# UNLOCKING THE POTENTIAL **OF ROTORUA**

# Whakarewarewa Forest Park Development





In partnership with:

Central North Island Iwi Collective



WHAKÁUE KI UTA, KI TAI



# **Application for Funding**



Proposal Name: Applicant: Address: Contact Details:

Principal Role of Organisation: Location/Region: Partners:

Steve Chadwick - Mayor

Rotorua Whakarewarewa Forest Park Rotorua Lakes Council 1061 Haupapa Street, Rotorua Jean-Paul Gaston 027 655 4415 jean-paul.gaston@rotorualc.nz Local Government Toi Moana/Bay of Plenty – Surge Region CNI Iwi Holdings, Tūhourangi Tribal Authority, Te Komiti Nui O Ngāti Whakaue

### Geoff Williams - Chief Executive

LIJIMZII

Signature

Signature

We need your help, to be the tourism portal to the North Island regions and the authentic Maori cultural capital of New Zealand. Share in our vision – Tatau Tatau, We Together.

Steve Chadwick, Mayor, Rotorua District

### Investing in Rotorua for current and future generations

- Investment funding is being sought from central government so that Rotorua can accelerate the development of Whakarewarewa Forest and enhance the region as a premier tourism destination.
- Government funds will be complemented by our own ratepayer funds, and iwi private investment to develop new attractions, improve accommodation options and create 130+ new jobs.
- Central to this project is a commitment to partner with mana whenua, to create sustainable economic growth and jobs for iwi.
- Rotorua is located within a surge region and this project aligns with all objectives of the Provincial Growth Fund.



### Rotorua unlocking its potential



### **Executive Summary**



Rotorua has aspirations to develop Whakarewarewa Forest to a world class standard and **seeks \$7.5 million from the Provincial Growth Fund** to match our own investment of \$7.5 million so that we can develop the lead infrastructure, improve the user experience, help monetise the asset for mana whenua, and deliver transformational outcomes for the city and the wider region.

This is a **'surge region'** public infrastructure project that is **'investment ready'** following years of preceding work in partnership with Iwi (with Ngāti Whakaue and Tūhourangi as mana whenua). Throughout this period, we have consulted widely with all stakeholders including iwi, our wider community and our regional partners, and we have their **100% support for this PGF application**.

Your investment will catalyse a number of projects to deliver **significant economic and social outcomes**. Private and iwi investors have signalled that they are **ready to invest \$68.35 million** into accommodation and attractions once the forest project has been started, with **130 jobs created** during the construction phase for the people of Rotorua, particularly Māori. Once complete, the new and improved infrastructure will be able to sustainably support **double the number of visitors**, with an expected corresponding increase in the estimated 210 jobs that already exist as a result of mountain biking in Whakarewarewa Forest. New cafe and restaurant offerings will emerge, new mountain biking services will evolve, and there will be opportunities for more events, improved **social engagement and cohesion**, and cultural and civic pride.

The economic flow-on effect for our highly-valued tourism sector will be that **tourists visit more, stay longer, spend more and tell others**, plus we'll be in a better position to attract greater numbers of **higheryield tourists** who are bypassing Rotorua in favour of newly developed higher-end offerings.

Rotorua's social situation means **we can't deliver this vision on our own**. While we are a bold city, we are **not a rich city** and we are presented with the troubling paradox that Māori, as the major cultural drawcard for the region for over 130 years, are overly-represented in all social deprivation indices. This situation is not good enough, and by working together in support of mana whenua, **Māori assets can be better leveraged**, and more meaningful and **sustainable jobs created**.

We are now investment ready with match funding approved, good project management practices and governance in place and some of the best designers in the country completing the preliminary design. Upon approval, we are ready to tender the works to begin construction.

In Rotorua, our approach is one of **tatau tatau – we together**, and it is for that reason we submit this application to you for your consideration.

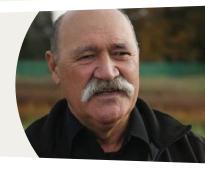


pplication

It is exciting times for us to work in partnership with Rotorua Lakes Council to further develop and enhance Tokorangi and Whakarewarewa for our people, our local communities, our long term users and future visitors to Rotorua.

Pauline Tangohau, Chair Te Komiti Nui o Ngāti Whakaue

Join us, by supporting this application and beginning the journey to unlocking the potential commercial growth from this treaty settlement. JJ Bronco Carson, Chairman, CNI Iwi Holdings Ltd





# **Investment Philosophy**



The following principles were developed in collaboration with our partners:

### Tatau Tatau

"We together" Collaboration at every level of decision making; governance, management, planning.

### Kia rangatira ai te mahi

"To master the process" "Do this work very well" Quality collaboration, Quality planning, Quality development opportunities, Quality infrastructure.

### Whakahaumakotia, whakamanahia te mauri me te wairua

"Enriched life force and spirit" Respect for the whenua. Positive, sustainable, long-lasting social and environmental outcomes.

### **Āheinga mahi**

"Sustainable and long-lived positive social outcomes through employment" Create employment for the people of Rotorua, particularly our Māori youth.

### Kia āhei ai te haumitanga me te whai rawa

"Sustainable and long-lived commercial returns from investment opportunities and commercial developments"

Create commercial returns for the people of Rotorua and the wider region.



Nāku te rourou nāu te rourou ka ora ai te iwi.
With your basket and my basket the people will live. JJ



Application form



# Numbers you should know for Rotorua



### Tourism

| <b>4th</b> most visited place in New Zealand by   | <b>60th</b> for average spend per international   |
|---|---|
| international visitors  | visitor, <b>\$450 per visit</b>   |
| <b>\$270 to \$415 per ride,</b> the spending in<br>Rotorua by international visitors who mountain<br>bike in Whakarewarewa Forest   | <b>17th</b> out of 22 cycle trails for international revenue  |
| People who ride (locals and visitors) in Rotorua's<br>Whakarewarewa forest contribute between<br><b>\$30m and \$50m</b> in spending annually to the<br>local economy, creating <b>200 to 350 jobs</b> | Over <b>\$50 million invested</b> at two new<br>mountain bike parks (Christchurch and Poriru<br>compared to <b>tens of thousands</b> per annu<br>for Whakarewarewa forest mountain bike trail |
| <b>460,000.</b> The latest annual door count at the visitor centre  | <b>90m<sup>2</sup></b> - the size of our current <b>40 year ol</b><br>Visitor Centre in Whakarewarewa Forest, yet f<br>our current number of visitors the optimum si<br>is 500m <sup>2</sup>  |
| <b>215,000.</b> The latest annual pedestrian count for the Redwood Memorial Grove trail.  |   |
| Four years in a row. Whakarewarewa forest voted New Zealand's favourite off-road or adventure place to ride   |   |
|   | ·   |
|   | Whakaue supports this application because   |

Tokorangi and Whakarewarewa forest blocks are world class destinations that attract in the range of 255,000-280,000 cycling visitors per annum and 600,000-800,000 pedestrian visits per annum.

Pauline Tangohau, Chair Te Komiti Nui o Ngāti Whakaue

### Social

WHAKAUE

KI UTA, KI TAI

- > 7.8% of the working age population are receiving the Job Seeker Support benefit, 57th worst in New Zealand
- > 50% of people live in areas with high socio-economic deprivation, 54th worst in New Zealand
- > 69% of Māori compared with 37% of non-Māori in Rotorua live in areas with high socio-economic deprivation.

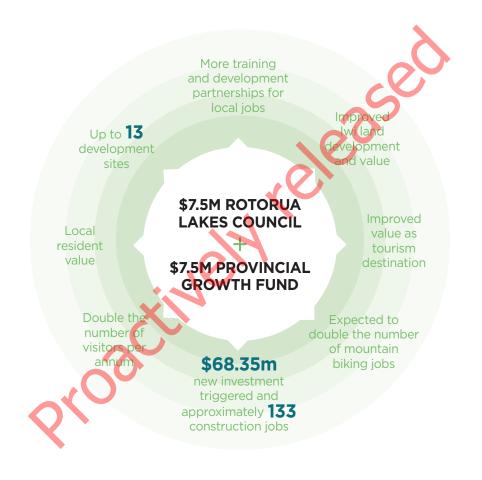




### Productivity



The rationale for the development of the Whakarewarewa forest is to improve the public infrastructure to trigger private and iwi investment within the forest in ecologically appropriate accommodation, hospitality, attractions, activities, and mountain biking support services. These investments will help monetise the land asset for mana whenua and create more jobs (including sustainable jobs for Māori). Iwi entities are expecting to protect up to 25% of jobs for iwi. On a macro level the investments will also lead to higher wages and increased household consumption for the whole Rotorua community, contributing to an overall increase in GDP for the local and regional economy.



Jobs such as these are critical to providing pathways for our people, and maximising the benefit of our settlement assets for our people and the wider Rotorua and Bay of Plenty region.

Bronco Carson, Chairman, CNI Iwi Holdings Ltd





# **PGF** Alignment



| BROVINCIAL<br>GROWTH<br>FUND<br>OBJECTIVES   | ROTORUA<br>LAKES COUNCIL<br>Te kaunihera o ngà roto o Rotorua<br>OBJECTIVES  | INVESTMENT<br>PHILOSOPHY   | MACRO OUTCOMES<br>SOUGHT  |
|--|--|--|---|
| Lift<br><b>productivity</b><br>potential of the<br>region.<br>Build <b>resilient</b><br>communities.       | To unlock<br>our tourism<br><b>productivity</b><br>potential by<br>adopting a<br>destination<br>management focus.                                | Tatau Tatau "We<br>Together".<br>Kia rangatira ai te mahi<br>"To <b>master the process</b><br>do this work very well".   | <ul> <li>Increasing tourism spend across all indicators (volume, yield, average length of stay, average spend etc) making the local tourism industry more resilient.</li> <li>Closing the yield gap on other NZ tourism cities and capturing more value for our community.</li> <li>Creating a destination which celebrates our unique cultural value proposition.</li> </ul>                         |
| Enhance<br>economic<br>development<br>opportunities.<br>Build <b>resilient</b><br>communities.             | To catalyse<br>sustainable<br><b>economic</b><br>development<br>opportunities<br>by leveraging<br>destination<br>management<br>outcomes.         | Kia āhei ai te haumitanga<br>me te whai rawa<br>"Sustainable and long-<br>lived <b>commercial</b><br><b>returns</b> from investment<br>opportunities<br>and commercial<br>developments".               | <ul> <li>Creating an enabling eco system for all youth in Rotorua.</li> <li>Creating a public domain which acts as the anchor tenant for capitalising commercial developments.</li> <li>Maximising the GDP growth from the Whakarewarewa forest development to build resilience and wealth across the Rotorua community.</li> </ul>   |
| Boost <b>social</b><br><b>inclusion</b> and<br>participation.<br>Build resilient<br>communities.           | To boost <b>social</b><br><b>inclusion</b> and<br>participation and<br>civic pride so that<br>everyone benefits<br>and no-one is left<br>behind. | Whakahaumakotia,<br>whakamanahia te mauri<br>me te wairua "Enriched<br>life force and spirit".<br>Āheinga mahi "Sustained<br>and long-lived positive<br><b>social outcomes</b> through<br>employment". | <ul> <li>Providing high quality public space that the community is proud of and visitors talk about.</li> <li>Celebrate our aspirations as New Zealand first bi-lingual (Reo-rua) city.</li> <li>Closing the gap on social deprivation indices in our community.</li> </ul>   |
| <b>Enable Māori</b><br>to reach full<br>potential.<br>Build resilient<br>communities.                      | To increase<br>utilisation and<br><b>returns for Māori</b><br>from their asset<br>base, and enable<br>Māori to reach their<br>full potential.    | Tatau Tatau "We<br>Together".<br>Āheinga mahi "Sustained<br>and long-lived positive<br>social outcomes through<br><b>employment</b> ".   | <ul> <li>Iwi can leverage the economic opportunities of their settlement assets, and build capability amongst their own people from new entry through to governance.</li> <li>Supporting iwi partners to secure private investment/partnerships and diversify portfolios.</li> <li>Increase opportunities for Māori employment.</li> </ul>  |
| Create<br>sustainable<br>jobs.<br>Build resilient<br>communities.  | To create<br>sustainable jobs<br>that build resilience<br>and result in less<br>residents living in<br>deprivation.                              | Āheinga mahi "Sustained<br>and <b>long-lived positive<br/>social outcomes</b><br>through employment".  | <ul> <li>Increase in jobs and training to the region (to be delivered by local education providers) with jobs going to locals first.</li> <li>Iwi supporting work readiness for their people.</li> <li>Leveraging social procurement to maximise the potential value for our community.</li> </ul>  |
| Meet New<br>Zealand's<br><b>climate</b><br><b>change</b> targets<br>and sustain<br><b>natural assets</b> . | To enhance the <b>health and well-<br/>being</b> of the<br>environment and<br>our relationship<br>with it.                                       | Whakahaumakotia,<br>whakamanahia te mauri<br>me te wairua " <b>Enriched</b><br>life force and spirit".   | <ul> <li>Promoting commercial activity that supports the environment, and meets the sustainability expectations of our Co-Governance group.</li> <li>Identifying opportunities to leverage the Whakarewarewa forest development for further environmental gain.</li> <li>Establishing Te Ara Ahi cycleway linking urban areas with our lakes, forests and places of cultural significance.</li> </ul> |



### **Project Objectives and Business Need**



| DESCRIPTION                                  | OBJECTIVE  | NEED  |
|--|--|---|
| Long Mile Road<br>Improvement and<br>upgrade | To create an entranceway that is<br>worthy of a world-class asset and a<br>safe and impressive accessway for the<br>volume of vehicles and people that use<br>the road daily.  | <ul> <li>More impact through better design</li> <li>Safer access</li> <li>Better parking</li> <li>Greater cultural acknowledgment<br/>of site</li> <li>Storm water management</li> <li>Better coach parking area &amp;<br/>turnaround bay</li> <li>Opportunities for mana whenua<br/>investment and/or concession income</li> </ul> |
| Visitor Centre                               | To create a Visitor Centre that is<br>functional, fit for purpose and that<br>inspires visitors to explore the city<br>and the wider region.   | <ul> <li>Better layout and size</li> <li>More meeting and venue space</li> <li>More brochure space</li> <li>More information for regional<br/>stickability</li> <li>Modernising and more prominent</li> </ul>   |
| Forest Hub Two                               | Improved mountain biking amenity<br>and increased opportunity for<br>commercial investment.  | <ul> <li>Relieve congestion at bike hub 1</li> <li>Improved infrastructure and amenity</li> <li>Opportunities for mana whenua<br/>investment and/or concession income</li> <li>Event node/support</li> <li>Diversified activity</li> <li>More events</li> </ul>   |
| Te Ara Ahi Cycleway                          | To include a loop of key hubs, and<br>sites throughout the forest, and an<br>additional loop linking the Ring of<br>Reserves (incorporating the CBD and<br>Whakarewarewa Forest) via an easily<br>accessible cycleway. | <ul> <li>Link between Forest and CBD</li> <li>Cultural sites and stories across trails</li> <li>Multi media tourism opportunity</li> <li>Wayfinding signage</li> <li>Diversity - get people out of cars and onto bikes</li> </ul>   |
| Improved overall amenity                     | Improved infrastructure and amenity<br>and increased opportunity for<br>commercial investment.   | <ul> <li>Greater diversity</li> <li>Better leverage and monetising<br/>opportunities</li> <li>More jobs</li> <li>More high end accommodation</li> <li>Better reviews on Trip Advisor</li> <li>Higher yield tourists</li> </ul>  |



8

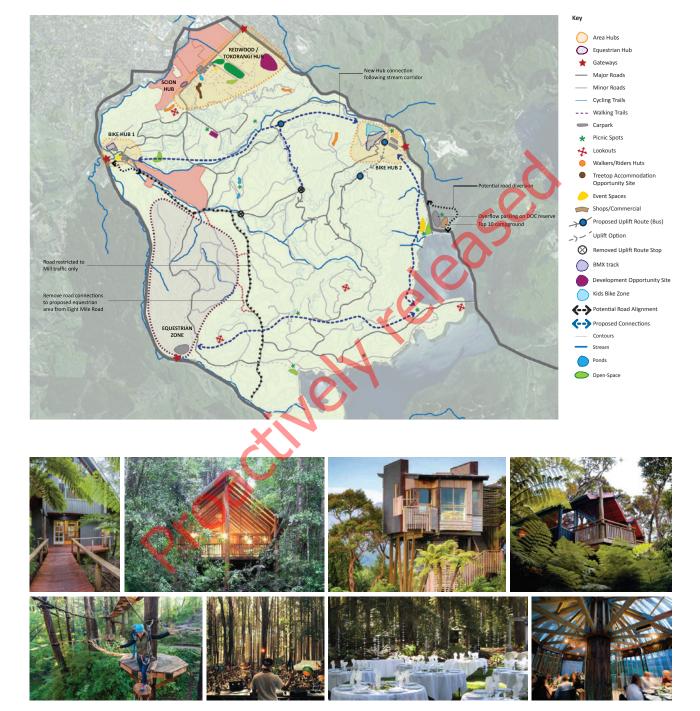
Rotorua is already well-known as a North Island tourist hub. Creating these new development opportunities will greatly help cement Rotorua and the wider Bay of Plenty as a premium destination and attract a wider range of visitors to drive growth and create jobs.

Mark Rendell, Manager, Colliers Rotorua Commercial



# **Concept Plan**





Our concept plan has been developed with specialist advisors and a cultural design consultant.

Inspiration Boards



### **Concept Plan**



Our concept plan has been developed with specialist advisors and a cultural design consultant.



Inspiration Boards



# Additionality



#### Investment by the Provincial Growth Fund will deliver these additionality benefits:

- Improved mountain biking assets protecting Rotorua's position as the country's leading centre for mountain biking excellence
- Attraction and retention of mountain biking community who are known to stay longer, spend more and already contribute \$30 - 50 million to the Rotorua economy
- Unlocking opportunities for iwi investment on their own land (Settlement asset)
- > New privately funded commercial operations within the forest with concession income and employment opportunities for mana whenua

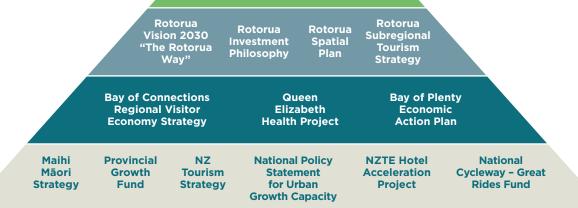
- New capability building opportunities for mana whenua (new entry through to governance) leveraged through partnerships with national and global tourism organisations
- Improved sustainable jobs for Rotorua residents, particularly Māori by partnering with iwi who will ensure at least 25% of jobs across their developments are allocated to their own
- > A more sustainable and resilient tourism offering
- > A more equitable community with higher yield tourism benefits triggering economic flow on effects that will improve the social situation for Rotorua, particularly for Māori

With government support, Rotorua can invest and gain momentum, and drive the change that is needed for the success of the region's tourism.

Rebecca Wright, Executive Manager, Rotorua Economic Development

The development of Whakarewarewa Forest Park is aligned with both regional and national strategic frameworks and development plans

"BIG MOVE" WHAKAREWAREWA FOREST







The Big Moves developments have been identified as key priorities through the development of the Regional Visitor Economy Strategy and will bring a significant benefit to the sub-regional and wider tourism sector across the Bay of Plenty.

Doug Leeder, Chair, Bay of Connections





The two Big Move projects being undertaken by Rotorua Lakes Council align significantly with Toi-Ohomai's strategic direction and institutional objectives.

Dr Leon Fourie, CEO, Toi-Ohomai Institute of Technology

This project has the potential to achieve transformational economic, social and cultural outcomes for our rohe (region) and people.





12

Through the Visitor Economy Strategy, we have identified key tourism projects at a regional and sub-regional level which will act as catalysts for further growth, and just as importantly, support the future stability of the industry. Importantly the strategy supports Rotorua Lakes Council's key "Big Moves" projects; one in the forest, and the second at the lakefront, As per the core purpose of the Visitor Economy Strategy, they will both achieve significant benefit for Rotorua, and the wider Bay of Plenty.

We have proved that when a region works together, it can achieve great things. To everyone that has been involved, thank you for your time and effort in making this regional visitor strategy a reality.

Graeme Marshall, Deputy Chair Bay of Connections



### **Project Fit**





The Whakarewarewa Forest Park is part of a series of projects and Big Moves outlined in Vision 2030 'the Rotorua Way'. All projects are being worked on concurrently and holistically to deliver positive outcomes for the city and the wider region.

#### A revitalised city centre (largely completed)

A vibrant and exciting inner city is a major factor in attracting people, activities, events and development to the district.

- a. Eat Street
- b. City Markets
- c. Sir Howard Morrison Performing Arts Centre
- d. Te Aka Mauri Children's Health Hub and Library
- e. Te Manawa Central City
- f. I-site development

#### Enhancing the ring of reserves

When we create premier free and low-cost community spaces and places around our city, we enhance family-friendly destinations for locals and visitors to enjoy.

- a. Kuirau Park
- b. Sanitorium Reserve
- c. Rotorua Lakefront
- d. Rotorua Museum
- e. Aquatic Centre

#### An integrated transport network

Simple and more integrated public transport networks for Rotorua mean we can continue to participate fully in the lifestyle we enjoy. a. Urban Cycleway Network

#### b. Te Ara Ahi National Cycleway

c. Central City Corridor Development (with NZTA) d. Eastern Corridor Development (four-lane project with NZTA)

#### A plan for future growth

When we ensure our land, housing and infrastructure are in the best condition to meet present and future needs, we increase the resilience and vibrancy of our communities and villages.

a. Spatial Plan

3

- b. Housing Initiatives
- c. Sports Facility Upgrades

#### Initiatives for an enhanced environment

Our commitment is to enhance and celebrate the unique environment we call home.

- a. New Rotorua Waste Water Treatment Plan
- b. East Rotoiti-Rotomā Waste Water Scheme

#### c. Whakarewarewa Forest

d. Rotorua Urban Stormwater Upgrade



Consultation on the funding level is complete and was undertaken through the Long Term Plan process in 2018. Consultation will continue to occur on detailed design with key stakeholders.

5



Strategic Case and Regional Alignment



### **Current State**

Treewalk queues (often with a two hour wait) illustrate the sheer volume of people now requiring support at the 90m2 Visitor Centre resulting in congestion inside and out. As a corollary, the success of this attraction is proof of concept that economic opportunities can be catalysed in the forest.









- 1 Long Mile Road is one of the busiest tourism roads in the country, yet it is undistinctive and lacks impact with no sense of arrival.
- 2 There are insufficient carparks at peak times, and with no storm-water management, the roadside verges are often boggy due to cars parked on the verge.
- **3** Cars parking on the verge cause a number of safety hazards, as well as contributing to poor aesthetics for visitors coming into the Forest park.
- 4 There is no coach turning bay (80 coaches use this road daily).
- **5** The existing visitor centre is a 40 year old converted/donated Lockwood that is too small, and its location set back from the road means it is not the obvious information point for visitors.
- 6 The Forest's Bike 1 hub at Waipa is reaching capacity which is putting pressure on 'ad hoc' entrance points into the forest and Long Mile Road as an access point.

An underwhelming great ride (Te Ara Ahi) which is at risk of losing its great ride status, unless we can deliver a more premium experience.

Increased competition from national and international trails means we must keep up with public amenity, or risk losing our share of the mountain biking industry to other destinations.

A lack of any significant cultural interpretation at a time when tourists are actively seeking authentic and original cultural experiences.

#### Why the project has not been done before?

> Affordability

9

- > Lack of Opportunity / Awareness
- > Partners not aligned



• Our customer experience is negatively impacted by the sheer numbers of customers accessing the building, on some busy days in summer we are forced to process customers outside the visitor centre.

Graham Brownrigg, Executive Manager Visitor Services

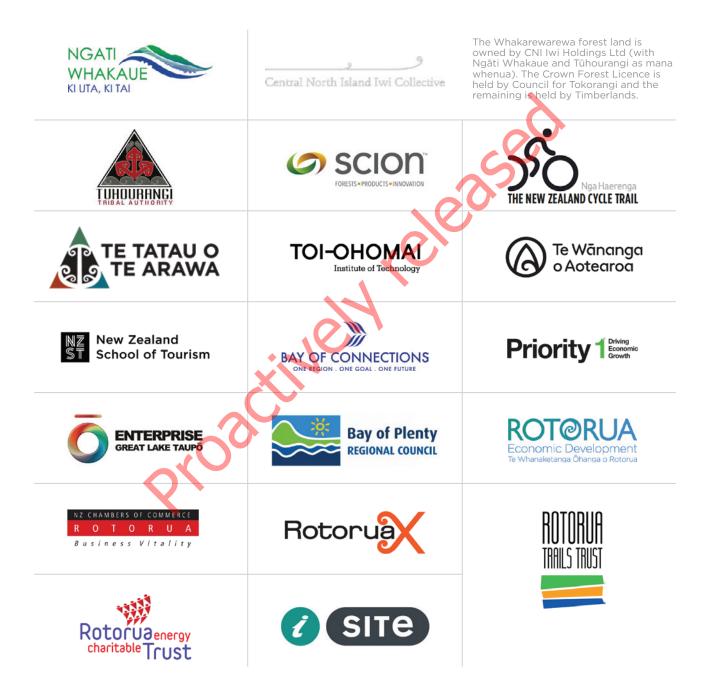


## Local Support – Tatau Tatau



The key to the success of the Whakarewarewa Forest is Council's ability to partner between the public, private and iwi realms to deliver projects of longevity and quality.

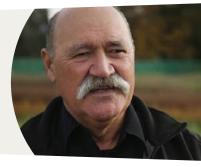
Because the Whakarewarewa Forest Project has been years in the making, we have initiated many positive conversations and attracted the support of these entities:





### Iwi Support

CNI Iwi Holdings have been working alongside the Rotorua Lakes Council, and iwi for the past 9 months to establish a co-governance arrangement for the Tokorangi Forest.
 Bronco Carson, Chairman, CNI Iwi Holdings Ltd





Tuhourangi Tribal Authority has been working with the Rotorua Lakes Council for the past 12 months to establish a co-governance arrangement for the Tokorangi Forest.

Alan Skipwith, Chairman, Tuhourangi Tribunal Authority

The development at Tokorangi has the potential to achieve transformational economic, social and cultural outcomes for our people, Rotorua and indeed our rohe (region). We expect to utilise the developments to maximise the value of our settlement assets as well as create small business and significant employment opportunities for our people. Public investment will be key to achieving these aspirations.





The projects are founded on the notion of "Tatau, Tatau" and will be developed and delivered in partnership with mana whenua.

The two Big Move projects being undertaken by Rotorua Lakes Council align significantly with Toi-Ohomai's strategic direction and institutional objectives.

Dr Leon Fourie, CEO, Toi-Ohomai Institute of Technology

TOI-OHOMAI Institute of Technology





An Economic Impact Assessment (undertaken by Michael Connell and Associates) commissioned by Council on the value of mountain biking in the Whakarewarewa forest highlighted that mountain biking contributes **\$30** - **\$50 million** in spend to the local economy and supports **210 to 350 FTE's**. It is estimated that this activity also contributes between **\$12.9 and \$21m** of income back in to the economy.

With capacity improvements (such as a new great ride and improved infrastructure and amenity) we expect these numbers to double as we capture more value from this market.

We know that international visitors undertaking special interest activities (cycling, walking and hiking), spend more and stay longer. This fits the ideal profile of the visitors we need to attract. The table below is derived from Tourism NZ data on Special Interest Sectors:

| Special interest Activity | Average spend difference by visitor                   | Length of Stay by visitor                          |
|---------------------------|---|--|
| Cyclist                   | <b>\$4,800</b> vs \$3,900 for all holiday visitors    | <b>31 nights</b> vs 16 nights all holiday visitors |
| Walking and Hiking        | <b>\$4,900</b> vs \$3,900<br>for all holiday visitors | <b>33 nights</b> vs 16 nights all holiday visitors |

#### Impact of the PGF Funding

Matched PGF funding will provide a 57% increase in public and private construction value, and significantly lift tourism spending.

Information in the table on the following page is derived from the Economic Impact Assessment (EIA) completed by NZIER and Colliers. The approach to estimating tourism spending is based on increased hotel capacity from planned iwi investments, which excludes spending patterns of people staying in existing commercial accommodation, private accommodation and day visitors to Rotorua.

The current plans that iwi have for the Whakarewarewa Forest development includes significant opportunities for new tourism product and only a limited amount for new accommodation. Due to the modelling methodology the tourism impact has been understated as it only focuses on the additional accommodation and does not include the impact of the new tourism product. For this reason we believe the tourism impact would be significantly larger than stated.



The pressures of growth in both domestic and international appeal on the forest infrastructure are very real. Parking, pedestrian access, lighting of Long Mile Road for safety, high speed fibre for better services access and online capability and future augmented reality opportunities, information centre and toilets are all areas that need reinvestment to ensure the city delivers in its service promise.

Bruce Thomasen, Director, Redwoods Treewalk







## **Wider Benefits**



The table below summarises the overall impact of securing the PGF funding based on both the economic metrics, and the impact on delivery.

|   | ROTOR<br>LAKES COU<br>Te kaunihera o ngà roi<br>SCENA<br>(WITHOUT PGF | NCIL<br>to o Rotorua | ROTORUA<br>LAKES COUNC<br>Te kaunihera o ngà robo Reto<br>SCENA<br>(WITH PGF F |                 | IMPACT WITH<br>PGF FUNDING |  |
|---|---|----------------------|--|-----------------|----------------------------|--|
| Timescale for public construction project |   |                      |  |                 |                            |  |
| Public Construction<br>(NPV)              | \$7.5n  | ſ                    | n  | Additional \$7m |                            |  |
| Private and Iwi<br>Investment (NPV)       | \$33n   | ٦                    | \$60   |                 | Additional \$27m           |  |
| Impact on Tourism spending (NPV)          | \$15m   | )                    | \$38   | m               | Additional \$23m           |  |
| Economic Impact                           | Consumption   | \$16m                | Consumption  | \$32m           | Additional \$16m           |  |
| (NPV)                                     | GDP   | \$27m                | GDP  | \$51m           | Additional \$24m           |  |
| Total Construction<br>Jobs out to 2030    | 113   | 10                   | 133  | 5               | Additional 20 jobs         |  |

Source: Economic Impact Assessment, NZIER, Colliers.

KO'

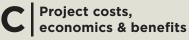


18

The project is more likely to generate "wise growth" in the visitor economy, maximising the benefits of that growth in the long term, as well as generating additional income and jobs.

Andrina Romano, CEO, Queen Elizabeth Health

<sup>1</sup> The five project items for the Whakarewarewa forest are Long Mile Road, Te Ara Ahi, Visitor Centre, Playspace and Cultural art and Forest Hub 2





## Cost Breakdown



#### Total project cost breakdown

Rotorua Lakes Council in partnership with iwi stakeholders has been investing in the development and plans for both Big Move projects for over a decade and has contributed over \$1million to date (excluding capital expenditure) to get this project to its current state of readiness.

The project development has been broken down into three stages:

- Phase 1 Research and Investigation Including concept design, developing design guidelines, investment in Waipā bike hub, economic impact assessments, planning and public consultation. Fully funded by Rotorua Lakes Council
- Phase 2 Business Case Development and Detailed Design of Stage 1 and 1A Including Economic Impact Assessment, engaging project management professionals, cultural design consultant and developed design and detailed design of first stages. Part funded by the PGF.
- Phase 3 Construction and Implementation All stages, over three years, forms this application, requesting 50/50 funding of PGF and Rotorua Lakes Council already approved match funding.



Where Council is willing and able to invest, there has been some great opportunities for investors, and evidence of this is seen out at the Waipa site.

#### Total funding sought from PGF: \$7.5 million

Type of funding sought: Grant

#### Description and breakdown of funding sought from elsewhere and what funding has been committed:

Council has positive and enduring relationships with multiple funders including BayTrust, Rotorua Energy Charitable Trust, NZ Charitable Trust, Francis Moss Boord Trust, Ngāti Whakaue Endowment Trust and the Wright Family Foundation.

These funders all have stated that they support social outcomes over economic outcomes and so they have opted to support other Rotorua projects such as community events and charity organisations.

Unfortunately, projects like the Whakarewarewa Forest Development does not fit into their mandate due to its scale, complexity and ultimately, the economic drivers which primarily underpin it.

#### Details of ongoing costs and financial viability:

Match funding was approved for the Whakarewarewa Forest project in the Long Term Plan (LTP). This

funding is set from years 1 – 3 of the Long Term Plan, and is the proposed timeframe that we expect to deliver this project with matched PGF funding.

Despite the increase in debt (\$55.9m) proposed in the LTP, the Council will still maintain on average 83% equity in our asset base during the 10-year Long Term Plan period. Further even with the inclusion of the new debt we are still expecting to meet our debt limits as per the metrics below:

- > Net debt to Total Revenue 186.5% against a limit of 225%
- Net interest to total revenue 8.9% against a limit of 20%
- Net interest to Annual Rates Income 11.47% against a limit of 25%

This comfort is further reinforced by the Council's retention of an AA- rating with Fitch ratings despite the additional debt proposed in the LTP.

#### Required timing of costs: 3 years

#### Maintenance costs and funding sources:

Ongoing maintenance of the asset will be funded through the Council's operations and capital renewals budgets.





| PHASE 1 - RESEARCH AND INVESTIGATION   | TOTAL     | RLC       | PGF |
|--|-----------|-----------|-----|
| Various pieces of work undertaken to ensure all the<br>background work for this project was undertaken including,<br>economic impact assessment of mountain biking,<br>concept traffic assessment, Forest Hub 1 detail design and<br>engagement and marketing. | \$166,110 | \$166,110 | \$0 |
| Sub-total  | \$166,110 | \$166,110 | \$0 |

| PHASE 2 – BUSINESS CASE DEVELOPMENT AND DETAILED<br>DESIGN OF STAGE 1  | TOTAL     | RLC       | PGF       |
|--|-----------|-----------|-----------|
| Taking the project to the next step including economic<br>impact assessment of project, engaging cultural<br>design consultant, concept design to detailed design,<br>topographical surveyor, quantity surveyor, completing<br>communications and engagement plan, brand development<br>and setting up clear governance structure. | \$560,000 | DERWA     | \$426,125 |
| Sub-total  | \$560,000 | \$133,875 | \$426,125 |

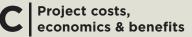
| TOTAL        | RLC   | PGF   |
|--------------|---|---|
| \$4,100,000  | \$2,050,000   | \$2,050,000   |
| \$4,120,000  | \$2,060,000   | \$2,060,000   |
| \$3,050,000  | \$1,525,000   | \$1,525,000   |
| \$2,030,000  | \$1,015,000   | \$1,015,000   |
| \$1,700,000  | \$850,000   | \$850,000   |
| \$15,000,000 | \$7,500,000   | \$7,500,000   |
|              | \$4,100,000<br>\$4,120,000<br>\$3,050,000<br>\$2,030,000<br>\$1,700,000 | \$4,100,000       \$2,050,000         \$4,120,000       \$2,060,000         \$3,050,000       \$1,525,000         \$2,030,000       \$1,015,000         \$1,700,000       \$850,000 |

Source: Quantity Surveyor Report, see Appendix 2.

| SUMMARY  | TOTAL               | RLC         | PGF         |
|--|---------------------|-------------|-------------|
| Total Phase 1 - Research and Investigation                   | \$166,110           | \$166,110   | \$O         |
| Total Phase 2 – Business Case Development and Stage 1 Design | \$560,000           | \$133,875   | \$426,125   |
| Total Phase 3 – Construction and Implementation              | \$15,000,000        | \$7,500,000 | \$7,500,000 |
| То   | tal % Overall Split | 49.60%      | 50.40%      |

A full cost analysis undertaken by Kingston is in Appendix 2.











#### **Impact on Balance Sheet**

To deliver the projects in the Long Term Plan the Council was required to increase their debt ceiling from 175% of revenue to 225%. Over the 10-year period of the Long Term Plan the Council is proposing to deliver a total capex programme (renewals and new assets) of \$486.937 million dollars, increasing debt by \$55.9 million. If the Council was required to cover the full \$15 million-dollar cost of the Whakarewarewa forest project, it would form 4% of all proposed debt which is difficult for our rate base to carry, along with delivering the infrastructure required for growth. For this reason, the Council committed only \$7.5 million in the Long Term Plan with an expectation that the remaining is sought from external funders or the scope is changed.

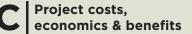
While the additional debt can be perceived negatively Council's retention of an AA- rating with Fitch ratings for the last three years running provides comfort in the financial stability of the Council.

The council's financial management is a strength, with long-term projections consistent with local peers and well above similarly rated international peers. Rotorua Lakes Council has addressed previously weak performance through a mix of restructuring, expense cuts and revenue increases.

**Fitch**Ratings

Raffaele Carnevale, Senior Director, Fitch Ratings



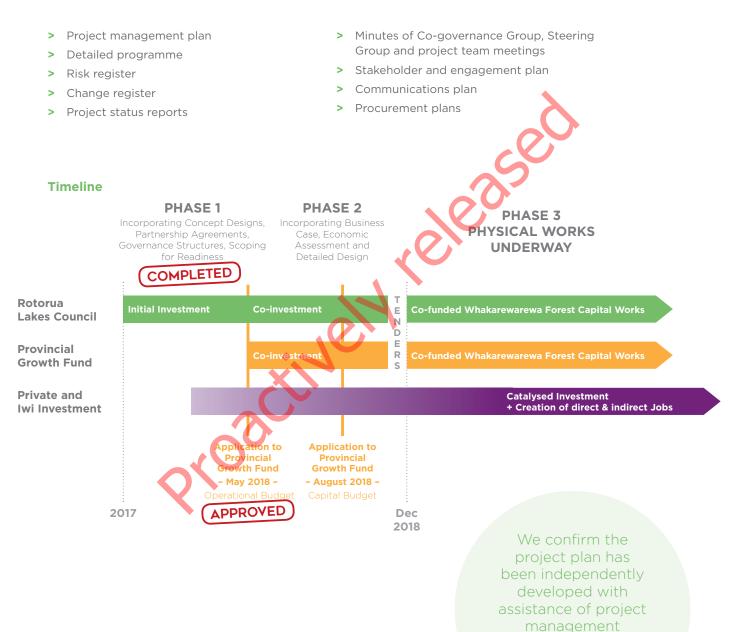


## **Project Management Plan**



#### **Project Plan**

With support from the Provincial Growth Fund in June 2018, Rotorua Lakes Council contracted project management services from RDT Pacific. Following good practice and management we have available:





professionals RDT Pacific.

pacific

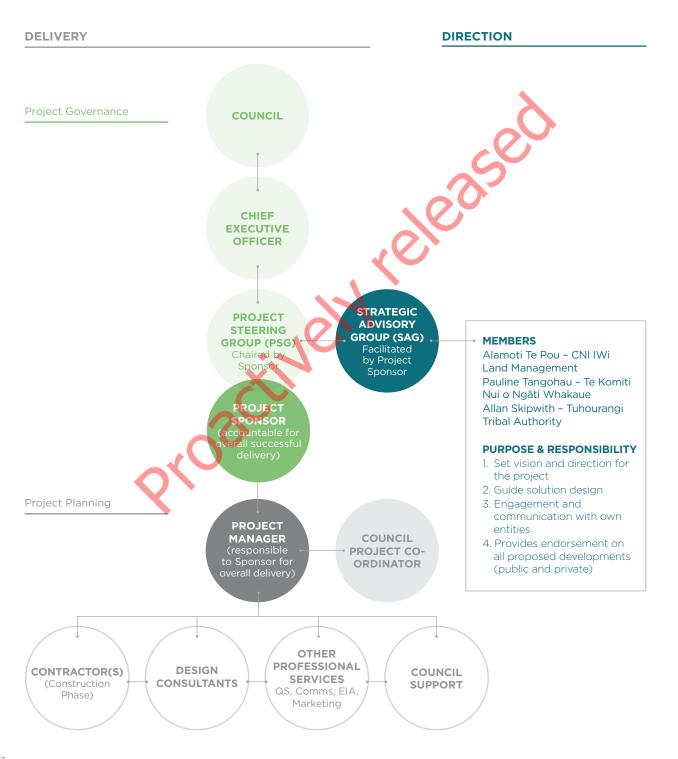


## **Project Management Plan**



#### **Governance arrangements**

Rotorua Lakes Council recognises and acknowledges the importance of having robust governance processes in place to ensure probity and effectiveness in achieving our respective and aligned goals. Our governance structure and the reporting arrangements for this project are as follows:





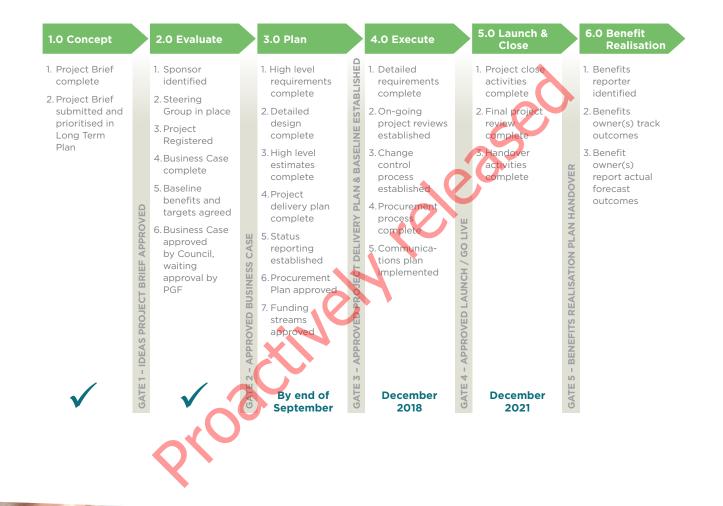
Project Plan





#### **Project delivery gates**

We are now at the end of Toll Gate 2, with the Business Case approved by Council and awaiting approval by the Provincial Growth Fund. Irrespective of that outcome, we are moving into "Plan" and the PGF results will determine the scale and speed at which we move into "Execute".



Over the last 5 years we have witnessed a large increase in user numbers over the full range of user groups. This increase has put significant pressure on the existing infrastructure and where development work has occurred, such as additional carparking in Waipa Valley, it has been insufficient to meet the existing demand.

Grant Utteridge, Chair, Rotorua Trails Trust



Project

Plan

## **Feasibility Assessment**



The feasibility of this project can be broken into two domains as per below:

**Public Domain:** The pre-feasibility for the public domain was conducted as part of preliminary developed design for the Whakarewarewa forest project. This involved engineers, landscape architects and project managers testing assumptions and finding solutions. This will continue through the detailed design process for phase 3 and 1a expected to be final in September. This stage will involve consenting and other rigorous engineering and architectural assessments. Private Domain: A masterplan developed by Boffa Miskel was included as part of the development plan for the Whakarewarewa forest. This plan included commercial opportunities outlined in the masterplan, which were expected to result from the upgrade of public infrastructure and amenity. The plan further quantified scenarios based on known concession income to determine a possible return on investment. The private development assumptions for the Whakarewarewa forest were provided to Colliers to determine feasibility of construction and revenue return. This however was difficult due to the unorthodox proposal of some developments (in terms of location and construction) and therefore a scenario of costs equals' value should be assumed at worst.

A Registration of Interest for Uplift Services process was conducted in July 2018 to gauge the market interest in the proposed developments. Through this process we received five expressions of interest from local, national and international organisations. Three were focussed on providing the infrastructure (food and beverage, retail and chairlift/gondola) to operate a park style experience. Two were focussed on shuttle type uplift services. The next phase is to invite participants to complete further feasibility work as part of an RFP.

Clearly, if the forest experience can be further enhanced, the economic spin-offs will be significant and enduring.

Tony Gill, Trust Manager, Rotorua Energy Charitable Trust









#### **Risk Management Methodology**

Council considers risk management to be an essential function in all areas of its business. The risks Council faces are grouped into three areas which are each managed separately – corporate risk, health and safety at work and project risk. For project risk this project has been assessed and identified as "complex" due to the scope of the project, number of stakeholders and level of funding. For this reason a dedicated Steering Group has been established to regularly reviews project risk. Council manages risks continuously using a process involving the identification, analysis, evaluation, treatment, monitoring and review of risks. It will be applied to decision making through all levels of the organisation in relation to planning or executing any function, service or activity. The framework is consistent with standard AS/NZS ISO 31000:2009.

#### **Risk Register**

Council has a sound risk methodology and strategy and the project manager maintains a detailed risk register that is updated, reviewed and monitored closely by the Steering Group.

|       | ct Manager<br>Groups<br>usiness Unit<br>ne Updated<br>Version no: | Michael Ha<br>Brategy<br>Brategy<br>B-May-18<br>K | rad |        | iorta   |                  |            |           | K DESCRIPTION  |                        |               | V BISE B           | ut nuc          |                 |  |                        |                  |                       | REGIN           |                         | KOVE                     | 2          |
|-------|---|---|-----|--------|---------|------------------|------------|-----------|--|------------------------|---------------|--------------------|-----------------|-----------------|--|------------------------|------------------|-----------------------|-----------------|-------------------------|--------------------------|------------|
| NBX D | Date Palard   | Date Closed                                       | COR | Street | Quality | Service Delivery | Papetation | Political | RSK Event<br>(Describe the Event and<br>Consequences)  | CONSEQUENCE<br>Failing | UKUNDOD FIEME | PAWN 15 SK FLADING | RA W PERC Lavel | PAWN PESK Plank | PROPOSED ACTIONS   | RY WHO<br>(RISK OWNER) | erwsen.          | CONSEQUENCE<br>Facing | UNITACIO Parive | ML SOU AL RISK<br>Reing | PS SCU AL PS SK<br>Level | VILLOUNDED |
|       | 6.5pr 38  |   | -   |        | ,       | -                |            |           | failure to secure landing through the<br>protocial growth fund   | 200                    | 4             | 430                | 1               |                 | Bark cloudy with MBE Regional advance to resource the applications adapt cloudy in<br>the missions. Al the Provincial Gravith Yand, centre a sum Hasimes same shalo.<br>Residuals the resources, surfat and a calculated saturates the clubests in development,<br>provide barbones same to motion generatories by logard 2028, and demonstrate that<br>are an advance adoptoperosis saliditist accords missioned space. | Paria Malanas          | 1,00,00          | -                     |                 | -                       | 1                        | •          |
|       | 6.5gr 38  |   |     |        | ,       |                  |            | -         | Uninformation channel with the public<br>resulting it a lack of public support   | 300                    | 1             | 330                | Nga Kul         | 2               | A no ser a desta del ma delorg and public relations resource in si al anogole the<br>projet i team, develop a sinistato communications plan developed in solución asili<br>apples fan, esto provide pressivo vidensation at acta hay relaciona, suppor atili-<br>tary antenes and moure they are aplateid regulatity and altir in dispet<br>misinformation.  | rgiillian              | 100,00           | ъ                     |                 | 10                      | 1                        | -          |
| 1     | 4.5pr 18  |   | H   | •   •  |         |                  | -          | -         | ians of viraingis pariner (Dii, Ngili) Whata<br>and Tilhusang) support   | 30                     |               | 310                | Nigh Kind       |                 | Indel Sorieghtly generators meetings, statisticality segagement strategy built and<br>implemented, include a representation of each group in the generators group  | P Gaster/V Western     | and and a second | 70                    | 4               | 140                     | Nodium<br>Risk           | 4          |
| 3     | 6.6pr.18  |   | -   | • •    |         |                  |            |           | and of evaluating of quality research in<br>complete requirements of bosiness care in<br>required timeframe                    | 30                     | 3             | 310                | -               | 3               | Procurement plan written and approach by Council CO2, allow for dedicated<br>resource for project management to resure key activities and ministeres are mer-  | d share Fernand        | -                | 70                    | 4               | 10                      | Aledium<br>Risk          | 1          |
| 4     | 6.5pr 18  |   | ŀ   |        | -       |                  | •          | -         | Lask of diabahables and political support<br>busing to shanges on the Co generators<br>strang                                  | 30                     | 3             | 310                | Nigh Kul        | 3               | Encore the net statesholders are legal and informed, table communications for<br>efflorent research of large statesholder groups, previole one point of contact for<br>statesholder memory and in some cares of information resource.  | Value Farmers (S       | stotes           |                       | 3               | 80                      | Aledium<br>Risk          | 2          |
| 7     | 6.5pr 18  |   | •   | ·      | -       |                  |            |           | Delays in consideration alor in analololity of<br>construction contractors   | 30                     | 3             | 350                | Naga Kad        | 3               | fast a sugativities of interval preserve surily and consider Tarly Contractor<br>involvement (EC), Program inside discontents for release sum after the guarance of<br>economics are made, provide potential comparise with a freehoury, using<br>potentially available information from CD.   | any links              | 95050W           | •                     | 3               | 140                     | Bindium<br>Bink          |            |
| 10    | 4.5pr 18  |   |     | ŀ      | -       | -                | -          | -         | natequir delotion of objectives and<br>sensitionersali in project net achieving<br>cutoames weight                             | 300                    | з             | 330                | Nigh Kind       | 2               | Develop and define adjustives and level in through locates and proves who<br>states high states and government group, underfails iteration into king   | Teria Milimar          | adarica.         | -                     | 1               | 330                     | Rink .                   | 4          |
| •     | 6.5pr 18  |   | -   | -      | -       |                  | -          | •         | Cost estimates increase beyond concept<br>estimates as design progresses resulting in<br>additional handing ar usage reduction | 30                     | з             | 140                | Med um          |                 | Q5 al nach slage, gund change sonirol (unpe and inalget management), slave Gyllin<br>gudensian paries  |                        | 1,00,00          | 70                    | 1               | 30                      | Aledium<br>Risk          |            |
| 13    | 6.5pr 38  |   |     |        | -       |                  | ŀ          | -         | Quality of execution   | 30                     | з             | 140                | Med um          |                 | ançısını qır<br>Mələriyinga məyəti i Bançımayanı və Mələriyi dəriyi dəriyi asərdanması bəsa<br>Yəhəriyinga məyətini bəsəyən yaraqı və Mələriyin və Mələriyin və  | P Canton               | 1/08/09          | 70                    | 1               | 30                      | Alesium<br>Risk          |            |
| 4     | 6.6pr 38  |   | •   | -      |         |                  |            |           | Delay in cond-varian dar to fand legal<br>desilizations and coverants<br>fieldings contain adarsiss and enable in              | 40                     | 3             | 83                 | Sec.            | 10              | inspecies) consign reliefs include plant property includes a final particular de la contract<br>paranes stinulogos, ten coltata particular an encada la contract de relieu (   | Partia Molienaie       | 10408            | 40                    | 1               | 40                      | Loss Rich                | 10         |
|       | 6.6pr.18  |   | -   | 4      | H       | ÷                | -          | -         | defaustive development   | 40                     | 1             | 40                 | ire Ini         |                 | numägalive reports sommerse in basineta saar siage   | lok Nikebley           | 14/04/58         | 10                    | 1               | 30                      | Red.                     |            |
| ٠     | 6.6pr 18  |   | -   | ŀ      |         | ŀ                | 1          |           | internet grand conditions impact<br>coldiality or cost   | 30                     | 3             | 30                 | ire list        | 13              | transfighter mysch annenner in backets and an  | inites Wilson          | feelen           | -                     | 1               | 3                       | Red.                     | 13         |

The top key risks to this application are:

- **Delays in construction due to availability of construction contractors** – Run a registration of interest process once PGF application is submitted with option of Early Contractor Involvement (ECI). Prepare tender documents should PGF be approved and commence public tender process as soon as possible.
- Loss of strategic partner Hold fortnightly governance meetings, stakeholder engagement strategy built and implemented, include a representative of each group in the governance group. Project sponsor to attend partner board meetings to provide face-to-face update to all members.
- Cost estimates increase beyond concept estimates as design progresses resulting in additional funding or scope reduction - Cost analysis conducted at each stage, good change control (scope and budget management), clear Go/No go decision points.







# **Delivery Options**



Full options analysis has been undertaken to understand which option will best meet the Council, partners and PGF objectives.

|  |  |  | Half v   | rs Full  |
|--|--|--|--|--|
| <b>PROVINCIAL</b><br>GROWTH<br>FUND<br><b>OBJECTIVES</b>                       | ROTORUA<br>LAKES COUNCIL<br>Te kaunihera o ngà rote o Retorua<br>OBJECTIVES  | INVESTMENT<br>PHILOSOPHY   | SS1: Deliver 2 of<br>5 project items<br>(Long Mile Road<br>and a scaled<br>back Te Ara<br>Ahi and cultural<br>story/art) using<br>\$7.5m confirmed<br>in the LTP | SS2: Deliver all<br>5 project items<br>using \$15m from<br>LTP and PGF |
| Lift productivity potential<br>of the region.<br>Build resilient communities.  | To unlock our<br>tourism productivity<br>potential by adopting<br>a destination<br>management focus.   | Tatau Tatau<br>"We Together".<br>Kia rangatira ai te mahi.<br>"To master the process, do<br>this work very well".  | 2  |  |
| Enhance economic<br>development opportunities.<br>Build resilient communities. | To catalyse<br>sustainable economic<br>development<br>opportunities by<br>leveraging destination<br>management<br>outcomes.                          | Kia āhei ai te haumitanga<br>me te whai rawa<br>"Sustainable and long-lived<br>commercial returns from<br>investment opportunities<br>and commercial<br>developments, particularly<br>for mana whenua."                          |  |  |
| Boost social inclusion<br>and participation.<br>Build resilient communities.   | To boost <b>social</b><br><b>inclusion and</b><br><b>participation</b> and<br>civic pride so that<br>everyone benefits and<br>no-one is left behind. | Whakahaumakotia,<br>whakamanahia te mauri<br>me te wairua "Enriched life<br>force and spirit".<br>Āheinga mahi "Sustained<br>and long-lived positive<br>social outcomes through<br>employment, particularly<br>for mana whenua." |  |  |
| Enable Maori to reach<br>full potential.<br>Build resilient communities.       | To increase utilisation<br>and returns for Māori<br>from their asset base,<br>and enable Māori<br>to reach their full<br>potential.                  | Tatau Tatau<br>"We Together".<br>Āheinga mahi "Sustained<br>and long-lived positive<br>social outcomes through<br>employment, particularly<br>for mana whenua."  |  |  |
| Create sustainable jobs.<br>Build resilient communities.                       | To create sustainable<br>jobs that build<br>resilience and result in<br>less residents living in<br>deprivation.                                     | Āheinga mahi "Sustained<br>and long-lived positive<br>social outcomes through<br>employment, particularly<br>for mana whenua."   |  |  |
| Meet New Zealand's<br>climate change targets and<br>sustain natural assets.    | To enhance the<br>health and well-being<br>of the environment<br>and our relationship<br>with it.  | Whakahaumakotia,<br>whakamanahia<br>te mauri me te wairua<br>"Enriched life<br>force and spirit."  |  |  |



ROTORUA LAKES COUNCIL



### A Track Record of Success











### 2018

- > Winner LGNZ National Awards Judges Choice (third year in a row)
- Winner LGNZ Excellence Award for Best Practice Contribution to Local Economic Development (Revitalisation of the Inner City) project.
- > Winner LGNZ Excellence Award for Service Delivery and Asset Management Rotorua's Te Aka Mauri Library & Children's Health Hub

#### 2017

> Winner Excellence Martin Jenkins Judges' Choice Award for Outstanding Value and Service Delivery Award for Best Practice Contribution to Local Economic Development.

#### 2016

- > Winner Martin Jenkins Judges' Choice Award for Outstanding Value and Service Delivery. The Te Arawa Partnership was also Highly Commended in the Community Engagement category, held at the annual LGNZ Conference.
- > Winner Bike Wise 2016 Award for best off-road or adventure ride Redwoods, Rotorua.
- > Winner Public Architecture at Waikato and Bay of Plenty Architecture Awards 2016 Eat Streat.

#### 2015

- > Awarded Gold-Level ride Centre Status by the International Mountain Biking Association (positioning the destination as one of six pre-eminent ride centres in the world).
- Finalist Tourism Marketing Category, Tourism Industry Awards Destination Rotorua Famously Rotorua campaign.

#### 2014

- International Green Flag Award the Redwoods and Tokorangi Forest (second year running).
  Designer of Rotorua Lakes Council's new public toilets at The Redwoods Visitor Centre.
- Two awards for Rotorua architect Darryl Church, toilets at Whakarewarewa Forest ("an innovative")
  - design that mixes function with Maori art and conservation")
- > Winner, Local Government Māori Language Excellence Award, Rotorua Library in recognition of commitment to Te Reo Maori.
- The culmination of a clearly thought out long-term strategy for central business district redevelopment which has given confidence to, and drawn support from, the private sector. It has well-measured outcomes and shows the Council's consistency of forward thinking.
  Head Judge LGNZ, Lawrence Yule commenting on Rotorua's 2018 award-winning submission







Commercial Viability

LGNZ

### **Demand Analysis**



| GAP IN MARKET                              | FUTURE DEMAND  | GAP MET THROUGH<br>FOREST PROJECT |
|--|--|-----------------------------------|
| Luxury Lodge<br>Capacity                   | High net worth visitors are coming to Rotorua for the<br>experiences but with no high end luxury accommodation they<br>are staying overnight in Taupo (Waikato) evidenced by the<br>high spend in that region. (Rotorua Economic Development<br>Ltd 2018).   | $\checkmark$                      |
| Visitor Capacity<br>and Yield              | Visitor arrivals to New Zealand are expected to grow 4.6 per cent a year, reaching 5.1 million visitors in 2024 (MBIE 2018).   | $\checkmark$                      |
| Authentic Cultural<br>experiences          | 86% of international visitors looking for a cultural experience<br>come to Rotorua; however the culture is only celebrated in<br>villages and need to be brought out of its box to create an<br>authentic cultural destination (Stevens and Associates 2015).  | ✓<br>✓                            |
| Diversified<br>recreational<br>experiences | Products and experiences with a recreational focus (Mountain<br>biking, hiking etc) that also embraces conservation and Māori<br>cultural attributes would have high appeal to the international<br>market, but would also have some appeal with the domestic<br>market. (Rotorua Economic Development Ltd 2018).  | $\checkmark$                      |
| Capacity on<br>Long Mile Rd                | Foot traffic through the Redwoods I-Site on Long Mile Road<br>has increased from 235,048 in 2016 to 464,065 in 2018. On<br>peak days there can be up to 3000 visitors which is more<br>than the 90 square metre, building can handle. Traffic and<br>other trail counters across the forest also show an increase in<br>visitors.<br>Foot Traffic FY16 235,048<br>FY17 417,500<br>FY18 464,065 | $\checkmark$                      |





**11th** consecutive month outperformed regional and North Island benchmarks in domestic visitor night growth



... but Rotorua remains known as the 'coach tour' capital of New Zealand due to our low yield tourist ratios.



### Procurement



#### **Procurement Approach**

The procurement approach for this project is guided by the Council's procurement manual. Council has a strict procurement process that all staff must adhere to, that ensures quality, pricing and timing is effectively managed throughout the project. This recognises the high duty of professional integrity, accountability and probity expected of public bodies, and is consistent with expectations of Central Government.

#### **Construction of Public Infrastructure**

A full procurement plan for Phase 2 (business case development and detailed design of stage 1) for the Whakarewarewa Forest was approved by the Council CE.

The key constraint to Phase 3 (construction of stage 1) procurement is the availability of contractors and this has been identified as a risk and the following procurement strategy has been identified as mitigation:

- Meeting with various local contractors in August 2018 to bring them up to speed on the plans and to allow them to start thinking of the coming opportunities and timelines
- Expression of Interest for construction of stage 1 and 1a out to public market in September 2018 to understand which contractors may be interested
   Consideration for the remaining stages to be

build package

packaged up as a whole and as a design and

- Development of the procurement plan in August 2018
- Step 2 Step 3 Step 4 Step 5 Step 6 **Expression of Evaluate RFPs Evaluate Request for** Negotiate Delivery Interest **Expressions** Proposals Preferred. Focused of Interest (RFP) for Deal evaluation High level vision. Shortlisted criteria. Minimal Evaluation Negotiate Design review candidates Constraints. criteria is high outcome with process (SAG/ Simple and clear. level and relating preferred RFP Reduce to 2-4 CCO). Easy to respond to. to desired respondent. shortlisted Cast the net wide. outcomes of the Council approves parties. Maintain **Evaluation:** Outline the development. as requested. RLC + Specialist commercial desire for the evaluation team. tension. Evaluation: development to But not all eggs in Co-Governance RLC + specialist evaluation team. consider local one basket. endorsement. cultural/iwi Needs to be small identity. Co-Governance enough for RFP Need political endorsement. parties to invest in mandate to the opportunity. complete process Interviews/ if started. engagement to test RFP EOI commercial/ **Requirements:** cultural outcomes Tell us who you are. Your financial sought. position. RFP Your capability. **Requirements:** Your experience. Show us your Your vision idea. What it looks like. How you will deliver it. TIME: 2-4 WEEKS TIME: ONGOING WEEK TIME: 4 WEEKS **TIME: 4 WEEKS** Each party will 2 WEE need to invest in design. 0-0 Commercial TIME TIME Terms and signed S&P agreement.



Commercial Viability



#### How your matching dollars will unlock the potential of Rotorua

|   | BENEFITS AND TIMEFRAMES   |
|---|---|
| High volume, higher yield tourism sector with more capacity             | <ul> <li>Hotel Average Daily Rate and revenue per Available Room<br/>average proportion maintained above 0.9 by 2030</li> <li>% share of international visitors maintained above 40% by 2030</li> <li>Rotorua's share of New Zealands total % international visitor<br/>spend maintained above 5% by 2030</li> </ul>            |
| Improved social outcomes for everyone<br>in Rotorua, particularly Māori | <ul> <li>Ranking by level of job seeker support recipients maintained better than 35th by 2030</li> <li>Ranking by % of population living in high deprivation areas maintained better than 35th by 2030</li> <li>Percentage of Maori Rotorua residents living in high deprivation areas maintained below 30% by 2030</li> </ul> |
| Private and iwi investment catalysed                                    | • Rotorua hotel room stock maintained above 2,540 by 2025   |

#### Maintenance Plan and Sustainability Beyond PGF Funding

The Tokorangi Forest and Whakarewarewa Forest are held in trust by CNI Iwi Holdings Limited (CNIIHL) until 2043, or until mana whenua over the CNI forest blocks have been unanimously agreed, at which time the ownership will transfer to mana whenua.The Crown Forest Licenses (CFL) and associated management rights for the two forests however are allocated to RLC for Tokorangi, and Timberlands for the wider Whakarewarewa forest. These licenses will expire in 2043.

In late 2017 the Council resolved to establish a cogovernance arrangement with CN1 with Holdings (as landowner) over the Tokorangi Forest. The approach was to establish a Board' that will include mana whenua representation and develop an approach for ongoing management of the forest towards 2043, with a vision that the Co-Governance arrangement will continue after this date.

Upon delivery of the assets it is the intention that the assets will remain the property of the RLC, with an acknowledgement of CNI as the underlying landowner. The management of the assets will be done by RLC with guidance and support from the Co-Governance Board. The implications of the asset transfer will be considered at 2043 alongside the landowners and mana whenua.

Ongoing maintenance of the asset will be funded through the Council's operations and capital renewals budgets. A 10 year forecast of these budgets is included in Council's 2018-2028 Long Term Plan.

<sup>1</sup> The Board will include members appointed by CNI Iwi Holdings Ltd, RLC (to represent the public and wider forest users), Te Komiti Nui O Ngāti Whakaue (representing Ngāti Whakaue mana whenua over Tokorangi forest) and Tuhourangi Tribal Authority (representing Tuhourangi mana whenua over Whakarewarewa forest).



The Whakarewarewa Forest project will enhance the experience of locals and visitors to the forest, and encourage community and cultural pride.

Julian Elder, Chief Executive, Scion

31

Commercial Viability





#### **Capacity to Meet Population Growth**

Crown funding is required to support Council to deliver and bring forward the development of the Whakarewarewa forest. While the forest development is a critical project, the growth experienced by the district means the majority (approx 75%) of the Council's capex budget in the Long Term Plan needs to be allocated towards core infrastructure projects. This is evident in the table below which also shows that other remedial projects (Museum, Rotorua Lakefront, etc.) will require funding from other sources to be implemented.

| Long Term Plan 2018-2028: Key infrastructure projects and Big Moves. \$ million |  |
|---|--|
|---|--|

|   | RLC               | PGF      | other external    | TOTAL     |  |
|---|-------------------|----------|-------------------|-----------|--|
| Roads and footpaths                           | \$40.56m          |          | \$5 <b>3.</b> 57m | \$94.13m  |  |
| Sewerage and sewage                           | \$109.88m         |          | \$35.42m          | \$145.30m |  |
| Stormwater and land drainage                  | \$38.90m          |          | 0                 | \$38.90m  |  |
| Water supplies                                | \$47.27m          | X        |                   | \$47.27m  |  |
|   | \$236.60m         |          | \$88.99m          | \$325.60m |  |
| Whakarewarewa Forest                          | \$7.50m           | \$7.50m  |                   | \$15.00m  |  |
| Lakefront revitalisation                      | \$20.10m          | \$19.90m |                   | \$40.00m  |  |
| Kuirau Park                                   | \$5.55m           |          | \$0.71m           | \$6.25m   |  |
| Rotorua Museum                                | \$17. <b>1</b> 5m |          | \$15.00m          | \$32.15m  |  |
| Sir Howard Morrison<br>Performing Arts Centre | \$15.80m          |          | \$10.46m          | \$26.26m  |  |
| Aquatic Centre                                | \$8.61m           |          | \$0.99m           | \$9.60m   |  |
|   | \$74.61m          | \$27.50m | \$27.16m          | \$129.26m |  |
|   | \$311.21m         | \$27.50m | \$116.15m         | \$454.86m |  |

Source: Long Term Plan 2018-2028



Rotorua is a bold city, but not a rich city. It is a small city but with a big heart. As a community we are doing all we can to support the tourist throughput whilst simultaneously setting aside he necessary funds to satisfy our social responsibilities.









#### **Rotorua Ratepayer Capacity**

Rotorua as a city has a high rate of deprivation ranking 54 out of 66 territorial authories. Further from a visitor economy point of view the Rotorua ratepayer is required to meet the cost of public infrastructure and amenity on a ratio of 76 visitors to each rating unit. This is outlined in the first table below and is further reinforced in the second table, which shows that we rank 6th out of 64 for Commercial Accomodation nights per capita.

|   | 2013      | 2014      | 2015      | 2016      | 2017      |
|---|-----------|-----------|-----------|-----------|-----------|
| Total guest nights (Annual totals year ending December) | 1,791,248 | 1,886,324 | 2,016,012 | 2,171,400 | 2,266,400 |
| Annual Rating units                                     | 29,784    | 29,886    | 29,836    | 29,887    | 29,529    |
| Guest nights per rating unit                            | 60.1      | 63.1      | 67.6      | 72.7      | 76.8      |

|   | 2013   | 2014   | 2015   | 2016   | 2017   |
|---|--------|--------|--------|--------|--------|
| Rotorua District  | 68,400 | 68,500 | 69,200 | 70,500 | 71,700 |
| Guest nights per capita                                   | 26.2   | 27.5   | 29.1   | 30.8   | 31.6   |
| Rank by guest nights per capita,<br>out of 64 authorities | 8th    | 8th    | 6th    | 6th    | 6th    |

Source: MBIE, Stats NZ

The Council will support delivery of the projects in the Long Term Plan by increasing rates, beginning with an average increase of 5.7% in year 1. The reality however is that the Rotorua community (ratepayers and funders) are not able to fund the public infrastructure and amenity required to meet the expectation of visitors. Capitalising on the economic opportunity of this project is therefore not possible without support from Central Government



Public investment will be critical to achieving outcomes and building on our combined aspirations for the Whakarewarewa Forest. Improving the public infrastructure and amenity is needed to both lift the quality of each visitor's experience (recognising the public nature of the forest) and activate private sector investment.

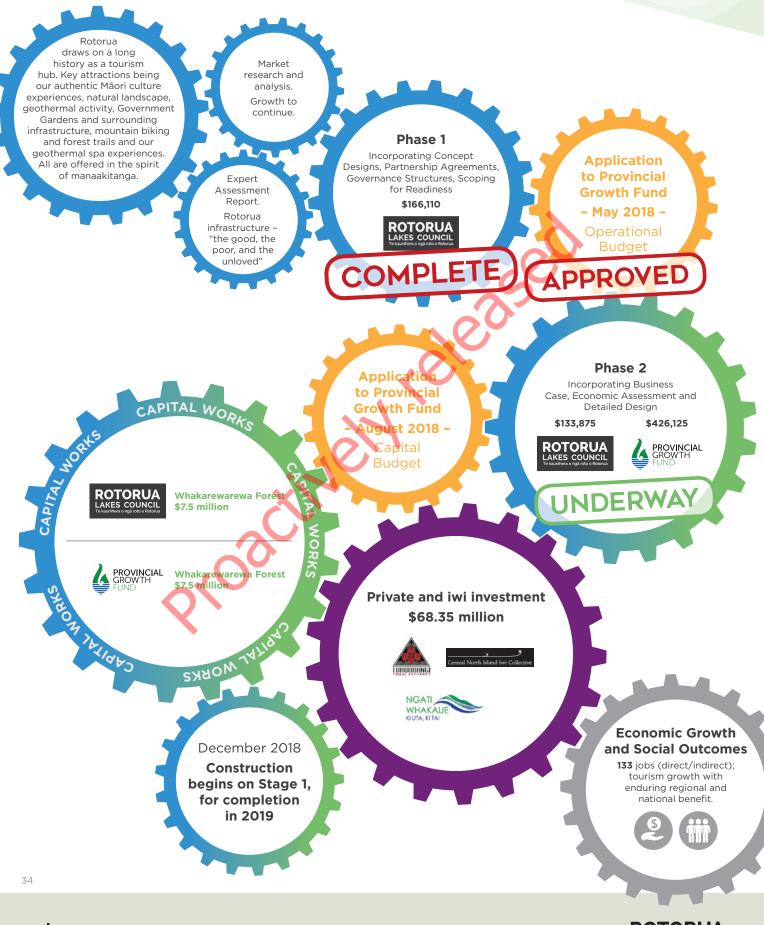
Bronco Carson, Chairman, CNI Iwi Holdings Ltd





# Why Crown Funding is Required





Commercial Viability ROTORUA LAKES COUNCIL Te kaunihera o ngà roto o Rotorua

### Declaration by Lead Applicant



By completing the details below, the applicant makes the following declaration about its application for PGF funding for the **Whakarewarewa Forest Development** project ("application"):

- A. I have read, understand and agree to the Terms and Conditions of applying for PGF funding which are attached as Appendix 1;
- B. The statements in the application are true and the information provided is complete and correct and there have been no misleading statements or omissions of any relevant facts nor any misrepresentations made;
- C. I have secured all appropriate authorisations to submit the application, to make the statements and to provide the information in the application;
- D. The applicant warrants that it has no actual, potential or perceived conflict of interest (except any already declared in the application) in submitting the application, or entering into a contract to carry out the project. Where a conflict of interest arises during the application or assessment process, the applicant will report it immediately to the PGF by emailing PGF@mbie.govt.nz; and
- E. I understand that the falsification of information, supplying misleading information or the suppression of material information in this application may result in the application being eliminated from the assessment process and may be grounds for termination of any contract awarded as a result of this application process.

Full name: Geoff Williams

Date: 1st August 2018

Signature

Title / position: Chief Executive Officer

Geoff Williams, CEO, Rotorua Lakes Council

Name of applicant organisation: Rotorua Lakes Council

With your support at this stage, we have consultants ready and lined up to complete the detailed design of stage one of each project with an aim of being ready to tender in October.





# Bibliography



All facts and statements in this application are backed up with detailed reports that can be submitted on request.

#### **Key Supporting Information**

- Visitor Economy Strategy, Bay of Connections 2017
- Rotorua Sub-regional Tourism Strategy, Bay of Connections 2017
- Project HAP Update 2017: Regional Hotel Market Analysis and Forecasting, New Zealand Trade and Enterprise
- Rotorua Visitor Economy Overview and Tourism Investment Opportunities, Destination Rotorua 2018
- Rotorua Destination Development Stevens and Associates 2015
- Bay of Plenty Regional Economic Action Plan BOP RC 2015
- HNWI Luxury Tourism Review Sursum Consulting 2018
- MBIE NZ Cycle trail evaluation report 2016, CBA study by Dr Antong Victorio
- Martin Jenkins Economic impact assessment of Porirua adventure park 2018
- NZTA New Zealand's favourite places to ride
- Tourism NZ Special interest sector infographic 2017

### Other Rotorua Lakes Council Plans and Strategies

- Vision 2030 The Rotorua Way
- Long Term Plan 2018-2028
- Rotorua Spatial Plan 2018
- Rotorua Creative Strategy 2016
- Rotorua Sustainable Living Strategy 2016
- Rotorua Cyway Strategy

#### **Project Specific Documents**

- Communications Plan, Shine PR
- Engagement Plan, Shine PR
- Project Management Plan
- Procurement Manual
- Economic Impact Assessment for Rotorua Developments, NZIER and Colliers 2018
- Mountain Biking in Whakarewarewa Forest Economic Impact Study 2018 – Mca (Michael Connell and Associates)
- Development Plan for Tokorangi and Whakarewarewa Forest – Boffa Miskell and RLC 2017
- Cultural design process Haumi Ltd 2018
- Concept and Preliminary Designs Opus International and Boffa Miskell
- Quantity Surveyors estimates Kingstons and RDT 2018
- Topographical Survey Survey One 2018

#### **Data and Statistics**

- StatsNZ International Visitor Survey (IVS)
- MBIE Monthly Regional Tourism Estimates (MRTE)
- Ministry of Social Development job seeker support recipients via Infometrics
- StatsNZ population estimates
- University of Otago Deprivation Index
- StatsNZ Census ethnicity by meshblock
- Stats NZ Commercial Accommodation Monitor (CAM)

