educators and workers may not be aware of the range of career opportunities in the sector. Investors may be less likely to commit to the sector due to out-of-date views.

Certain business stakeholders are of the view that a Minister for Manufacturing should be established to demonstrate that advanced manufacturing is seen as important to the economy and jobs.

This ITP presents an opportunity to build awareness, shift perceptions and raise the profile of the sector. A coordinated approach is proposed to:

- › highlight the importance of advanced manufacturing to the economy and jobs;
- › rebrand advanced manufacturing to reflect its current state and future defined by advanced technologies, innovation and sustainable practices;
- › emphasise career opportunities and pathways to high-skilled high-wage advanced manufacturing jobs;
- › explore, understand and apply Māori and Pacific peoples' perspectives to our advanced manufacturing story; and
- › establish an identity that Aotearoa New Zealand advanced manufacturers can be proud of and project globally.

ACTION PLAN

INITIATIVE

13

Improve the understanding and perceptions of advanced manufacturing

Initiative: Business, government, unions and other partners to develop and implement a strategy that improves the perception and profile of Aotearoa New Zealand advanced manufacturing for multiple domestic and global audiences. This will include actively partnering with Māori and Pacific peoples to understand their history, current situation and future opportunities in advanced manufacturing.

Outcome sought: Improves the understanding and attractiveness of the sector to students (from primary school to tertiary level), educators, parents, potential and current workers, investors, and global audiences.

Note: this initiative overlaps in part with Initiative 8 (Attraction strategy to increase workers and diversity)

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

⁷⁷ OECD (2021), *National Accounts of OECD Countries, Volume 2021 Issue 2: Detailed Tables*, OECD Publishing, Paris, doi.org/10.1787/d57d1be0-en.

Making innovation, R&D and science work for advanced manufacturing

Innovation is a key driver of economic growth

Innovation is how firms become more competitive and is a driver of economic growth and productivity. Firms innovate by creating or adapting knowledge into improved design, processes, products, business models, services or marketing methods.⁷⁸

As noted above, the adoption of advanced technologies in advanced manufacturing is one contributor to innovation. Research and development is also related to innovation. Research involves investigations undertaken with the prospect of gaining new knowledge while development is the application of research or other knowledge to improve products, processes, systems or services.⁷⁹

Innovation, R&D and science are critical to the transformation of New Zealand's advanced manufacturing sector.⁸⁰

The advanced manufacturing sector is already a significant contributor to New Zealand's R&D spending. Total R&D spending from advanced manufacturers was \$825 million in 2020, which has increased 53.9 per cent since 2012. Advanced manufacturing accounts for 30.5 per cent of business spending on R&D and 33 per cent of businesses performing R&D are from the advanced manufacturing sector.⁸¹

Despite this record, there is significant opportunity for innovation, R&D and science to support the manufacturing sector's future transformation. This support is warranted as advanced manufacturing related innovation, R&D and science involves significant investment. It is commercially risky, especially for New Zealand's smaller advanced manufacturing firms that are not servicing large markets and have little certainty to recoup those upfront costs.

Supporting innovation eco-systems for advanced manufacturing

One option is to support industry-focused innovation eco-systems. This includes supporting improved connections between business, scientists, researchers and developers to innovate and translate great ideas to commercial outcomes.

The Productivity Commission recommends significant investment to developing innovation ecosystems to emulate other successful Small Advanced Economies. Eco-systems in these Small Advanced Economies create a network of entities including larger "anchor" frontier firms, SMEs, research bodies, workers, education and training providers, government agencies, mentors and investors. They can help create scale, share fixed costs and risks associated with innovation, generate innovations spill over, and exploit synergies.

Through the ITP process, concerns have been expressed that advanced manufacturing support networks are not well known, fragmented, and often working in isolation. One initiative from this ITP could be to develop a map of the current networks that exist to support advanced manufacturers. As a first step, this ITP could be a catalyst to improve visibility and coherence of eco-systems of support for advanced manufacturers.

78 MBIE, *Beyond Commodities: Manufacturing into the Future* (2018) at 85.

79 MBIE, *Beyond Commodities: Manufacturing into the Future* (2018) at 86.

80 Studies confirm that productivity increased by around 2-3 per cent over three years for New Zealand manufacturing firms that undertook R&D activity or product innovation that was new to the world. Wakeman, S. and Conway, P. (2017). *Innovation and the performance of New Zealand firms*. Wellington. New Zealand Productivity Commission

81 Statistics New Zealand. *Research and Development Survey 2020*.

ACTION PLAN

INITIATIVE

14

Map advanced manufacturing support networks

Initiative: Develop a resource that maps the current networks that exist to support advanced manufacturers. This should be inclusive, updated and easily accessible for advanced manufacturers.

Outcome sought: To improve visibility across the sector of current networks of support and improve connections and coordination.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

As a second step, this ITP could consider strengthening advanced manufacturing networks. These networks could provide an opportunity to improve the outcomes from innovation activity and simulate 'scale' benefits for New Zealand manufacturers.

Funding could be allocated to catalyse industry-led networks carrying out activities including information sharing; facilitating coordination between firms; providing shared infrastructure

and facilities; coordinating productive skills matching between workers and firms; establishing stronger links with the science and research systems; capital raising and support for start-ups; developing international linkages and partnerships; attracting foreign investment; and identifying export opportunities.

A pilot of a contestable process with full business cases could be developed to inform potential wider eco-system development co-funding.

ACTION PLAN

INITIATIVE

15

Strengthen advanced manufacturing networks

Initiative: Strengthen advanced manufacturing support networks.

Outcome sought: Ensure healthy inclusive advanced manufacturing networks that collaborate to deliver on ITP priorities.

Note: This is connected in part with Initiative 20 (ITP Implementation Groups) to ensure necessary partnership structures for the next phase of ITP co-creation, co-ownership and implementation.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

Create an Aotearoa New Zealand Centre for Advanced Manufacturing Excellence

Innovation networks could be further supported by an *Aotearoa New Zealand Centre for Advanced Manufacturing Excellence*. The Centre could be in one location or across a national network of open-access facilities to support advanced manufacturing. There may be an opportunity for different focus areas based on regional locations.

There are international and domestic advanced manufacturing technology centres that New Zealand could learn from while preparing a business case.

Boston's Autodesk Technology Centre is a research and development workspace focused on innovation in advanced manufacturing, architecture, engineering, and construction.

It encourages teams (from start-ups, SMEs, to universities) to explore ways to advance innovation in manufacturing, architecture, engineering, and construction. With a focus on digital fabrication, automation and robotics resident teams test and develop products and solutions.

The New South Wales government has announced a \$1 billion fund into the Bradfield City Centre. The Bradfield City Centre will grow and evolve over the next 30 years to become a cyber-secure, hydrogen-ready location for advanced manufacturing and other high-tech circular economy industries. It aims to drive the creation of tens of thousands of jobs and support education and training opportunities.

Domestic technology centres in New Zealand that could be examined include FoodBowl, the Food Innovation Network, Gracefield Innovation Quarter, and Drury South Crossing Advanced Industrial Park. FoodBowl is an open access facility which is designed for F&B companies to use for research and development trials and to pilot commercial runs of new products. Gracefield is an innovation centre that gives resident businesses access to specialist facilities and expertise that help manufacturers fast-track product development, scale up, deploy and test technology as well as collaborate. Drury South Crossing is an advanced industrial park that aims to build a community and industry within the natural landscape. This includes integrating a business hub with complementary retail and commercial services.

One objective of advanced manufacturing technology centres is to help reduce the risk and cost of innovation as firms do not incur production downtime or need to purchase new equipment to support their innovation activity. They can also bring together different actors and provide a central hub for ecosystems. This approach would likely require a sizeable capital and operating investment but could be co-funded with industry. As an initial step, a business case would be developed to understand the benefits, costs and risks of this approach, along with possible focus, locations and funding arrangements. It would also identify existing centres and labs to understand how these could be connected as a network, if it would be preferable to expand an existing centre or centres, as well as potential gaps.

ACTION PLAN

INITIATIVE 16

Aotearoa New Zealand Centre for Advanced Manufacturing Excellence

Initiative: Prepare a Business Case for a potential Aotearoa New Zealand Centre for Advanced Manufacturing Excellence.

Outcome sought: To accelerate the sector's transition to advanced manufacturing and to provide a focal point for networks and a range of other initiatives.

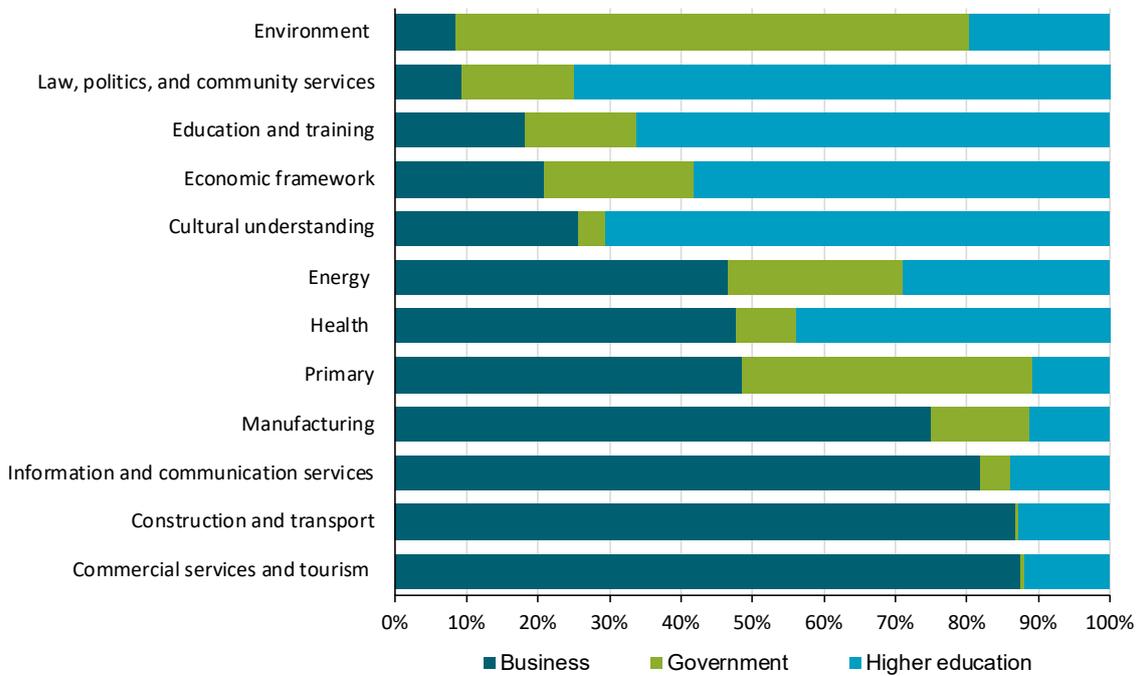
For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

Connecting science, research and innovation to commercial outcomes for advanced manufacturing

Through the ITP process, concerns have been raised that much of publicly-funded science research has limited links to commercial outcomes for advanced manufacturing. The Productivity Commission finds that compared to other Small Advanced Economies, there are relatively weak links between public research institutions and businesses, with an emphasis on “science push” where the innovation process starts with an idea or a discovery, rather than “industry pull” where innovation comes from the needs of society or the business sector.

The Productivity Commission also found that “other than in the primary sector, the government has devoted only a very small proportion of its research, science and innovation funding, export assistance funding and economic development funding directly to its chosen areas of focus”.⁸² For example, of R&D directed towards the manufacturing sector, 75.1 per cent is funded by businesses, 13.9 per cent provided by the government, and 11.2 per cent provider by higher education. However, in the primary sector, the government provided 40 per cent of funding.⁸³

Source of research and development expenditure, 2018



There is significant work currently underway to transform the New Zealand research system. Te Ara Paerangi – Future Pathways is a fundamental review of the research, science and innovation sector. The desire is to create a modern research system that is adaptable for a rapidly changing future, resilient to changes, and connected (to itself, to industry, to public sector users of research, and internationally).

The review is taking an inclusive, deliberative and open approach to gather a broad base of views, drawing on the collective wisdom, experience and inspiration of our researchers and research users. It is important for the advanced manufacturing sector that its perspectives shape the future direction of the research system to ensure a more targeted and coordinated approach to innovation.

82 www.productivity.govt.nz/assets/Documents/Final-report-Frontier-firms.pdf, p 134.

83 Statistics New Zealand. Research and Development in New Zealand: 2018.

This could include raising awareness of the Science for Technological Innovation National Science Challenge to enhance the use of physical sciences and engineering for economic growth and prosperity.⁸⁴

However, there are already some examples where science, research and innovation is linked to commercial outcomes for advanced manufacturers such as the New Zealand Product Accelerator. This helps connect industry with research expertise, solving industry challenges and could potentially be expanded in scope.

Stakeholder feedback however is that while highly regarded by those that have used it, few advanced manufacturing firms are aware of the Product Accelerator service. Growing the visibility of the Product Accelerator, and any similar initiatives as well as considering potential expansion, would be important for connecting science and research to commercial success.

A priority in the ITP is to improve visibility and access to initiatives that provide innovation, R&D and science support to advanced manufacturing businesses. This includes new Callaghan Innovation “Ārohia Innovation Trailblazer” and “New to R&D” grants as well as CleanTech services to support transition to net-zero and circular advanced manufacturing.

Ārohia Innovation Trailblazer Grant

The Ārohia Innovation Trailblazer Grant will be a contestable grant which will support non-R&D innovation activities not covered by the Research & Development Tax Incentive. It is designed to help businesses whose innovation activity is likely to build capabilities or create opportunities with wider benefits across the New Zealand innovation system. It will be targeted at businesses doing pioneering innovation or building platforms that will help other innovators.

New to R&D Grant

The New to R&D Grant is a two-year co-funded grant aimed at increasing the number of New Zealand businesses performing R&D. The grant recognises that businesses face high costs and steep learning curves in establishing an R&D programme. In addition to supporting the business’s expenditure on R&D at a similar level to the Research and Development Tax Incentive, this grant would provide support for the one-time costs associated with building its R&D capability.

Both grants are expected to be available in the fourth quarter of 2022 with the New to R&D Grant opening first, followed by the Ārohia Innovation Trailblazer Grant towards the end of the year.

ACTION PLAN

INITIATIVE

17

Ensure innovation, research & development, and science supports commercial outcomes for advanced manufacturing

Initiative: Review, adjust and expand initiatives that link research and development, science and innovation with commercial outcomes. This includes a review of the New Zealand Product Accelerator and other initiatives aligned with Te Ara Paerangi Future Pathways priorities.

Outcome sought: To ensure that the research & development, science and innovation system solves commercial challenges for advanced manufacturing.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

⁸⁴ See www.sftichallenge.govt.nz

Enhancing global connectivity and opportunities

Advanced manufacturing is our largest contributor to exports (\$44.5 billion), accounting for 73.5% of goods exports and just over half of total goods and services exports.⁸⁵ Advanced manufacturing firms also have higher rates of foreign investment and outward investment than the New Zealand average and add value to a range of imports.

Greater detail on the trade profile of the advanced manufacturing sector is contained in **Part 4** of this report.

A strength of New Zealand advanced manufacturing lies in the sector's ability to be adaptable and agile because it is comprised of many small firms operating in niche areas. There are opportunities for New Zealand advanced manufacturers to service increasing demands for customised solutions globally.

At the same time, due to the physical distance of overseas markets, New Zealand advanced manufacturers face barriers that their overseas counterparts do not. These barriers include building an international reputation and regular global connection with customers and leading offshore advanced manufacturers enabling the cross-fertilisation of ideas and upskilling.

Advanced manufacturing and COVID-19

The COVID-19 pandemic has highlighted the importance of global connections for our advanced manufacturers.

New Zealand advanced manufacturers often provide a niche and customised input into a larger offshore value chain. International customers value New Zealand inputs when they are reliable, timely, high-quality and at the right price.

The COVID-19 pandemic highlighted that customers will shift to geographically closer suppliers if the New Zealand inputs can't be relied on to arrive in a timely manner (due to shutdowns or transport delays) or cannot be serviced by New Zealand engineers (due to travel restrictions). This makes New Zealand advanced manufacturing vulnerable to "onshoring" and "supply chain resilience" initiatives of overseas firms and governments.

The COVID-19 pandemic also highlighted that New Zealand advanced manufacturing is reliant on foreign expertise to train domestic workers in specialised areas and to service certain advanced technologies.

The initiatives below are designed to strengthen New Zealand advanced manufacturers' global connectivity and opportunities. There are a number of initiatives described under other Priorities that relate to this global connectivity and opportunities priority area, including the Initiative 13 proposal to commission New Zealand Story to develop and roll-out an "Advanced Manufacturing Story" into its toolkit to improve the profile of Aotearoa New Zealand advanced manufacturing to a range of global audiences.

⁸⁵ Statistics New Zealand. Overseas merchandise trade – year to February 2020.

Enhancing advanced manufacturing global connections through trade missions, strategic relationships and global insights

NZTE, MFAT and Callaghan provide a range of services to support exporters.

This includes developing a *pipeline of advanced manufacturing focused trade missions*. These could be led by the Prime Minister or Ministers and could include an Aotearoa New Zealand advanced manufacturing pavilion at the major trade shows like Hanover.

New Zealand could also *prioritise strategic relationships with key countries based on advanced manufacturing*. A number of close partners have introduced advanced manufacturing industry policies including Australia, Singapore, Canada, the United Kingdom and the United States. This provides a platform for collaboration at both government and industry-level. Advanced manufacturing could be a focus at the next Australia New Zealand Leadership Forum.

There is also significant opportunity to learn from other countries more advanced in their advanced manufacturing industry policy implementation on what has been most successful. An international comparison of New Zealand advanced manufacturing with advanced manufacturing sectors overseas to highlight areas of strength and where New Zealand is behind is proposed.

New Zealand can also learn from other countries' advanced manufacturing businesses and policy makers that have taken significant steps towards sustainable advanced manufacturing.

This could involve a global scan of best practice to identify leaders, including businesses, in this space that are able to spend time and share their knowledge with New Zealand advanced manufacturers and policy makers of what good looks like. In addition, the sector can seek from NZTE, Callaghan and MFAT an understanding of advanced manufacturing sustainability trends and policies in different countries.

NZTE and MFAT could provide *advanced manufacturing specific global insights* from their network of offshore embassies and commissions including identifying and supporting opportunities for advanced manufacturing. These can include insights of emerging supply chain resilience initiatives offshore including assessments of the implications and opportunities from re-shoring, near-shoring and friend-shoring in advanced manufacturing. KEA can connect New Zealand advanced manufacturers with our leading expat manufacturing community offshore.⁸⁶ These global initiatives should be developed and implemented in a manner consistent with Trade for All principles so as to support a more diverse and inclusive globally-connected advanced manufacturing sector.

Industry will be a key driver and participant in all these initiatives and could supplement this with sharing experience of successful global partnerships with offshore technology centres, universities and customers (public and private).

ACTION PLAN

INITIATIVE

18

Trade missions, strategic relationships, and improved global insights

Initiative: Enhance advanced manufacturing's global connections through a pipeline of trade missions, prioritised strategic relationships with key countries based on advanced manufacturing-specific global-insights and support from New Zealand's network of overseas posts, connecting with global leaders in sustainable advanced manufacturing (from business and government), leveraging the KEA and other networks of leading advanced manufacturers offshore, and industry-led sharing of successful global partnerships.

Outcome sought: To enhance and foster global connections and opportunities.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

⁸⁶ keanewzealand.com/about-us

Scaling international study tours for advanced manufacturing

One area that could be implemented in the near-term would be to scale up international study tours for advanced manufacturing. Building on the domestic focus of the I4DN's Network Site Visits, there is an opportunity to scale-up a programme of study tours, site visits and case studies of international advanced manufacturers using advanced technologies and processes and leading sustainable manufacturing.

Connecting with advanced manufacturers overseas provides a cross-fertilisation of ideas from offshore as well as upskilling for domestic workers.

For some of our advanced manufacturing firms this occurs by owning a subsidiary offshore or being part of an international network. For other advanced manufacturing firms, this might occur through highly-skilled employees that have

gained experience from overseas. For others, this may be through industry study tours overseas to see best-practice offshore.

This initiative could be modelled on the NZTE "Better by Design" programme but co-developed for advanced manufacturing and scaled by NZTE, Callaghan Innovation, the Manufacturers Network and other relevant stakeholders.

The purpose of these overseas missions is to see what great advanced manufacturing looks like internationally across a range of firms with different levels of technology adoption and understand their transition, lessons, reflections and benefits.

Alongside these study tours, the sector has identified the significant opportunity to bring global leaders in advanced manufacturing to New Zealand to share their experience to a wider domestic audience.

ACTION PLAN

INITIATIVE

19

Global advanced manufacturing Study Tours

Initiative: Develop and then scale a programme of global advanced manufacturing study tours focused on a range of successful offshore advanced manufacturing firms. Invite global experts to New Zealand to share insights.

Outcome sought: Gain insights and experience from offshore manufacturers that have adopted advanced technologies and processes and sustainable practices.

For further detail, see the Action Plan in Appendix One which contains tangible actions and measures of success over three years.

6

NEXT STEPS

Together, the Steering Group and Working Groups have developed the Vision and Action Plan in this ITP. Members of the Partnership Group have also been consulted on the six ITP priorities and sector vision.

Revisions have been made based on comprehensive public consultation and the Steering Group has finalised the ITP for agreement by Cabinet and release to the public.

The next stage involves implementation of the agreed initiatives. This includes establishing ITP governance and implementation structures to drive ITP implementation.

An implementation plan will be developed to ensure initiatives progress, outcomes are measured, and adjustments made. All the actions identified for future growth will require active participation by all parties to implement them.

ACTION PLAN

INITIATIVE

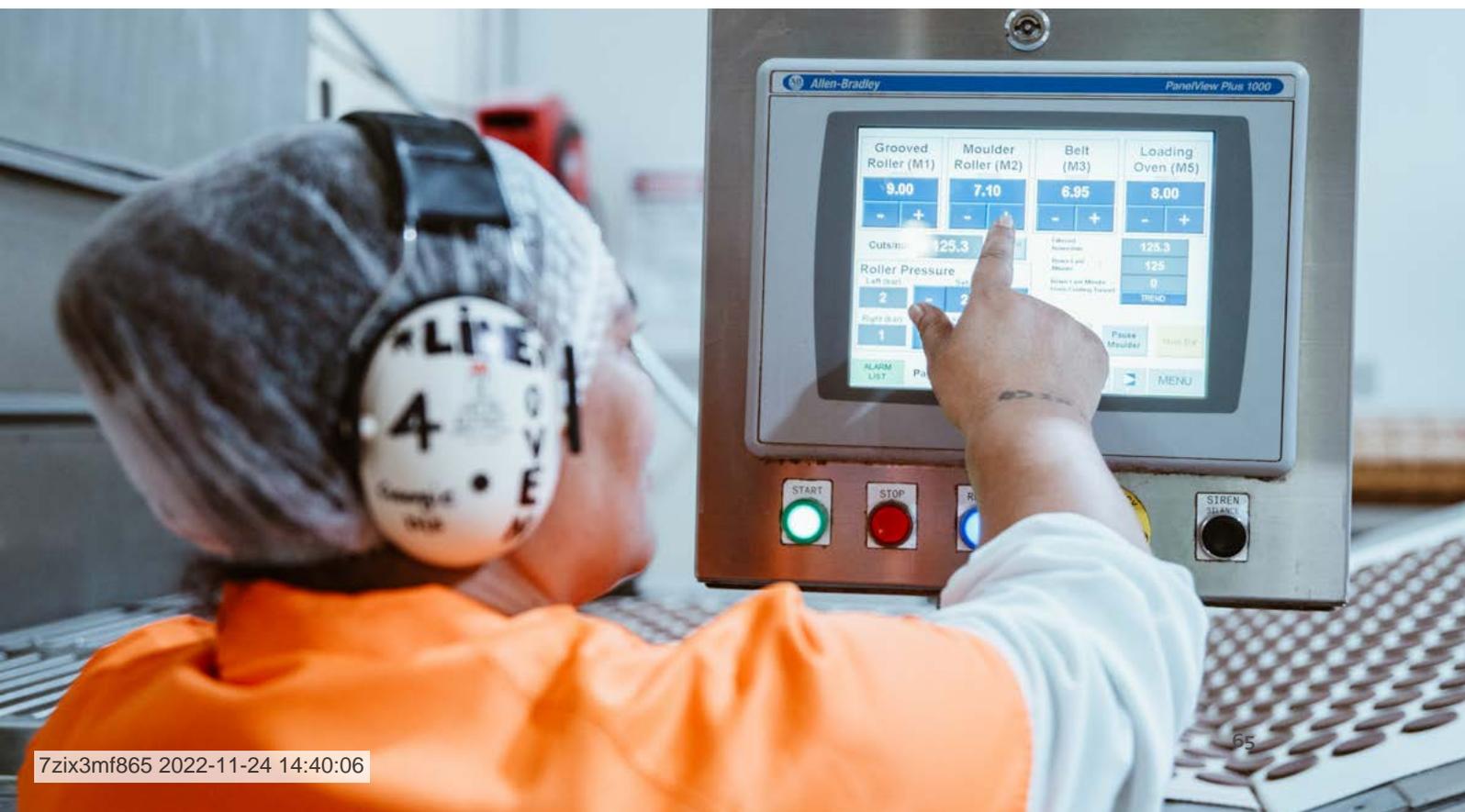
20

ITP Implementation Groups

Initiative: Ensure necessary partnership structures are in place for the next phase of ITP co-creation, co-ownership and implementation (including retaining the Steering Group, introducing new enduring Māori, Pacific peoples' and other groups) set out in Appendix One.

Outcome sought: Ensure partnership structures are in place for the next phase of the ITP co-creation, co-ownership and implementation.

For further detail, please see Action Plan in Appendix One which contains tangible actions and measures of success over three years.



APPENDIX 1:

ACTION PLAN

| | Year One | Year Two | Year Three | |
|--|---|---|--|---|
| PRIORITY 1. INCREASING INVESTMENT IN ADVANCED TECHNOLOGIES AND PROCESSES TO LIFT PRODUCTIVITY AND WAGES | | | | |
| <p>INITIATIVE 1 Demonstrate the value of advanced technologies and processes</p> | <p>Initiative: Create, expand, connect and provide visibility to a range of initiatives across the advanced manufacturing sector that demonstrate the value and benefits of advanced technologies and processes to a wide range of manufacturing businesses.</p> <p>Outcome sought: Increase understanding of the benefits and opportunities provided by advanced technologies and processes. Create a stronger community of advanced manufacturers sharing best practice and insights.</p> | <p>Review, expand and enhance components of the Callaghan Innovation Industry 4.0 Demonstration Network.</p> <p>Mobile Showcase Build and resource an improved second Mobile Showcase to deliver to more locations across New Zealand. Increase demonstration events to 100 per year in Year 2 onwards (from 50-70 currently).</p> <p>Factory Site Visits and Webinars Expand existing and introduce new partner organisations. Reach a wider audience through 10 additional site visits and 20 additional webinars.</p> <p>Marketing Industry and storytellers to prepare media ready marketing stories to showcase the top 10 Demonstration Network stories annually.</p> <p>Callaghan Innovation website redevelopment Develop business cases and secure funding.</p> | <p>Expand on the Callaghan Innovation Industry 4.0 Demonstration Network:</p> <p>Smart Factory showcase Create 1-3 more virtual “Smart Factory Showcases”, based on the Nautech form, with different subsectors.</p> <p>Other Initiatives Industry 4.0 Demonstration Network events in more locations.</p> <p>Expand and adjust on Year One deliverables as required.</p> <p>Develop business cases and secure funding</p> | <p>Evaluate the use and impact of the initiatives and make adjustments as required.</p> |
| <p>INITIATIVE 2 Company-specific advice on advanced technology and process adoption</p> | <p>Initiative: Create, expand, connect and provide visibility of a range of initiatives across the advanced manufacturing sector that assist firms to understand how advanced technologies and processes would apply in specific manufacturing businesses.</p> <p>Outcome sought: Greater awareness and adoption of advanced technologies and processes within the advanced manufacturing sector. Create a stronger community of advanced manufacturers sharing best practice and insights.</p> | <p>Review, expand and enhance company-specific advice, including:</p> <p>Smart Industry Readiness Index (SIRI) company-specific assessments Triple SIRI from 30 assessments to 100 companies annually and broaden assessments to include productivity, upskilling and net-zero circular manufacturing.</p> <p>Advanced technology accelerator Develop a business case for a new advanced technology accelerator as a further step assisting firms adopt advanced technologies linked to productivity, upskilling and net-zero circular manufacturing. Pilot the accelerator with up to 5 companies and showcase results.</p> <p>Consider expansion of other company-specific initiatives for a range of different firms (e.g. HERA, Digital Manufacturing Light and others).</p> <p>Use www.industry4.govt.nz/ to ensure all initiatives are visible and accessible.</p> <p>Develop business cases and secure funding.</p> | <p>Enhance company-specific advice including:</p> <p>Smart Industry Readiness Index (SIRI) company-specific assessments Extend SIRI assessments to include 80% new companies and 20% reassessments to capture progress.</p> <p>Monitor and evaluate outcomes of the advanced technology accelerator pilot. If warranted, make adjustments and expand the programme to 30 companies.</p> <p>Aronui industry 4.0 Navigator Review and potentially create a second Aronui Industry 4.0 Navigator space in the South Island.</p> | <p>Evaluate the use and impact of the initiatives and make adjustments as required.</p> |

| | Year One | Year Two | Year Three |
|---|---|--|---|
| <p>INITIATIVE 3 Support greater capital investment in advanced technologies and processes Priority Initiative</p> | <p>Initiative: Introduce mechanisms to incentivise and support greater capital investment in advanced technologies and processes such as accelerated depreciation, the Business Growth Fund, investment grants and loans.</p> <p>Outcome sought: Increase the number of firms utilising advanced technologies and processes lifting, in combination with targeted skills initiatives, productivity, higher-skilled higher-wage jobs and net-zero circular advanced manufacturing.</p> | <p>Complete an assessment of the benefits and costs of mechanisms to increase capital investment in advanced manufacturing including accelerated depreciation, the Business Growth Fund, investment grants and loans.</p> <p>Seek government approval to introduce mechanisms to support greater capital investment in advanced technologies and processes that:</p> <ul style="list-style-type: none"> – lift productivity – lead to higher-skilled higher-wage jobs – accelerate the transition to net-zero emissions and circular manufacturing – assist Māori and Pacific peoples' business transition to advanced manufacturing – cater for a range of manufacturing businesses (of different size and stage). <p>Work with NZ Export Credit Office to ensure its loan guarantee can support capital investment.</p> | <p>Begin implementation.</p> <p>Evaluate the use and impact of the initiatives and make adjustments as required.</p> |
| <p>INITIATIVE 4 Improve access and visibility to finance & funding opportunities</p> | <p>Initiative: Expand or create a service for advanced manufacturing firms to understand and connect to various financing and funding opportunities (both public and private).</p> <p>Outcome sought: Increase the number of firms utilising advanced technologies and processes leading, in combination with targeted skills initiatives, to higher-skilled higher-wage jobs and net-zero circular advanced manufacturing.</p> | <p>Explore the best vehicle for this service.</p> <p>Seek and secure funding.</p> <p>Work with NZ Export Credit Office to support the streamlining of due diligence for government loan guarantees and to highlight loan guarantees to the sector.</p> | <p>Implement the new service</p> <p>Evaluate the use and impact of the initiative and make adjustments as required.</p> |

| | Year One | Year Two | Year Three |
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| PRIORITY 2. DEVELOPING AND ATTRACTING A DIVERSE HIGH-SKILLED HIGH-WAGE WORKFORCE | | | |
| <p>INITIATIVE 5 Skills system map and long-term workforce plan housed on an online workforce information platform</p> | <p>Initiative: Develop an online workforce information platform that houses the skills mapping exercise and long-term workforce plan. The platform will also provide and regularly update data on national and regional skills and workforce gaps and surpluses, including links to reports and insights developed by the Regional Skills Leadership Groups. This will be similar to the Workforce Information Platform that was developed in 2021 for the Construction and Infrastructure sectors.</p> <p>Outcome sought: The sector has the information it needs to plan for its future skills and workforce needs and ensure the benefits from investment in advanced technologies and the shift to a net-zero carbon future are gained across all levels of the sector.</p> | <p>Step one: Skills system mapping Led by Hanga-Aro-Rau, working with the advanced manufacturing sector (employers and workers) and the education system to develop the skills system map.</p> <p>Step two: Long-term workforce plan Led by Hanga-Aro-Rau in collaboration with industry, engage with employers and workers to develop the long-term workforce plan.</p> <p>Step three: Develop an online workforce information platform Developing an online information tool and seek and secure funding.</p> | <p>Develop the online workforce information platform (funding dependent).</p> <p>Ongoing engagement with employers and workers to ensure the workforce information plan contains information relevant to them.</p> <p>Review the skills system map and long-term workforce plan to ensure it remains relevant to the sector.</p> <p>Ongoing management of the online tool (funding dependent).</p> |
| <p>INITIATIVE 6 Individual Development Plans Priority Initiative</p> | <p>Initiative: Business to introduce Individual Development Plans across all levels of the sector (including lifting leadership and management capability), in collaboration with tertiary education stakeholders and unions.</p> <p>Develop mechanisms for apprentices and workers to be able to develop by working in different advanced manufacturing firms through secondments and placements.</p> <p>Outcome sought: Upskilling all workers with pathways for achieving their career goals and ensuring that advanced manufacturers maximise productivity, skills and wage gains from advanced technologies and processes.</p> | <p>Develop guidance specific to the advanced manufacturing sector for Individual Development Plans. Discuss with workers and employers what would be most useful for them in collaboration with tertiary education stakeholders and unions.</p> <p>Business to ensure leaders and managers upskill in improving workplace culture and values that support their diversity of workers (Māori, Pacific peoples and others).</p> <p>Business to explore a workplace-based Learning Representative programme with the unions.</p> <p>Business to consider Group Training Organisations and manufacturing success stories for apprentice movements (e.g. Marine and Specialised Technologies Academy).</p> | <p>Business to introduce individual development plans for all workers, working with unions.</p> <p>Review implementation and refine as needed.</p> |
| <p>INITIATIVE 7 Improve digital and foundational skills Priority Initiative</p> | <p>Initiative: Expand reach of the Digital Skills for Manufacturing micro-credential as well as foundational skills training. Ensure that training is also available for factory floor leaders, senior managers and business owners so that they support uptake of the training on offer to all workers.</p> <p>Outcome sought: Increase the skills of workers to ensure they are trained to utilise advanced technologies and processes implemented at their workplace.</p> | <p>Expand the reach of the Digital Skills for Manufacturing micro-credential to 1000 workers per year. Work with SME businesses to facilitate access to this training for their workers.</p> <p>Review the effectiveness of the Digital Skills for Manufacturing Managers pilot and if warranted expand its reach in Year 2.</p> <p>Actively partner with upskilling initiatives in the Digital Technologies ITP.</p> <p>Review, identify gaps and improve foundational skills training in manufacturing.</p> | <p>Expand programmes that improve digital and foundational skills.</p> <p>Review programmes and implement any recommended amendments.</p> |

| | Year One | Year Two | Year Three |
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| <p>INITIATIVE 8</p> <p>Attraction Strategy to increase workers and diversity</p> <p>Priority Initiative</p> | <p>Initiative: Develop a comprehensive advanced manufacturing attraction strategy to increase workers and diversity. The strategy will target students (from primary school to tertiary level), educators, parents, potential and current workers, Māori, Pacific peoples, women, and other groups under-represented in the sector.</p> <p>Complement the strategy with a suite of initiatives for youth generating excitement and building skills to succeed in advanced manufacturing.</p> <p>Outcome sought: Increased number and diversity of workers in advanced manufacturing.</p> <p>Note: This initiative overlaps in part with actions under Initiative 13 (improving the understanding and perceptions of advanced manufacturing).</p> | <p>Establish a taskforce to develop and implement this strategy (including business, government, unions, Māori, Pacific peoples, Hanga-Aro-Rau, Te Pūkenga and universities).</p> <p>Generate awareness and excitement of the great careers in advanced manufacturing building on Initiative 13.</p> <p>Business to showcase the great careers and champion diversity of workers in advanced manufacturing (including women, Māori, Pacific peoples and others), working with unions.</p> <p>Business to expand engagement with youth, including through the TEC's 'Inspiring the Future' and other programmes such as 'School to Work'.</p> <p>Business and unions to partner with Māori and Pacific peoples to support and showcase pathways for rangatahi, workers and business leaders to succeed in advanced manufacturing. Deepen understanding of Māori and Pacific peoples' participation in the sector to target initiatives to support their success, building on Te Puni Kōkiri and Ministry for Pacific Peoples analysis.</p> <p>Expand initiatives for youth that generate excitement and build skills to succeed in advanced manufacturing (e.g. Wonder Project, Fab Lab, Kudos Group STEM Hub, STEM hard-tech and digital courses at school).</p> | <p>Implement initiatives.</p> <p>Expand youth focused opportunities to see and experience advanced manufacturing, (such as the Callaghan Innovation Mobile showcase school visits).</p> <p>Review programme and implement any recommended amendments.</p> |

| | Year One | Year Two | Year Three |
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| <p>INITIATIVE 9 Pacific-led pilot focused on addressing systemic labour market barriers for Pacific peoples</p> | <p>Initiative: Through this pilot the sector will partner with key organisations to deliver a 3-year programme of work, with up to 10 manufacturing employers based in Auckland. This will further develop and implement the Good Employer Matrix and invest in in-work skills training opportunities for Pacific employees, employers, and research to support monitoring and evaluation.</p> <p>Outcome sought: Outcomes from the pilot will align with the All-of-Government Pacific Wellbeing Strategy and Pacific Employment Action Plan, with a core focus on ensuring Pacific peoples equitably benefit from industry transformation. Core to the pilot's design will be a governance structure that reflects a strategic partnership with key Pacific stakeholders and a cluster of manufacturers, as well as an implementation model that supports co-design and social innovation building on and leveraging existing gains made under the Alo Vaka Auckland Pacific Skills Shift initiative. The pilot will deliver against multiple ITP initiatives.</p> | <p>Commission scoping work to establish what is required.</p> <p>Negotiate a partnership agreement with key delivery organisations.</p> <p>Design and test the Pacific – led pilot.</p> <p>Develop a business case for investment including governance, key outcomes, deliverables, and milestones framed up in a 3-year action plan.</p> | <p>Implement programmes.</p> <p>Monitor and evaluate the actions and adjust as needed.</p> |

PRIORITY 3. CREATING A LEADING SUSTAINABLE CIRCULAR NET-ZERO EMISSIONS SECTOR

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| <p>INITIATIVE 10 Map emissions and waste streams profile</p> | <p>Initiative: Undertake a comprehensive investigation into the emissions and waste streams profile of Aotearoa New Zealand's advanced manufacturing sector as well as opportunities and barriers to achieving net-zero circular advanced manufacturing.</p> <p>Outcome sought: Understand at a granular level the advanced manufacturing sector's emissions and waste streams profiles, and opportunities and barriers for reduction to inform ITP actions and initiatives.</p> | <p>Government agencies including MBIE, Stats NZ, EECA and MfE to investigate the emissions and waste stream profile of the advanced manufacturing sector, working with business and industry associations.</p> <p>Identify opportunities and barriers to decrease emissions and to move waste streams into high value co-products.</p> <p>Ensure linkages are made between this initiative and the Emissions Reduction Plan, Circular Economy Strategy and the revised Waste Strategy.</p> | <p>Use this information as a baseline to help develop, measure and inform action.</p> | <p>Review and update the information.</p> |
|---|--|--|---|---|

| | Year One | Year Two | Year Three |
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| <p>INITIATIVE 1.1 Embed circular economy principles in advanced manufacturing Priority Initiative</p> | <p>Initiative: Implement actions to embed circular economy principles in the advanced manufacturing sector, including design-led solutions, waste-minimisation and recycling.</p> <p>Ensure mechanisms support greater capital investment in new advanced technologies and processes that enable the transition to circular advanced manufacturing.</p> <p>Co-fund advanced manufacturing circular demonstration projects that build a community of practice.</p> <p>Upskill 200 advanced manufacturing businesses per year to embed circular economy principles.</p> <p>Leverage and support the expertise of Māori and Pacific peoples in circular advanced manufacturing.</p> <p>Link business to science, R&D support (e.g. Callaghan Innovation CleanTech where) and with existing and planned projects regarding circular manufacturing.</p> <p>Outcome sought: To implement a range of actions that embed circular economy principles in the advanced manufacturing sector, including design-led solutions, waste-minimisation and recycling.</p> | <p>Ensure mechanisms support greater capital investment in new advanced technologies and processes to enable the transition to circular advanced manufacturing.</p> <p>Identify and overcome barriers to circular advanced manufacturing including:</p> <ul style="list-style-type: none"> – Access to technical knowledge and solutions (e.g. directory of circular economy solutions) – Overcoming systems barriers to shift from linear ‘take – make – waste’ to circular life-cycle approaches – Identifying funding sources (e.g. Plastics Innovation Fund, Circular Connect, Callaghan Innovation CleanTech, Waste Minimisation Fund). <p>Co-fund 10 “ready to go” advanced manufacturing circular economy demonstration projects within two years that:</p> <ul style="list-style-type: none"> – Use established criteria for regular, transparent reporting (waste and carbon reduction, jobs upskilled and created, revenue gained) – Inspire action by building profile and awareness showcasing circular success, communicating results, and communicating ‘how’ through case-studies and learning sessions – Build capability and a community of practice. <p>Upskill 200 advanced manufacturing businesses per year to embed circular economy principles</p> <ul style="list-style-type: none"> – Build capability with manufacturing-specific resources (e.g. Xlabs and Sustainable Business Network Resources) – Upskill businesses in data and evidence gathering and interpretation – NZTE to deliver a ‘Business for Good’ programme tailor-made for advanced manufacturers that are exporting – NZTE to achieve 30% increase in uptake of its ‘Sustainability Toolkit for Manufacturers’. <p>Ensure Māori and Pacific peoples' expertise as kaitiaki is leveraged and supported in the transition to circular advanced manufacturing, including the potential of Eco Parks.</p> | <p>Work with MFE to send an investment signal to support the manufacturing sector within the Plastics Innovation Fund for the 23/24 Round for a contribution of up to 50% to projects that reduce the volume of plastic waste to landfill. Support manufacturing sector uptake of other relevant government funds.</p> <p>Based on findings and work from year one, implement further actions. This could include system-wide solutions to circular challenges such as reverse logistics (e.g. digital platforms to get products back for reuse, repair or recycling), building capability and capacity for repair and remanufacture, and creating a digital ‘waste exchange’ marketplace.</p> <p>Link advanced manufacturing businesses with Callaghan Innovation CleanTech strategic focus on design-led science and R&D support to embed circular economy principles.</p> <p>Evaluate the actions and make adjustments as needed.</p> |

| | Year One | Year Two | Year Three |
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| <p>INITIATIVE 1.2</p> <p>Net-zero emissions advanced manufacturing</p> <p>Priority Initiative</p> | <p>Initiative: Implement actions needed for Aotearoa New Zealand to become a world-leading test-bed for net-zero emissions advanced manufacturing.</p> <p>Ensure mechanisms support greater capital investment in advanced technologies and processes that enable the transition to net-zero advanced manufacturing.</p> <p>Promote existing opportunities and tools to support SME advanced manufacturers to reduce emissions.</p> <p>Leverage and support Māori and Pacific peoples' expertise.</p> <p>Outcome sought: To implement a range of actions to enable Aotearoa New Zealand to become a test-bed for net-zero emissions advanced manufacturing.</p> | <p>Ensure mechanisms support greater capital investment in new advanced technologies and processes to enable the transition to net-zero emissions manufacturing.</p> <p>Support innovation and research to reduce emissions in heavy-emitting sub-sectors (e.g. steel making).</p> <p>Highlight and promote existing opportunities to support advanced manufacturers to reduce their emissions through the Government Investment in Decarbonising Industry (GIDI) Fund, Green Investment Finance, and tools such as the Climate Action Toolbox and Gen Less energy transition information portal for SMEs.</p> <p>EECA to support SME advanced manufacturing businesses through a manufacturing sector decarbonisation programme that explores how available government funding could support the replacement of existing equipment with more advanced technology and processes.</p> <p>EECA to explore how their Energy Transition Accelerator can put advanced manufacturing businesses on an actionable pathway to transition away from fossil fuels. This could be coupled with targeted value chain analysis to create the basis for further interventions addressing specific barriers to transition.</p> <p>Ensure worker involvement in reducing manufacturing emissions.</p> <p>Seek business commitment on actions to implement.</p> <p>Seek required funding.</p> | <p>Based on work in year one, implement identified actions.</p> <p>Evaluate the actions and make adjustments as needed.</p> |

| | Year One | Year Two | Year Three |
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| PRIORITY 4. IMPROVING THE UNDERSTANDING AND PERCEPTIONS OF ADVANCED MANUFACTURING | | | |
| <p>INITIATIVE 13 Improving the understanding and perceptions of advanced manufacturing Priority Initiative</p> | <p>Initiative: Business, government, unions and other partners to develop and implement a strategy that improves the perception and profile of Aotearoa New Zealand advanced manufacturing for multiple domestic and global audiences. This will include actively partnering with Māori and Pacific peoples to understand their history, current situation and future opportunities in advanced manufacturing.</p> <p>Outcome sought: Improve the understanding and attractiveness of the sector to students (from primary school to tertiary level), educators, parents, potential and current workers, investors, and global audiences.</p> <p>Note: This initiative overlaps in part with Initiative 8 (Attraction strategy to increase workers and diversity).</p> | <p>Establish a taskforce to co-develop and co-implement the strategy (including from business, government, unions, Māori, Pacific peoples, Hanga-Aro-Rau, Te Pūkenga and universities).</p> <p>Determine target audiences and develop strategies and business cases to improve perceptions of the advanced manufacturing sector.</p> <p>Commission research to understand what drives the mismatch for some between perceptions and realities and how best to address the mismatch. This will be a benchmark for evaluation of success.</p> <p>Business to run a campaign profiling local advanced manufacturing success stories (focused on how our innovative and creative makers are part of world-leading solutions).</p> <p>Business to run campaigns showcasing the great careers and championing the diversity of workers in advanced manufacturing.</p> <p>Business to partner with Māori and Pacific peoples to support and showcase pathways for their rangatahi, workers, business leaders, and businesses to succeed in advanced manufacturing.</p> <p>Commission an Advanced Manufacturing Technology Investment Network report targeting investors (akin to the 2022 TIN AgritechNZ Insights Report).</p> <p>Commission NZ Story to create an Advanced Manufacturing Story for global audiences (akin to the TechNZ Global Story).</p> | <p>Once strategies are developed and funded implementation will commence.</p> <p>Business to better connect the advanced manufacturing sector with complementary high-tech sector initiatives (e.g. NZ Tech Week).</p> <p>Evaluate the uptake and impact of the strategies and refine if needed.</p> |

| | Year One | Year Two | Year Three |
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| PRIORITY 5. MAKING INNOVATION, R&D AND SCIENCE WORK FOR ADVANCED MANUFACTURING | | | |
| INITIATIVE 14 Map advanced manufacturing support networks | Initiative: Develop a resource that maps the current networks that exist to support advanced manufacturers. This should be inclusive, updated and easily accessible for advanced manufacturers. Outcome sought: To improve visibility across the sector of current networks of support and improve connections and coordination. | Complete a map of the current networks of support for advanced manufacturing. Develop a tool to keep the network map updated, visible and easily accessible for advanced manufacturers. Expand the new Callaghan Innovation Aronui Navigator as the platform for this wider enhanced network map. | Implement the new service. Evaluate the use and impact of the map and make adjustments as required. |
| INITIATIVE 15 Strengthen advanced manufacturing networks | Initiative: Strengthen advanced manufacturing networks. Outcome sought: Ensure healthy inclusive advanced manufacturing networks that collaborate to deliver on ITP priorities. Note: This is connected in part with Initiative 20 (ITP Implementation Groups) to ensure necessary partnership structures for the next phase of ITP co-creation, co-ownership and implementation. | Develop a preferred model to strengthen networks and collaboration. Leverage what is already working while enhancing collaboration. Pilot a regional approach to deliver on ITP priorities. Business to connect networks nationally (building up from groupings across regions, industries, technology, company stage/ambition). Assess the potential of approaches used by other sectors (e.g. the KiwiSaas community). | Implement preferred model. Evaluate the use and impact of the model and make adjustments as required. |
| INITIATIVE 16 Aotearoa New Zealand Centre for Advanced Manufacturing Excellence | Initiative: Prepare a Business Case for a potential <i>Aotearoa New Zealand Centre for Advanced Manufacturing Excellence</i> . Outcome sought: To accelerate the transition to advanced manufacturing while providing a focal point for networks and a range of other ITP initiatives. | Commission a review of successful Advanced Manufacturing Centres overseas to inform decisions on the potential scope, focus, form (virtual/physical), and funding arrangements for an <i>Aotearoa New Zealand Centre for Advanced Manufacturing Excellence</i> relevant to New Zealand. Prioritise the Centre as a connector to existing networks that deliver ITP outcomes. Seek industry views on a proposed model. | If warranted, prepare a business case for an <i>Aotearoa New Zealand Centre for Advanced Manufacturing Excellence</i> . Seek funding for this long-term investment in the advanced manufacturing sector. Plan and commence implementation of this multi-year initiative. Review progress and continue implementation of this multi-year initiative. |
| INITIATIVE 17 Ensure innovation, research & development, and science supports commercial outcomes for advanced manufacturing | Initiative: Review, adjust and expand initiatives that link innovation, research and development, and science with commercial outcomes. This includes a review of the New Zealand Product Accelerator and other initiatives aligned with Te Ara Paerangi Future Pathways priorities. Outcome sought: To ensure the future of the research, science and innovation sector reflects the needs of the advanced manufacturing sector. | Universities and research institutes to improve connections and collaboration on advanced manufacturing through a new advisory group. Review and potentially adjust and expand initiatives, including the New Zealand Product Accelerator. Improve visibility and access to initiatives that provide innovation, research and development, and science support to advanced manufacturing businesses. This includes Callaghan Innovation Arohia Innovation Trailblazer Grant and the New to R&D Grant, and CleanTech services for net-zero and circular manufacturing. Seek and secure funding. | Grow the visibility, scope and access to support Evaluate the use and impact of these initiatives and make adjustments as required. |

| | Year One | Year Two | Year Three |
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| PRIORITY 6. ENHANCING GLOBAL CONNECTIVITY AND OPPORTUNITIES | | | |
| INITIATIVE 18 Trade missions, strategic relationships, and improved global insights | <p>Initiative: Enhance advanced manufacturing's global connections through a pipeline of trade missions, prioritised strategic relationships with key countries based on advanced manufacturing, manufacturing-specific global-insights and support from New Zealand's network of overseas posts, connecting with global leaders in sustainable advanced manufacturing, leveraging the KEA and other networks of leading advanced manufacturers offshore, and industry-led sharing of successful global partnerships.</p> <p>Outcome sought: To enhance and foster global connections and opportunities.</p> | <p>Establish a pipeline of trade missions, including adding an advanced manufacturing voice and business representation, on Prime Minister and Ministerial-led trade missions.</p> <p>Develop a manufacturing-specific trade mission that would be business-led and government-enabled.</p> <p>NZTE and MFAT to provide improved global insights from their network of posts on key aspects of advanced manufacturing. MFAT to publish at least one Market Intelligence Report each quarter on areas requested by the advanced manufacturing sector (with success measured by industry feedback).</p> <p>NZTE to improve global insights to the advanced manufacturing sector through myNZTE. Target a 15% increase in advanced manufacturing page views in Year One with a further 15% increase in Year Two. Target a 10% increase in advanced manufacturing content engagement in year two with a further 10% increase in Year Three.</p> <p>Establish a pipeline of countries to establish strategic advanced manufacturing relationships with. Target Australia in Year One, with advanced manufacturing a focus at the next Australia New Zealand Leadership Forum.</p> <p>NZTE, Callaghan and MFAT to facilitate connection with global leaders in sustainable advanced manufacturing, including identifying global best-practice. Connecting global leaders with domestic advanced manufacturers and policy makers to discuss and demonstrate what good looks like.</p> <p>An international comparison of New Zealand advanced manufacturing with advanced manufacturing sectors overseas to highlight areas of strength and also where New Zealand is behind. This would include study of other countries more advanced in their manufacturing industry policy implementation on what has been most successful.</p> | <p>Implement actions.</p> <p>Develop a further strategic country-relationship based on advanced manufacturing.</p> <p>Trial the manufacturing-specific trade mission.</p> <p>Review actions, adjust as needed.</p> |

| | Year One | Year Two | Year Three |
|---|--|---|---|
| INITIATIVE 19 Global advanced manufacturing Study Tours | <p>Initiative: Develop and then scale a programme of global advanced manufacturing study tours focused on a range of successful offshore advanced manufacturing firms. Invite global experts to New Zealand to share insights.</p> <p>Outcome sought: Gain insights and experience from offshore advanced manufacturers that have adopted advanced technologies and processes and sustainable practices.</p> | <p>NZTE with Callaghan Innovation to deliver a pilot study tour. The pilot would be co-funded and include 10-15 companies visiting 10-15 host companies considered exemplars in the sector across 5-7 days in two locations in the US.</p> <p>Identify and invite international manufacturing experts to New Zealand to share knowledge across a range of areas.</p> | <p>Review the pilot and if warranted seek funding to run two further study tours per year.</p> <p>Review effectiveness and continue the programme if warranted.</p> |
| INITIATIVE 20 ITP Implementation Groups | <p>Initiative: Ensure necessary partnership structures are in place for the next phase of ITP co-creation, co-ownership and implementation (including retaining the Steering Group and new enduring Māori, Pacific peoples and other groups).</p> <p>Outcome sought: Ensure partnership structures are in place for the next phase of the ITP co-creation, co-ownership and implementation.</p> | <p>Establish structures for the next phase of ITP co-creation, co-ownership and implementation.</p> <p>This includes:</p> <ul style="list-style-type: none"> – Retaining the Advanced Manufacturing ITP Steering Group – An enduring Māori Advanced Manufacturing Group to partner and advise on implementation of ITP priorities for Māori success – An enduring Pacific peoples Advanced Manufacturing Group to partner and advise on implementation of ITP priorities for Pacific peoples' success – An enhanced Business Advanced Manufacturing Group to leverage business networks to implement ITP priorities requiring business leadership – Enhanced union groups to inform and implement ITP priorities for workers – A University and Research Institute Advanced Manufacturing Group to implement relevant ITP priorities – A women in Advanced Manufacturing Group – Retaining connection with members of ITP Working and Partnership Groups in an advisory capacity. | <p>Ensure necessary structures are delivering the next phase of ITP implementation.</p> <p>Review effectiveness of structures and make amendments as required.</p> |

APPENDIX 2:

STEERING GROUP, WORKING GROUP, PARTNERSHIP GROUP MEMBERSHIP

Advanced Manufacturing Steering Group

| | |
|--|--|
| Rachel Mackintosh (Co-Chair: Union) | Vice-President – New Zealand Council of Trade Unions Te Kauae Kaimahi (NZCTU) and Assistant National Secretary – E tū |
| Brett O’Riley (Co-Chair: Business) | Chief Executive – Employers & Manufacturers Association |
| Paul Stocks (Co-Chair: Government) | Deputy Secretary – Ministry of Business, Innovation and Employment. |
| Rachel Barker | Chief Executive – Plastics New Zealand |
| Sue Bradley | General Manager – Beca |
| Dr Troy Coyle | Chief Executive – Heavy Engineering Research Association and Co-Chair – Hanga-Aro-Rau Manufacturing, Engineering and Logistics Workforce Development Council |
| Renata Hakiwai | Managing Director – HTK Group Ltd and Co-Chair – Hanga-Aro-Rau Manufacturing, Engineering and Logistics Workforce Development Council |
| Ces Herring | Union delegate – First Union – Juken New Zealand Triboard |
| Edwin Ikani | Union delegate – Convenor – E tū’s Food & Manufacturing Industry Council, Convenor – Komiti Pacific peoples, Deputy Convenor and E tū Union National Executive |
| Andy Niccol | General Manager – Fisher & Paykel Healthcare |
| Paul Ravlich | Chief Executive – Siemens New Zealand |
| Lavina Rickard | Team leader – Sanford Limited and Deputy Convenor – E tū’s Food and Manufacturing Industry Council |
| Mark Taylor | Director – New Zealand Product Accelerator |

Hunter Nottage (Programme Director) – Policy Director, Economic Development and Transitions, Ministry of Business, Innovation and Employment

| Working Groups | | | |
|---|---|---|--|
| Grow innovation and investment | Attract and develop a skilled workforce | Create a leading sustainable and low-emissions sector | Enhance global connectivity and opportunities |
| Sue Bradley General Manager Beca | Lavina Rickard Team Leader Sanford Ltd | Rachel Barker Chief Executive Plastics New Zealand | Paul Ravlich Chief Executive Siemens New Zealand |
| Dr Troy Coyle Chief Executive Heavy Engineering Research Association; Hanga-Aro-Rau Manufacturing, Engineering & Logistics Workforce Development Council | Renata Hakiwai Managing Director HTK Group Ltd; Hanga-Aro-Rau Manufacturing, Engineering & Logistics Workforce Development Council | Dr Troy Coyle Chief Executive Heavy Engineering Research Association; Hanga-Aro-Rau Manufacturing, Engineering & Logistics Workforce Development Council | Andy Niccol General Manager Fisher and Paykel Healthcare |
| Sarah Ramsay Chief Executive United Machinists | Dieter Adam Executive Director The Manufacturers Network | Mike Burrell Executive Director Sustainable Business Council | Catherine Beard Director (Advocacy) and Executive Director (Manufacturers and Exporters) – Export NZ and Business NZ |
| Daniel Peach Head of Digital Transformation NZ Steel | Dion Orbell Chief People Officer Buckley Systems | Aidan Hill Global Technical and Sustainability Manager Autex Industries | Jim McColl General Manager Southern Spars |
| Imche Fourie Chief Executive Outset Ventures | Pam Roa Managing Director Longveld | Kirstine Hulse General Manager Bremworth | Michael Sievwright Chief Executive Trimax Mowing Systems |
| David Turner Executive Director Sequal | Nick Henry Policy Analyst NZ Council of Trade Unions | Scott Morrison Head of Innovation and Sustainability Fletcher Steel | Nick Coubray Chief Executive Howick Ltd |
| Nikk King Director NZ Controls Ltd | Sam Huggard Strategic Researcher E tū | Richard Shirtcliffe Co-Chief Executive Noho | Ed Miller Policy Analyst First Union |
| Steve Wilson Executive Director Talbot Technologies | Gemma Goldsmith Partnership Manager Tertiary Education Commission | Aubrey Wilkinson National President Rail & Maritime Transport Union | Chris Flatt National Secretary New Zealand Dairy Workers Union |
| Annie Newman Assistant National Secretary E tū | Richard Laverty Chief Advisor Te Puni Kōkiri | Jen Natoli Team Leader E tū | Dan Taylor Head of Manufacturing New Zealand Trade and Enterprise |
| Ross Teppett Director NZ Council of Trade Unions | Phil Wise Chief Policy Advisor Ministry of Education | Roderick Boys Principal Advisor Ministry for the Environment | Sam O'Connor Senior Policy Officer Ministry of Foreign Affairs and Trade |
| Simon Wakeman Principal Advisor Ministry of Business, Innovation and Employment | Amanda Wheeler Director Competenz | Francesca Eggleton Principal Advisor Ministry of Business, Innovation and Employment | |
| Richard Quin Group Manager Callaghan Innovation | | | |

PARTNERSHIP GROUP:

Alan McDonald (EMA), Alison Mackie (NZ IoT Alliance and LocationTech), Barry Robinson (Maintenance Engineering Society of New Zealand), Barry Williams (Douglas Pharmaceuticals), Catherine Taiapa (Armatec), Ceri Macleod (SOREC), Ceri Rowland (Douglas Pharmaceuticals), Cloe Vining (Waste Minimisation – Porirua City Council), Emma Weenink (Hemp Connect), Gary Craig (Hutt City Council), George Hollingsworth (NZCTU), Glenn Hansen (Vortex NZ), Gordon Sutherland (AW Fraser), Graeme Muller (NZ Tech), Jarrod Sagar (BEP Marine); James Neale (Maintenance Engineering Society of New Zealand), John Hamilton (Canterbury Employers Chamber of Commerce), John Lynch (Inex), Jon Tanner (Wood Processing and Manufacturers Association), Joseph Pagani (Wellington Chamber of Commerce), Malcolm Fraser (I4 Accelerator), Mark Malpass (Steel and Tube), Mat Rowe (Outset Ventures), Mohammed Hikmet (Ohmio), Nathan Berg (University of Otago), Nick Collins (National Association of Steel-Framed Housing Inc), Norman Evans (SOREC), Olaf Diegel (The University of Auckland), Oliver Hill (Hewlett-Packard), Pam Ford (Tātaki Auckland Unlimited), Richard Wagstaff (NZCTU), Richard Catherall (Auckland Council), Rick Osborne (Metals NZ), Ryan Archibald (Tātaki Auckland Unlimited), Ruth White (Greater East Tāmaki Business Association), Samantha McNaughton (Hanga-Aro-Rau Workforce Development Council), Scott Fisher (Offsite NZ), Sean McElroy (Gerard Roofs), Simon Anderson (ChristchurchNZ), Simon Arcus (Business Central/Wellington Chamber of Commerce), Stephen Macaulay (Wood Processing and Manufacturers Association), Stuart Taylor (WellingtonNZ), Tim Lynch (Monocrane), Warwick Downing (RAM 3D), Zahra Champion (Biotech NZ)



Te Kāwanatanga o Aotearoa
New Zealand Government

Hon Stuart Nash
Minister for Economic and Regional Development
Stuart.Nash@parliament.govt.nz
Private Bag 18041
Parliament Buildings
Wellington 6160

19 October 2022

Minister,

As the Co-Chairs of the Advanced Manufacturing Industry Transformation Plan Steering Group, we are pleased to present you with the final *Advanced Manufacturing Industry Transformation Plan* (attached) for Ministerial consideration.

A hallmark of the Industry Transformation Plan has been partnership. Business, unions and workers, government, Māori, Pacific peoples and wider stakeholders have co-created an action plan to accelerate transformation and growth of Aotearoa New Zealand's advanced manufacturing sector.

As you explained at the launch of the Draft ITP for consultation, the advanced manufacturing sector is a major contributor to the economy, jobs and communities but has untapped potential for significant transformation and growth.

The actions in the ITP are ambitious, specific and will enable Aotearoa New Zealand's transformation to a high-wage, low-emissions, productive, sustainable and inclusive future. Six priorities have been identified:

1. Increasing investment in advanced technologies and processes to lift productivity and wages
2. Developing and attracting a diverse high-skilled high-wage workforce
3. Creating a leading sustainable circular net-zero emissions sector
4. Improving understanding and perceptions of advanced manufacturing
5. Making innovation, R&D and science work for advanced manufacturing
6. Enhancing global connectivity and opportunities.

Public consultation on the Draft ITP was comprehensive. While all ITP priorities are important, overwhelming sector support has been expressed for urgent action to implement Priorities 1 and 2 to achieve transformational change.

Business, union, Māori and wider stakeholders conveyed that **Priority 1 to increase investment in advanced technologies and processes to lift productivity and wages** is a pivotal intervention seen as a pre-requisite to lift productivity, higher-skilled higher-wage jobs, and the transition to circular net-zero advanced manufacturing especially in the face of long-standing skill shortages. Similarly, all sector stakeholders emphasised the imperative of **Priority 2 to develop and attract a diverse high-skilled high-wage workforce** to ensure that workers and communities benefit from the sector's transformation.

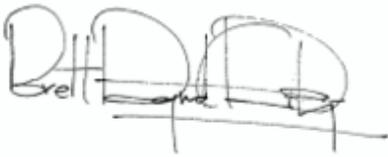
There is wide sector support and momentum to implement the ITP. We look forward to working with you on next steps including your preferences for public launch.

We would like to express our appreciation to the members of the Steering, Working and Partnership Groups and the more than 700 sector participants who actively engaged in consultations.

Finally, we thank you as Minister for Economic and Regional Development, for your continued support of this ambitious transformation plan.

Yours sincerely,

Advanced Manufacturing Steering Group Co-Chairs



Brett O'Riley
Chief Executive, Employers and Manufacturers Association



Rachel Mackintosh
**Vice President, New Zealand Council of Trade Unions Te Kauae Kaimahi
Assistant National Secretary, E tū**



Paul Stocks
Deputy Secretary, Ministry of Business, Innovation and Employment

Attachment: *Advanced Manufacturing Industry Transformation Plan*