

# Whakatōhea Mussels Ltd

### **Project overview**

| Name of the project                   | Whakatōhea Mussels Ltd   |  |
|---------------------------------------|--|--|
| Region                                | Bay of Plenty  |  |
| Tier and type                         | Tier 2: Sectors - Aquaculture  |  |
| Applicant                             | Whakatōhea Mussels Ōpōtiki Ltd (WMOL)  |  |
| Total project value                   | \$ <sup>Commercial</sup> Information   |  |
| Amount of funding sought from the PGF | \$9,850,000 grant and \$10,000,000 Commercial Information  |  |
| Financial instrument<br>recommended   | \$850,000 grant funding for the refreshed business case<br>An additional \$19,000,000 <b>Commercial Information</b><br>with \$10,000,000 to be held in escrow<br>for the Whakatōhea Māori Trust Board and a commitment<br>to let existing shareholders participate in the remaining<br>\$9,000,000. This would be subject to the approved<br>business case proving viable. |  |
| PDU recommendation                    | Approve  |  |

- 182. Whakatōhea Mussels Ōpōtiki Ltd (WMOL) are seeking a \$9.85 million grant and a \$10 million Commercial Information ), to build a mussel processing factory in Opōtiki by the start of the Commercial Information ).
- 183. There are three parts to the plan, with this application seeking funding for Stages One and Two:
  - i. Stage One: Funding the acceleration of WMOL's mussel farming operations in the ocean
  - ii. Stage Two: Funding the building of a mussel grading and commercial information facility (creating commercial jobs)
  - iii. Stage Three: Funding the scaling up of WMOL to support and service other mussel farming production by other growers.
- 184. Over the next years, WMOL intends to develop farming and vessel capacity in Ōpōtiki and potentially the Coromandel in order to produce the critical mass of mussels to build a mussel processing factory that will operate 12 months of the year and employ in excess of people (Commercial Information ). PGF funding would accelerate this by upscaling their operations to a level where it supports building an initial processing plant (employing approximately people).
- 185. WMOL's expansion will also support other aquaculture initiatives in the area, the Ōpōtiki harbour development and the Marine Industrial Zone. This application is one



part of a wider Eastern Bay of Plenty Aquaculture package that will accelerate the farming of mussels offshore, in deep water (30 metres plus), growing the employment base in Ōpōtiki and, in time, driving the viability of safe harbouring in Ōpōtiki.

- 186. This initiative has been developed as a derivative of the substantial investment made by the Crown and WMOL in the earlier Ōpōtiki Harbour feasibility work. During this earlier work WMOL funded (from their resources) \$ of work developing the plans for a larger processing facility (including processing frozen half shell mussels) at an estimated investment of \$
- 187. Independent verification of the mussel farming opportunity was sought by MBIE from Aquaculture New Zealand and by MPI. This verification process shaped the staging of this application for accelerating some processing (grading and commercial formation) and holding back other processing (frozen half shell mussels).
- 188. This proposal does not envisage building a frozen half shell processing facility. This capability will be fulfilled by underutilised capacity in Commercial Information in Tauranga. However, in time (Commercial Information), WMOL envisage building that capacity in Ōpōtiki in the Marine Industrial Zone.
- 189. A later application to the PGF can be expected to seek co-funding for growing the boat servicing capacity of the company and for building frozen half shell processing capacity when industry capacity is full in <sup>Commercial Information</sup> (<sup>Commercial Information</sup>).

### Local support

190. There is support from the local Council (Ōpōtiki District Council), Bay of Plenty Regional Council, iwi (Whakatohea) and the Regional Leadership Group (three Mayors – Ōpōtiki District Council, Whakatane District Council and Kawerau District Council).

#### Governance

- 191. WMOL is an early stage company with a CEO with 40 years of experience in the mussel and seafood industries and an experienced board of directors. They have a clear strategy of creating a broad shareholder base, **Commercial Information** They intend to anchor this strategy by providing Whakatohea the opportunity to become a cornerstone owner post treaty settlement.
- 192. Approval will be conditional on receiving an appropriate Governance model to the PDU's satisfaction.

#### Benefits

193. The proposal delivers benefit to the community through permanent jobs, adds value by enhancing the aquaculture industry in the region and aligns with all of the regional (Bay of Plenty), sub-regional (Eastern Bay of Plenty) strategic plans

### **Costs and funding sources**

- 194. The total project value for Stages One and Two is \$<sup>Commercial Information</sup>. These are the first two stages of development that accelerate mussel growing in the ocean and on-land processing.
- 195. Stage One is seeking \$850k of grant funding to re-fresh the expansion and processing plant Business Case.



196. Commercial Information is seeking \$9 million of grant funding to be matched by \$10 million of Commercial Information for mussel lines and the processing plant CAPEX and OPEX. Commercial Information

## PDU assessment of the project

197. This section needs to provide an overview of PDU's assessment against the PGF eligibility and assessment criteria.

#### Assessment against PGF criteria

| Criteria   | Rating<br>(1√ to 5√) | Comment  |
|--|----------------------|--|
| Sustainable regional economic<br>development   | <b>√</b> √√√         | Significant stimulus for a community<br>that sees the development of the<br>aquaculture industry as their future.<br>Leading the sector towards an<br>estimated jobs.  |
| Productivity and innovation  | <b>√√√</b>           | The first significant step in one of the regions four identified catalytic sectors – it will be a step change in the direction of Ōpōtiki to becoming an aquaculture town.   |
| Increased employment, training or<br>work readiness for the sectors<br>workforce                 | <b>√√√</b>           | Creates permanent jobs in the<br>first year by adding a sorting and<br>Commercial Information, and provides the<br>feeder application to further jobs<br>from more boats and a frozen half<br>shell processing facility in future. It<br>also improves the viability of a<br>number of other initiatives in the<br>area. |
| NZ's ability to meet climate change commitments  | N/A                  |  |
| Māori aspirations for utilising land<br>and other resources and achieving<br>cultural objectives | <b>√√</b>            | Increases mussel line rentals to<br>Maori sea farm owners; nominal<br>increase to Māori per cent<br>shareholder.   |



| Criteria   | Rating<br>(1√ to 5√) | Comment  |
|--|----------------------|--|
| Additionality  | <b>√</b> √ √ √       | Increases the farming yield per<br>hectare from \$ to \$ to \$ and the value added processing;<br>creates high social and economic<br>value around the currently consent<br>water space.         |
| Connections and alignment with regional priorities                 | <b>√</b> √ √ √ √     | Aligns with all of the regional (Bay of<br>Plenty), sub-regional (Eastern Bay of<br>Plenty) strategic plans – aquaculture<br>and value added processing (<br>are stated regional<br>aspirations. |
| Environmental sustainability and/or productivity of natural assets | ✓                    | Increases the utilisation of New Zealand's first open ocean sea farm from per cent to per cent of the consented space.   |

## Agency comments

DOC

198. There was not enough information provided to give an assessment of DOC's potential interests and obligations under the Resource Management Act 1991 in the time allowed. As a result, DOC strongly advise ensuring DOC (and other agencies) are consulted as part of the Business Case phase.

Minister of Conservation comments

Free and frank opinions 199.

TPK

200. Free and frank opinions



201. Through Whakatōhea Māori Trust Board, iwi have been engaged in this initiative and are supportive. TPK recommends connecting with existing workforce development initiatives in Ōpōtiki (e.g. the three He Poutama Rangatahi projects currently being funded) to get better connect between Māori workforce and the employment opportunities.

MFAT

202. Free and frank opinions

NZTA

203. There was not enough information provided to give an assessment of NZTA's potential interests in the time allowed. As a result, NZTA strongly advise ensuring NZTA are consulted as part of the Business Case phase.

MPI

Commercial Information

### **Risk assessment**

209. The following risks have been identified:

| Type of risk   | Mitigation |
|--|------------|
| Due to the accelerated rate of development, there is a risk that | 0          |





| Type of risk  | Mitigation   |
|---|--|
| the production facility may not be<br>completed as fast as anticipated<br>and manufacturing jobs will not<br>be created as quickly as<br>indicated (by the start of the<br>commercial mussel season). Weather<br>events may reduce the rate of<br>line installation.  |  |
| Weak operating performance<br>which appears to be a factor of<br>the limited scale of operations<br>potentially leading to liquidation.<br>Should the relatively weak<br>performance continue, existing<br>shareholders may be expected<br>to provide further support for<br>expansion (which appears to be<br>their chosen option) or to protect<br>their existing investment and<br>hopefully reach profitability.<br>However, post receipt of the<br>reviewed business case<br>(incorporating the expansion)<br>this would be clarified. | Approval of capex funding subject to refreshed business<br>case being viable in the view of the PDU and MPI. |

## **Recommendations and next steps**

210. The PDU recommends that you:

- a. Approve \$850,000 grant funding for a refreshed business case, and
- b. Subject to the refreshed business case proving viable in the opinion of the Provincial Development Unit and the Ministry for Primary Industries, and upon the company delivering an appropriate Governance model:
  - i. An additional \$19,000,000 with an Commercial Information

), with

\$<sup>Commercial Information</sup> to be held in escrow for the Whakatohea Māori Trust Board, and a commitment to let existing shareholders participate in the remaining \$<sup>Commercial Information</sup>.