

ENVIRONMENTAL DIVISION

Ngati Tahu-Ngati Whaoa Runanga Trust Waiotapu Office PO Box 162, Reporoa 3060

Privacy of natural persons

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Discussion Document on Accelerating renewable energy and energy efficiency

Ngati Tahu-Ngati Whaoa Runanga Trust (NTNWRT) would like to thank the Ministry of Business, Innovation & Employment for the opportunity to provide a submission on the discussion document "Accelerating renewable energy and energy efficiency".

We make the following submission points on the issues contained in the discussion document for your consideration:

Section 7: Enabling development of renewable energy under the Resource Management Act 1991

Amending the National Policy Statement for Renewable Energy Generation (NPSREG)

Although a number of concerns have been raised regarding the consenting process under the RMA it is crucial that cultural, social and environmental well-beings are given the same weight as the economic wellbeing to ensure the environment is managed in a sustainable manner as is the intent of current and proposed RMA legislation. Strengthening the NPSREG must not be allowed to deviate from this intent based on favourable economic outcome only.

It is appreciated that hydro and geothermal generation is of significant national importance however there is documented evidence on how generation stations commissioned prior to 1990 have contributed to the detriment of our rohe, including the mahinga kai contained within Te Awa o Waikato and many of our sites of cultural significance. In our submission to the Ministry for the Environment on the document entitled "Action for Healthy Waterways" we expressed our disagreement with large hydro stations being given certain exemptions due to not only the historic detrimental effects caused but the potential for further degradation and our stance on this matter remains the same. Current and new hydro and geothermal generation developments must demonstrate the ability to operate in an environmentally sustainable manner as our current iwi partnerships in geothermal generation show is already possible.

<u>Developing a National Environmental Standard for Renewable Energy Facilities and Activities</u> (NESREFA)

In order to honour Te Tiriti o Waitangi principles Iwi Maori must be included at all levels of decision-making in the development of a NESREFA, to ensure Maori interests are fully represented in the same manner as technical and scientific interests. Te Ao Maori should be considered in conjunction with western science in order to give Maori the ability to demonstrate kaitiakitanga.

Pre-approval options for new renewables developments

Providing pre-approval options through streamlining the regulatory approval process may give certainty and other benefits to potential investors however, considering the complexity of such consents, will be difficult to implement without restricting the rights of those potentially affected or potentially risking harm to the environment. Any such activity must be considered based on potential environmental effects which would be unknown without taking into account the type of design and technology to be applied to the activity. The Ngati Tahu-Ngati Whaoa Runanga Trust do not support the implementation of any pre-approval options that restrict current engagement and consultation processes in any way.

Naku noa, na

Michelle Phillips

Environmental Resource Consents Officer Ngati Tahu-Ngati Whaoa Runanga Trust

#11

COMPLETE

Collector: Final submissions link (Web Link)

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Page 1: Introduction

Q1 Name (first and last name)

Michelle Phillips

Q2 Email

michelle@tahu-whaoa.com

Q3 Is this an individual submission, or is it on behalf of a group or organisation?

On behalf of a group or organisation

Q4 Which group do you most identify with, or are representing?

lwi or hapū

Q5 Business name or organisation (if applicable)

Ngati Tahu-Ngati Whaoa Runanga Trust

Q6 Position title (if applicable)

Environmental Consents Officer

Q7 Important information about your submission Yes (important to read)The information provided in submissions will be used to inform the Ministry of Business, Innovation and Employment's (MBIE's) work on Accelerating renewable energy and energy efficiency. We will upload the submissions we receive and publish them on our website. If your submission contains any sensitive information that you do not want published, please indicate this in your submission. The Privacy Act 1993 applies to submissions. Any personal information you supply to MBIE in the course of making a submission will only be known by the team working on the Accelerating renewable energy and energy efficiency. Submissions may be requested under the Official Information Act 1982. Submissions provided in confidence can usually be withheld. MBIE will consult with submitters when responding to requests under the Official Information Act 1982. We intend to upload submissions to our website at www.mbie.govt.nz. Can we include your submission on the website? **Q8** Can we include your name? Yes **O9** Can we include your organisation (if submitting on Yes behalf of an organisation)?

Q10 All other personal information will not be proactively released, although it may need to be released if required under the Official Information Act. Please indicate if there is any other information you would like withheld.

N/A

Page 2

Q11 Where are you located?

Respondent skipped this question

Q12 In what region or regions does your organisation mostly operate?

Bay of Plenty / Te Moana-a-Toi

Page 3: Areas you wish to provide feedback on

O13 Part A relates to process heat. Please indicate which sections, if any, you would like to provide feedback on.

Respondent skipped this question

Q14 Part B relates to renewable electricity generation. Please indicate which sections, if any, you would like to provide feedback on.

Section 7: Enabling renewables uptake under the **Resource Management Act 1991**

Page 4: Section 1: Addressing information failures

Q15 Option 1.1 would require large energy users to report their emissions and energy use annually, publish Corporate Energy Transitions Plans and conduct energy audits every four years.Do you support this option?	Respondent skipped this question
Q16 Please explain your answer	Respondent skipped this question
Q17 Which parts (set out in Table 3) do you support?	Respondent skipped this question
Q18 Please explain your answer	Respondent skipped this question
Q19 What public reporting requirements (listed in Table 3) should be disclosed?	Respondent skipped this question
Q20 In your view, should businesses be expected to include transport energy and emissions in these reporting requirements?	Respondent skipped this question
Q21 For manufacturers: what will be the impact on your business to comply with the requirements?	Respondent skipped this question
Q22 Option 1.1. Suggests that requirements to publish Corporate Energy Transition Plans should apply to large energy users, and propses defining large energy users as those with an annual energy spend (purchased) of greater than \$2 million per annum.Do you agree with this definition?	Respondent skipped this question
Q23 If you selected no, please describe what in your view would be an appropriate threshold to define 'large energy users'.	Respondent skipped this question
Q24 Is there any potential for unnecessary duplication under these proposals and the disclosures proposed in the MBIE-Ministry for the Environment discussion document Climate-related Financial Disclosures – Understanding your business risks and opportunities related to climate change, October 2019?	Respondent skipped this question
Page 5: Section 1 - Option 1.2: Electrification information package and feasibility studies	
Q25 Do you support the proposal to develop an electrification information package?	Respondent skipped this question
Q26 Would an electrification information package be of use to your business?	Respondent skipped this question

Q27 Do you support customised low-emission heating feasibility studies?	Respondent skipped this question
Q28 In your view, which of the components should be scaled up and/or prioritised?	Respondent skipped this question
Q29 Would a customised low-emission heating feasibility study be of use to your business?	Respondent skipped this question
Q30 Please describe any components other than those identified that could be included in an information package.	Respondent skipped this question
Page 6: Section 1 - Option 1.3: Provide benchmarking	information for food processing industries
Q31 Do you support benchmarking in the food processing sector?	Respondent skipped this question
Q32 Would benchmarking be suited to, and useful for, other industries, such as wood processing?	Respondent skipped this question
Q33 Do you believe government should have a role in facilitating this or should it entirely be led by industry?	Respondent skipped this question
Q34 Please explain your answer	Respondent skipped this question
Page 7: Section 2: Developing markets for bioenergy	and direct geothermal use
Q35 Do you agree that some councils have regional air quality rules that are barriers to wood energy?	Respondent skipped this question
Q36 Please provide examples of regional air quality rules that you see as barriers to wood energy. Please also note which council's plan you are referring to.	Respondent skipped this question
Q37 Do you agree that a National Environmental Standards for Air Quality (NESAQ) users' guide on the development and operation of the wood energy facilities will help to reduce regulatory barriers to the use of wood energy for process heat?	Respondent skipped this question
Q38 What do you consider a NESAQ users' guide should cover? Please provide an explanation if possible.	Respondent skipped this question

t skipped this question
and direct geothermal use
t skipped this question
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Respondent skipped this question
ling capability
Respondent skipped this question
ss heat
Respondent skipped this question

Q62 Could the Corporate Energy Transition Plans (Option 1.1) help to design a more informed phase out of fossil fuels in process heat?	Respondent skipped this question
Q63 Would a timetabled phase out of fossil fuels in process heat be necessary alongside the Corporate Energy Transition Plans?	Respondent skipped this question
Q64 In your view, could national direction under the Resource Management Act (RMA) be an effective tool to support clean and low greenhouse gas-emitting methods of industrial production?	Respondent skipped this question
Q65 If yes, how?	Respondent skipped this question
Q66 In your view, could adoption of best available technologies be introduced via a mechanism other than the RMA?	Respondent skipped this question
Page 12: Section 5: Boosting investment in energy ef	ficiency and renewable energy technologies
Q67 Do you agree that complementary measures to the New Zealand Emissions Trading Scheme (NZ-ETS) should be considered to accelerate the uptake of cost-effective clean energy projects?	Respondent skipped this question
Q68 Would you favour regulation, financial incentives or both?	Respondent skipped this question
Q69 In your view what is a bigger barrier to investment in clean energy technologies, internal competition for capital or access to capital?	Respondent skipped this question
Q70 If you favour financial support, what sort of incentives could be considered?	Respondent skipped this question
Q71 What are the benefits of these incentives?	Respondent skipped this question
Q72 What are the risks of these incentives?	Respondent skipped this question
Q73 What are the costs of these incentives?	Respondent skipped this question
Q74 What measures other than those identified above could be effective at accelerating investment in clean energy technologies?	Respondent skipped this question

Page 13: Section 6: Cost recovery mechanisms	
Q75 What is your view on whether cost recovery mechanisms should be adopted to fund policy proposals in Part A of the Accelerating renewable energy and energy efficiency discussion document?	Respondent skipped this question
Q76 What are the advantages of introducing a levy on consumers of coal to fund process heat activities?	Respondent skipped this question
Q77 What are the disadvantages of introducing a levy on consumers of coal to fund process heat activities?	Respondent skipped this question
Page 14: Section 7: Enabling development of renewa 1991	able energy under the Resource Management Act
Q78 Do you agree that the current NPSREG gives sufficient weight and direction to the importance of renewable energy?	Agree

Changes are not required

Q79 What changes to the NPSREG would facilitate future development of renewable energy?

Q80 What policies could be introduced or amended to provide sufficient direction to councils regarding the matters listed in points a-i mentioned on pages 60-61 of the discussion document?

as above

Q81 How should the NPSREG address the balancing of local environmental effects and the national benefits of renewable energy development in RMA decisions?

There should not be a need to have to balance needs if renewable energy generation is able to occur in a sustainable manner

Q82 What are your views on the interaction and relative priority of the NPSREG with other existing or pending national direction instruments?

The NPSREG should not have priority over any existing or upcoming changes to legislation. If it does not meet the criteria set out in the NPSFM or NPSIB then it should not be allowed to occur

Q83 Do you have any suggestions for how changes to the NPSREG could help achieve the right balance between renewable energy development and environmental outcomes?

Not required as economic gains should not be prioritised over environmental outcomes.

Q84 What objectives or policies could be included in the NPSREG regarding councils' role in locating and planning strategically for renewable energy resources?

Councils with renewable energy resources within our rohe have already made strategic plans to manage the resource so no changes are required

Q85 Can you identify any particular consenting barriers to development of other types of renewable energy than REG, such as green hydrogen, bioenergy and waste-to-energy facilities?

Meeting the requirements of resource consents is not the issue. Developing renewable energy must be done in a sustainable manner or not done at all

Q86 Can any specific policies be included in a national policy statement to address these barriers?

N/A

Q87 What specific policies could be included in the NPSREG for small-scale renewable energy projects?

N/A

Q88 The NPSREG currently does not provide any definition or threshold for "small and community-scale renewable electricity generation activities". Do you have any view on the definition or threshold for these activities?

No

Q89 What specific policies could be included to facilitate re-consenting consented but unbuilt wind farms, where consent variations are needed to allow the use of the latest technology?

No comment to make on this issue

Q90 Are there any downsides or risks to amending the NPSREG?

The greatest risk is to put the needs of renewable energy generators before the risk of potentially adverse environmental effects

Page 15: Section 7 - continued

Q91 Do you agree that National Environmental Standards (NES) would be an effective and appropriate tool to accelerate the development of new renewables and streamline re-consenting?

Neither agree nor disagree

Q92 What are the pros of using National Environmental Standards as a tool to accelerate the development of new renewables and streamline re-consenting?

Respondent skipped this question

Q93 What are the cons of using National Environmental Standards as a tool to accelerate the development of new renewables and streamline re-consenting?

refer to attached submission

Q94 What do you see as the relative merits and priorities of changes to the NPSREG compared with work on NES?

Respondent skipped this question

Q95 What are the downsides and risks to developing NES?

refer to attached submission

Q96 What renewables activities (including both REG activities and other types of renewable energy) would best be suited to NES?

Respondent skipped this question

Q97 What technical issues could best be dealt with under a standardised national approach?

Respondent skipped this question

Q98 Would it be practical for NES to set different types of activity status for activities with certain effects, for consenting or re-consenting?

It would be impractical,

Please explain your answer:

Too many unknowns and potential variations to provide for blanket approval

Q99 Are there any aspects of renewable activities that would have low environmental effects and would be suitable for having the status of permitted or controlled activities under the RMA? Please provide details.

Not as far as today's technology allows

Q100 Do you have any suggestions for what rules or standards could be included in NES or National Planning Standards to help achieve the right balance between renewable energy development and environmental outcomes?

Respondent skipped this question

Q101 Compared to the NPSREG or National Environment Standards, would National Planning Standards or any other RMA tools be more suitable for providing councils with national direction on renewables 2

NPSREG or NES are sufficient

Q102 Please explain your answer

NPSREG would be all that's needed not the NES

Page 16: Section 7 - continued

Q103 Are there opportunities for non-statutory spatial planning techniques to help identify suitable areas for renewables development (or no go areas)?

Yes

Please explain your answer:

Councils in the Bay of Plenty/Waikato regions already have these in place so it would make sense to replicate this in other regions rather than reinvent what is already available Q104 Do you have any comments on potential options for pre-approval of renewable developments?

Pre-approval should not restrict on the rights of potentially affected parties from engagement or consultation

Q105 Are the current National Policy Statement on Electricity Transmission (NPSET) and National Environmental Standards for Electricity Transmission Activities (NESETA) fit-for-purpose to enable accelerated development of renewable energy?	Respondent skipped this question
Q106 What changes (if any) would you suggest for the NPSET and NESETA to accelerate the development of renewable energy?	Respondent skipped this question
Q107 Can you suggest any other options (statutory or non-statutory) that would help accelerate the future development of renewable energy?	Respondent skipped this question
Page 17: Section 8: Supporting renewable electricity	generation investment
Q108 Do you agree there is a role for government to provide information, facilitate match-making and/or assume some financial risk for PPAs?	Respondent skipped this question
Q109 Would support for PPAs effectively encourage electrification?	Respondent skipped this question
Q110 Would support for PPAs effectively encourage new renewable generation investment?	Respondent skipped this question
Q111 How could any potential mismatch between generation and demand profiles be managed by the Platform and/or counterparties?	Respondent skipped this question
Q112 Please rank the following variations on PPA Platforms in order of preference.1 = most preferred, 4 = least preferred.	Respondent skipped this question
Q113 What are your views on Contract Matching Services?	Respondent skipped this question
Q114 What are your views on State sector-led PPAs?	Respondent skipped this question
Q115 What are your views on Government guaranteed contracts?	Respondent skipped this question

Q116 What are your views on a Clearing house for PPAs?	Respondent skipped this question
Q117 For manufacturers: what delivered electricity price do you require to electrify some or all of your process heat requirements?	Respondent skipped this question
Q118 For manufacturers: is a long-term electricity contract an attractive proposition if it delivers more affordable electricity?	Respondent skipped this question
Q119 For investors / developers: what contract length and price do you require to make a return on an investment in new renewable electricity generation capacity?	Respondent skipped this question
Q120 For investors / developers: is a long-term electricity contract an attractive proposition if it delivers a predictable stream of revenues and a reasonable return on investment?	Respondent skipped this question
Page 18: Section 8 - continued	
Q121 Do you consider the development of the demand response (DR) market to be a priority for the energy sector?	Respondent skipped this question
Q122 Do you think that demand response (DR) could help to manage existing or potential electricity sector issues?	Respondent skipped this question
Q123 What are the key features of demand response markets?	Respondent skipped this question
Q124 Which features of a demand response market would enable load reduction or asset use optimisation across the energy system?	Respondent skipped this question
Q125 Which features of a demand response market would enable the uptake of distributed energy resources?	Respondent skipped this question
Q126 What types of demand response services should be enabled as a priority?	Respondent skipped this question
Q127 Which services make sense for New Zealand?	Respondent skipped this question

Page 19: Section 8 - continued

Q128 Would energy efficiency obligations effectively deliver increased investment in energy efficient technologies across the economy?	Respondent skipped this question
Q129 Is there an alternative policy option that could deliver on this aim more effectively?	Respondent skipped this question
Q130 If progressed, what types of energy efficiency measures and technologies should be considered in order to meet retailer/distributor obligations?	Respondent skipped this question
Q131 Should these be targeted at certain consumer groups?	Respondent skipped this question
Q132 Do you support the proposal to require electricity retailers and/or distributors to meet energy efficiency targets?	Respondent skipped this question
Q133 Which entities would most effectively achieve energy savings?	Respondent skipped this question
Q134 What are the likely compliance costs of this policy?	Respondent skipped this question
Page 20: Section 8 - continued	
Q135 Do you agree that the development of an offshore wind market should be a priority for the energy sector?	Respondent skipped this question
Q136 What do you perceive to be the major benefits to developing offshore wind assets in New Zealand?	Respondent skipped this question
Q137 What do you perceive to be the major costs to developing offshore wind assets in New Zealand?	Respondent skipped this question
Q138 What do you perceive to be the major risks to developing offshore wind assets in New Zealand?	Respondent skipped this question
Page 21: Section 8 - continued	
Q139 This policy option involves a high level of intervention and risk. Would another policy option better achieve our goals to encourage renewable energy generation investment?	Respondent skipped this question

Q140 Could the proposed policy option be re-designed to better achieve our goals?	Respondent skipped this question
Q141 Should the Government introduce Renewable Portfolio Standards (RPS) requirements?	Respondent skipped this question
Q142 At what level should a RPS quota be set to incentivise additional renewable electricity generation investment?	Respondent skipped this question
Q143 Should RPS requirements apply to all electricity retailers?	Respondent skipped this question
Q144 Should RPS requirements apply to all major electricity users?	Respondent skipped this question
Q145 What would be an appropriate threshold for the inclusion of major electricity users (i.e. annual consumption above a certain GWh threshold)?	Respondent skipped this question
Q146 Would a government backed certification scheme support your corporate strategy and export credentials?	Respondent skipped this question
Q147 What types of renewable projects should be eligible for renewable electricity certificates?	Respondent skipped this question
Q148 If this policy option is progressed, should electricity retailers be permitted to invest in energy efficient technology investments to meet their renewable portfolio standards? (See option 8.3 on energy efficiency obligations).	Respondent skipped this question
Q149 If this policy option is progressed, should major electricity users be permitted to invest in energy efficient technology investments to meet their renewable portfolio standards? (See option 8.3 on energy efficiency obligations).	Respondent skipped this question
Q150 What are the likely administrative and compliance costs of this policy for your organisation?	Respondent skipped this question
Page 22: Section 8 - continued	
Q151 This policy option involves a high level of intervention and risk. Would another policy option better achieve our goals to encourage renewable energy generation investment?	Respondent skipped this question

Respondent skipped this question
Respondent skipped this question
engagement in renewable energy and energy
Respondent skipped this question

Q163 Have we accurately identified the barriers to community energy proposals?	Respondent skipped this question
Q164 Which barriers do you consider most significant? You may select more than one answer.	Respondent skipped this question
Q165 Are the barriers noted above in relation to electricity market arrangements adequately covered by the scope of existing work across the Electricity Authority and electricity distributors?	Respondent skipped this question
Q166 What do you see as the pros of a clear government position on community energy?	Respondent skipped this question
Q167 What do you see as the cons of a clear government position on community energy?	Respondent skipped this question
Q168 What do you see as the pros of government support for pilot community energy projects?	Respondent skipped this question
Q169 What do you see as the cons of government support for pilot community energy projects?	Respondent skipped this question
Q170 Are there any other options you can suggest that would support further development of community energy initiatives?	Respondent skipped this question
Page 25: Section 10: Connecting to the national grid	
Q171 Please select the option or combination of options, if any, that would be most likely to address the first mover disadvantage.	Respondent skipped this question
Q172 What do you see as the disadvantages or risks of Option 10.1?	Respondent skipped this question
Q173 What do you see as the disadvantages or risks of Option 10.2?	Respondent skipped this question
Q174 What do you see as the disadvantages or risks of Option 10.3.1?	Respondent skipped this question
Q175 What do you see as the disadvantages or risks of Option 10.3.2?	Respondent skipped this question

Q176 Would introducing a requirement, or new charge, for subsequent customers to contribute to costs already incurred by the first mover create any perverse incentives?	Respondent skipped this question
Q177 Are there any additional options that should be considered?	Respondent skipped this question
Page 26: Section 10 (continued): Connecting to the national grid	
Q178 Do you think that there is a role for government to provide more independent public data?	Respondent skipped this question
Q179 Is there a role for Government to provide independent geospatial data (e.g. wind speeds for sites) to assist with information gaps?	Respondent skipped this question
Q180 Should MBIE's Electricity Demand and Generation Scenarios (EDGS) be updated more frequently?	Respondent skipped this question
Q181 If you said yes, how frequently should they be updated?	Respondent skipped this question
Q182 Should MBIE's EDGS provide more detail, for example, information at a regional level?	Respondent skipped this question
Q183 Should the costs to the Crown of preparing EDGS be recovered from Transpower, and therefore all electricity consumers (rather than tax-payers)?	Respondent skipped this question
Q184 Would you find a users' guide (on current regulation and approval process for getting an upgraded or new connection) helpful?	Respondent skipped this question
Q185 What information would you like to see in such a guide?	Respondent skipped this question
Q186 Who would be best placed to produce a guide?	Respondent skipped this question
Page 27: Section 10 (continued): Connecting to the national grid	
Q187 Do you think that there is a role for government in improving information sharing between parties to enable more coordinated investment?	Respondent skipped this question

Q188 Is there value in the provision of a database (and/or map) of potential renewable generation and new demand, including location and potential size?	Respondent skipped this question
Q189 If so, who would be best to develop and maintain this?	Respondent skipped this question
Q190 How should it be funded?	Respondent skipped this question
Q191 Should measures be introduced to enable coordination regarding the placement of new wind farms?	Respondent skipped this question
Q192 Are there other information sharing options that could help address investment coordination issues? What are they?	Respondent skipped this question
Page 28: Section 11: Local network connections and trading arrangements	
Q193 Have you experienced, or are you aware of, significant barriers to connecting to the local networks? Please describe them.	Respondent skipped this question
Q194 Are there any barriers that will not be addressed by current work programmes outlined on pages 118 - 122 of the discussion document?	Respondent skipped this question
Q195 Should the option to produce a users' guide (see Option 10.6 on page 110) also include the process for getting an upgraded or new distribution line?	Respondent skipped this question
Q196 Are there other Section 10 information options that could be extended to include information about local networks and distributed generation?	Respondent skipped this question
Q197 Do the work programmes outlined on pages 118 - 122 cover all issues to ensure the settings for connecting to and trading on the local network are fit for purpose into the future?	Respondent skipped this question
Q198 Are there things that should be prioritised, or sped up?	Respondent skipped this question
Q199 What changes, if any, to the current arrangements would ensure distribution networks are fit for purpose into the future?	Respondent skipped this question

Page 29: Additional comments

Q200 Do you have any additional feedback?

Respondent skipped this question

Q201 You may upload additional feedback as a file. File size limit is 16MB. We accept PDF or DOC/DOCX.

NTNWRT Submission on Accelerating Renewable Energy and Energy Efficiency.pdf (491.3KB)