

In Confidence

Office of the Minister of Immigration

Chair  
Cabinet Economic Growth and Infrastructure Committee

## COMMUNITY ORGANISATION REFUGEE SPONSORSHIP CATEGORY

### Proposal

- 1 This paper seeks agreement to the policy design, and the additional funding required, for the pilot intake of 25 refugees under the Community Organisation Refugee Sponsorship Category.

### Background

- 2 In June 2016, Cabinet approved in principle the piloting of a community organisation refugee sponsorship category (the new category) as an alternative form of admission for 25 refugees<sup>1</sup> in 2017/18, to complement the refugee quota programme [CAB 16 Min 0271]. In consultation with the Minister of Foreign Affairs, I was invited to report back to EGI on the policy design and details of the proposed new category, including:
  - a. the criteria for the refugees to be approved for residence under the new category;
  - b. the criteria for, and responsibilities of, the sponsors;
  - c. the evaluation criteria for the new category; and
  - d. agreement to the funding required.
- 3 The new category will be part of New Zealand's broader refugee and humanitarian programme, which will continue to provide 1000 places annually under the Refugee Quota Programme, and 300 places each year for family reunification through the Refugee Family Support Category. In addition to this, there are approximately 150-200 successful claims for refugee or protected person status each year, which are decided on a case by case basis.<sup>2</sup>
- 4 The development of alternative pathways for refugee admission that complement traditional refugee resettlement programmes contributes to the following:
  - a. providing durable protection solutions for refugees;
  - b. demonstrating commitment to international responsibility sharing;

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<sup>1</sup> "Refugees" refers to those who are mandated under the 1951 Convention Relating to the Status of Refugees.

<sup>2</sup> Such claims are made pursuant to New Zealand's obligations under the:

- 1951 Convention Relating to the Status of Refugees and its 1967 Protocol;
- 1966 International Covenant on Civil and Political Rights; and
- 1984 Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment.

- c. increasing protection space by providing additional opportunities for refugee resettlement in safe third countries; and
  - d. building community engagement and support for refugee settlement.
- 5 Refugee sponsorship programmes have been implemented by some of New Zealand's international counterparts. Canada first introduced its Private Sponsorship of Refugees Program in 1979, through which 288,000 refugees have been resettled. Australia and the United Kingdom have developed refugee sponsorship initiatives more recently.
- 6 Targeted consultation on the proposed policy design for the pilot intake of the new category has been undertaken with a selection of interested groups and individuals. The groups and individuals who made submissions and the key messages from these submissions are provided in Annex One. The feedback and key messages from this consultation are reflected in the proposals presented in this paper.

### **The objectives of the Community Organisation Refugee Sponsorship Category**

- 7 The policy design for the new category proposed in this paper has been designed to address the following policy objectives:
- a. To provide an opportunity for community organisations to more actively engage in supporting successful refugee settlement and to build local communities that welcome refugees.
  - b. To enable sponsored refugees, with the support of community organisations, to quickly become independent and self-sufficient so that they are able to enter the labour market, navigate their communities and access mainstream services without requiring additional support.
  - c. To provide an alternative form of admission for refugees to complement our Refugee Quota and, in doing so, demonstrate New Zealand's response to the scale of refugee movement and commitment to international responsibility sharing.

### **Criteria for refugees to be approved for residence under the new category**

- 8 The eligibility requirements for refugees to be approved for residence under the new category are intended to:
- a. ensure that sponsored refugees are able to achieve self-sufficiency and participate in society quickly;
  - b. enhance the ability of the new category to provide an alternative form of admission for refugees that are unlikely to be prioritised for resettlement under traditional resettlement programmes; and
  - c. manage immigration, security, health and settlement risks to refugees and New Zealand.
- 9 The pilot intake will consist of 25 individuals, which includes principal applicants and their nuclear family members (secondary applicants). However, if required, I propose that the size of the pilot intake allow for up to 30 individuals in order to enable family groups to be resettled together.

- 10 In order to be eligible to be approved for residence under the new category, I propose that principal and secondary applicants are required to:
- a. be mandated as refugees under the 1951 Refugee Convention;
  - b. meet security, health and immigration risk assessments and relevant immigration policy; and
  - c. not be eligible to be sponsored for residence under any family category, including the Refugee Family Support Category.

*Language, skill, age and health requirements have been considered*

- 11 Eligibility criteria for the new category have been developed to support sponsored refugees to quickly become self-sufficient and participate in New Zealand communities.
- 12 Securing employment in New Zealand enables refugees to become self-sufficient, and contributes to integration and a sense of belonging in their community. Self-sufficiency is one of the five areas for settlement outcome success that are included in the New Zealand Refugee Resettlement Strategy.
- 13 In order to increase the likelihood that sponsored refugees are able to secure employment in New Zealand, I propose that a principal applicant must:
- a. demonstrate English language ability that is sufficient that the candidate can read, understand and respond to basic questions in English;
  - b. have a minimum of three years' work experience (in the same occupation or within the same or related sector) or a qualification requiring a minimum of two years' tertiary study; and
  - c. be aged between 18 and 45 years.
- 14 I propose that both principal and secondary applicants must have the same acceptable standard of health that is required of residence class visa applicants. This is a higher standard than is required for admission to the Refugee Quota Programme.
- 15 During consultation, there were concerns expressed about the inclusion of the language, skill and age requirements due to the perception that these requirements are not consistent with the principles of the broader refugee and humanitarian programme. The inclusion of these requirements could result in lower engagement of potential community organisation sponsors with the new category.
- 16 However, I consider that the potential benefits of improved settlement outcomes for sponsored refugees support the inclusion of language, skill and age requirements. Effective communication of the intent of the new category – as an alternative form of admission within the broader refugee and humanitarian programme – will mitigate any misunderstanding associated with these requirements.

### **Criteria for sponsoring community organisations**

- 17 The capacity and capability of sponsoring community organisations to provide settlement services to refugees will be a key factor in the success of the new category. Eligibility criteria for sponsoring community organisations have been developed to ensure that organisations that are approved as sponsors have the necessary resources and experience to fulfil their settlement responsibilities.

- 18 In order to be eligible to sponsor refugees under the new category, I propose that community organisations be required to demonstrate that they meet the following criteria:
- a. are a legal entity (registered or otherwise corporate in nature);
  - b. have experience of working successfully with refugees or other vulnerable people;
  - c. have the financial capacity to meet settlement responsibilities;
  - d. have the capability and capacity to deliver settlement services for sponsored refugees, particularly in regards to the capacity of the organisation to arrange suitable accommodation and support sponsored refugees to enter the labour market and secure meaningful and sustainable employment; and
  - e. enter into an outcomes agreement with Immigration New Zealand (INZ) for the provision of identified settlement services to agreed standards.
- 19 During consultation, support for the proposed eligibility criteria was expressed.
- 20 A process to assess potential sponsoring community organisations according to these criteria will be developed following Cabinet agreement to the design of the new category.

### **Responsibilities of the sponsoring community organisation**

#### *Identification of refugee candidates for the pilot intake*

- 21 I propose that sponsoring community organisations are able to nominate refugee candidates for inclusion in the pilot intake. If a sponsoring community organisation does not wish to nominate refugee candidates, candidates will be referred to INZ by the United Nations High Commissioner for Refugees (UNHCR).
- 22 INZ will specify the number of candidates that sponsoring community organisations are required to nominate and that the UNHCR will be asked to refer. INZ will then assess refugee candidates according the eligibility criteria of the new category and make a decision on residence and inclusion for resettlement.
- 23 In order to ensure that the identification and selection of refugee candidates is logistically feasible, cost effective and enacted in a timely manner, sponsoring community organisations will be required to nominate candidates that are located in a specified region. Candidates that are referred by the UNHCR will also be located in this region. The specified region will be aligned to planned INZ selection missions.
- 24 Feedback from consultation indicates that nomination of refugee candidates by sponsoring community organisations is likely to increase the engagement of sponsors with the new category, which will be critical to the success of the pilot intake. This process will also utilise existing connections between sponsoring community organisations and refugees, which is likely to increase the likelihood of successful settlement outcomes for sponsored refugees. The ability of sponsors to nominate refugee candidates is a feature of the long-standing Canadian private refugee sponsorship scheme, where it is thought to contribute to high levels of engagement of sponsors with the scheme.

- 25 INZ will work closely with sponsoring community organisations to ensure that the eligibility requirements for refugee candidates are well understood by sponsoring community organisations before refugee candidates are nominated.

*Support for sponsored refugees will be shared between government and sponsoring community organisations*

- 26 The responsibility for resettlement and supporting successful settlement outcomes for sponsored refugees under the new category will be shared between government and sponsoring community organisations. This pilot intake will specifically explore sponsoring organisations' ability to support sponsored refugees to enter the labour market quickly and increase the likelihood of successful settlement outcomes. Government's role in the pilot intake will minimise the risk to sponsored refugees in the case that sponsoring community organisations are not able to provide settlement services. Evaluation of the pilot intake will determine whether it is appropriate for sponsoring community organisations to take on more responsibility if there are future intakes under the new category.
- 27 I propose that sponsoring community organisations will be responsible for providing the following services to sponsored refugees:
- a. domestic travel for refugees from the Mangere Refugee Resettlement Centre (MRRC) to the settlement location;
  - b. arrangement of privately-funded accommodation and provision of core furniture and other household goods that will be available on refugees' arrival in New Zealand;
  - c. community orientation and settlement assistance and services, including connecting sponsored refugees to services they need to settle in the community (such as schooling, health services and English language classes); and
  - d. placing sponsored refugees at an early stage after arrival in meaningful and sustainable employment, provision of training for employment if necessary and provision of advice and assistance that will enable them to continue to secure employment.
- 28 I propose that sponsoring community organisations be required to provide settlement support to refugees for up to two years and that this be outlined in the agreement that will exist between government and sponsoring community organisations.
- 29 If there are future refugee intakes under the new category, it may be appropriate for sponsoring community organisations to provide other resettlement and settlement services to sponsored refugees. Evaluation of the pilot will provide information regarding the capacity and capability of sponsoring community organisations to provide services that are currently government-funded for the pilot intake.
- 30 As residents, I propose that sponsored refugees under the new category are eligible to access the same government-funded welfare and housing support, education and health services as other New Zealand resident and citizens (including refugees resettled under the Refugee Quota Programme and Refugee Family Support Category). Eligibility for these services is a key factor in mitigating the risk to sponsored refugees that sponsoring community organisations do not fulfil their settlement responsibilities.

- 31 In addition, I propose that government be responsible for funding:
- a. on- and off-shore assessment by INZ, including off-shore interviews of refugee candidates;
  - b. off-shore health screening for refugee candidates; and
  - c. international travel costs for successful sponsored refugees to travel to New Zealand.
- 32 I propose that government also fund a reception programme for sponsored refugees at the MRRRC. This programme will be shorter than the six week reception programme that is provided for the Refugee Quota Programme and will be tailored to support sponsored refugees to work and live in New Zealand communities.
- 33 The tailored programme will function as a handover period between INZ and sponsoring community organisations to support the development of the settlement relationship between the community organisation and sponsored refugee. The inclusion of a reception programme at MRRRC for any possible future intake under the category could be reconsidered once more information is known about the capacity and capability of sponsoring community organisations.

#### **Other matters relating to settlement under the new category**

- 34 I have also considered options for settlement location for sponsored refugees under the new category. I propose that the New Zealand settlement location of sponsored refugees is not limited to the current six refugee quota settlement locations. However, sponsored refugees will be required to settle outside of Auckland due to current pressures on accommodation and infrastructure.
- 35 During consultation, there was some concern about the exclusion of Auckland as a settlement location for sponsored refugees on the basis that this would prevent Auckland-based community organisations from engaging with the new category. However, most submissions considered that it would be appropriate to exclude Auckland as a settlement location for the pilot intake of refugees, given the current pressures there. This could be reconsidered if there are future intakes under this category.

#### **Evaluation of the new category**

- 36 Decisions on the next three year refugee quota programme (2019/20 – 2021/22) will be made in the second half of 2018. The success of the pilot programme will be considered alongside these decisions. I expect the refugees in the pilot intake to have arrived in New Zealand by June 2018 so that an initial evaluation of the new category will inform decisions on any future intakes under the new category.
- 37 It will not be possible to undertake a full evaluation of the new category, including sponsored refugee settlement outcomes, before decisions are made on the next three year refugee quota programme. However, the initial evaluation will include consideration of:
- a. whether the process for the selection of community organisations and refugees has worked effectively;
  - b. the capacity and capability of community organisations to take on responsibility to provide settlement services to sponsored refugees; and

- c. any initial reflections on the category from sponsoring community organisations or sponsored refugees.
- 38 The detailed design of this initial evaluation will be further developed following a Cabinet decision on the new category.
- 39 The settlement outcomes of sponsored refugees will be monitored in the longer term in a similar way to quota refugees. Settlement outcomes for quota refugees are monitored under the New Zealand Refugee Resettlement Strategy. Given the size of the pilot intake, these findings are likely to be indicative only.

### Consultation

- 40 Officials from the Ministry of Business, Innovation and Employment have undertaken a targeted consultation on the design of the category with groups and individuals who have expressed interest in the new category, or who were identified as likely to be interested. The groups and individuals who made submissions and the key messages from submissions are provided at Annex One.
- 41 The following government agencies were consulted on the proposals in this paper and their views reflected: the Ministry of Health, the Ministry of Education, the Ministry of Social Development, the Ministry of Foreign Affairs and Trade and the Treasury. The Department of the Prime Minister and Cabinet has been informed.

### Implementation and timing

- 42 Subject to Cabinet agreement to the proposed policy design of the new category, the pilot intake will be implemented according to the following process and indicative timing:
  - a. A call for expressions of interest (EOI) from potential sponsoring community organisations will be made by INZ in October 2017. Details of the eligibility criteria for refugee candidates in the pilot intake will be provided to potential sponsors. Sponsoring community organisations will provide details of nominated refugee candidates, if they wish to nominate candidates, in the EOI.
  - b. INZ will select eligible sponsoring community organisations according to the proposed criteria for sponsors by November 2017. Approved sponsoring community organisations will enter into an agreement with INZ regarding the provision of settlement services to sponsored refugees.
  - c. If there are approved sponsoring community organisations that have indicated that they do not wish to nominate refugee candidates for the pilot intake, INZ will inform the UNHCR of the number of refugee candidates that will need to be referred in order to meet the target pilot intake size of 25 individuals.
  - d. INZ will assess refugee candidates that have been nominated by sponsoring community organisations or the UNHCR according to the eligibility criteria of the category and relevant immigration policy. Assessment of candidates will begin in December 2017 and may take several months.
  - e. Refugee candidates that meet the eligibility requirements of the category will be approved for residence by INZ and will be resettled in New Zealand with sponsoring community organisations. I expect that sponsored refugees will arrive in New Zealand by June 2018.

- f. Responsibility for sponsored refugees will be shared between government and sponsoring community organisations. Sponsoring community organisations will be required to provide settlement services to sponsored refugees for two years.

- 43 As the Minister of Immigration, I may certify immigration instructions required to implement the new category or make minor policy decisions as necessary in line with the intent of decisions made by Cabinet.

### Financial implications

- 44 The pilot intake of the new category will have financial implications for the Ministry of Business, Innovation and Employment (Vote Labour Market), the Ministry of Social Development (Vote Social Development and Vote Social Housing), the Ministry of Education (Vote Education and Vote Tertiary Education) and the Ministry of Health (Vote Health).
- 45 Costs associated with the implementation of the pilot intake under the new category are summarised in Table One below. I propose that these changes in appropriations be included in the 2017/18 Supplementary Estimates and that, in the interim, the increase be met from the Imprest Supply. Detailed cost estimates for each agency (Vote) are provided in Annex Two.

Table One: Costs associated with implementation of the pilot intake under the new category.

	\$m - increase				
	2017/18	2018/19	2019/20	2020/21	2021/2022 and outyears
Operating Balance Impact	0.889	0.616	0.575	0.522	0.513
No Impact					
<b>Total</b>	<b>0.889</b>	<b>0.616</b>	<b>0.575</b>	<b>0.522</b>	<b>0.513</b>

- 46 Immigration fees will not be charged to refugee candidates under this category.

### Human rights

- 47 The proposals are consistent with the New Zealand Bill of Rights Act 1990 and the Human Rights Act 1993.

### Legislative and regulatory implications

- 48 There are no legislative or regulatory implications associated with the proposals.

### Publicity

- 49 Officials from the Ministry of Business, Innovation and Employment will make arrangements with the Office of the Minister of Immigration regarding a media release of the details of the new category.

### Recommendations

- 50 The Minister of Immigration recommends that the Committee:

- 1 **note** that Cabinet approved in principle the piloting of a community organisation refugee sponsorship category, as an alternative form of admission for 25 refugees in 2017/18, to complement the refugee quota [CAB 16 Min 0271];



- 2 **agree** that the objectives of the Community Organisation Refugee Sponsorship Category are:
- 2.1 to provide an opportunity for community organisations to more actively engage in supporting successful refugee settlement and to build local communities that welcome refugees;
  - 2.2 to enable sponsored refugees, with the support of community organisations, to quickly become independent and self-sufficient so that they are able to enter the labour market, navigate their communities and access mainstream services without requiring additional support; and
  - 2.3 to provide an alternative form of admission for refugees to complement our Refugee Quota and, in doing so, to demonstrate New Zealand's response to the scale of refugee movement, and commitment to international responsibility sharing;

***Criteria for refugees to be approved for residence under the new category***

- 3 **agree** that the pilot intake will consist of 25 individuals, with the ability to allow for a total of up to 30 individuals to enable family groups to be resettled together;
- 4 **agree** that in order to be approved for residence under the Community Organisation Refugee Sponsorship Category, principal and secondary applicants must:
- 4.1 be mandated as refugees under the 1951 Refugee Convention;
  - 4.2 pass the same security, risk and settlement assessment that is required for refugees in the Refugee Quota Programme;
  - 4.3 have the same acceptable standard of health that is required of residence class visa applicants; and
  - 4.4 not be eligible to be sponsored for residence under any family category including the Refugee Family Support Category;
- 5 **agree** that in order to be approved for residence under the Community Organisation Refugee Sponsorship Category, principal applicants must:
- 5.1 demonstrate English language ability that is sufficient that the candidates can read, understand and respond to basic questions in English;
  - 5.2 have a minimum of three years' work experience (in the same occupation or within the same or related sector) or a qualification requiring a minimum of two years' tertiary study; and
  - 5.3 be aged between 18 and 45 years;

### **Criteria for the sponsoring community organisations**

- 6 **agree** that in order to be eligible to sponsor refugees under the Community Organisation Refugee Sponsorship Category, community organisations must:
- 6.1 be a registered legal entity (registered or otherwise corporate in nature);
  - 6.2 have demonstrated experience of working successfully with refugees or other vulnerable people;
  - 6.3 have the financial capacity to meet their settlement responsibilities;
  - 6.4 have the capability and capacity to deliver settlement services for sponsored refugees, particularly in regards to the capacity of the organisation to arrange suitable accommodation and support sponsored refugees to enter the labour market and secure meaningful and sustainable employment; and
  - 6.5 enter into an outcomes agreement with Immigration New Zealand for the provision of identified services to agreed standards;

### **Responsibilities of sponsoring community organisations**

- 7 **agree** that sponsoring community organisations will be able to nominate a specified number of refugee candidates for the pilot intake, and that if they do not wish to nominate refugee candidates to sponsor that candidates will be referred by the United Nations High Commissioner for Refugees;
- 8 **agree** that sponsoring community organisations will be responsible for providing the following resettlement services to sponsored refugees:
- 8.1 domestic travel for refugees from the Mangere Refugee Resettlement Centre to the settlement location;
  - 8.2 arrangement of privately-funded accommodation and provision of core furniture and other household goods that will be available on refugees' arrival in New Zealand;
  - 8.3 community orientation and settlement assistance and services, including connecting sponsored refugees to services they need to settle in the community (such as schooling, health services and English language classes); and
  - 8.4 placing sponsored refugees at an early stage after arrival in meaningful and sustainable employment, provision of training for employment if necessary and provision of advice and assistance that will enable them to continue to secure employment.
- 9 **agree** that sponsoring community organisations will be responsible for providing settlement services to sponsored refugees for up to two years;

- 10 **agree** that sponsored refugees are eligible to access the same government-funded welfare and housing support, education and health services as other New Zealand residents and citizens;
- 11 **agree** that government will be responsible for providing:
- 11.1 on- and off-shore assessment by INZ;
  - 11.2 off-shore health screening for refugee candidates;
  - 11.3 international travel costs for successful sponsored refugees to travel to New Zealand; and
  - 11.4 a reception programme at the Mangere Refugee Resettlement Centre;

**Other matters relating to settlement under the new category:**

- 12 **agree** that sponsored refugees be required to settle outside of Auckland;

**Evaluation criteria for the new category**

- 13 **note** that the detailed design of an initial evaluation of the Community Organisation Refugee Sponsorship Category will be developed, and will include consideration of:
- 13.1 whether the process for the selection of community organisations and refugees has worked effectively;
  - 13.2 the capacity and capability of community organisations to take on responsibility to provide settlement services to sponsored refugees; and
  - 13.3 any initial reflections on the category from sponsoring community organisations or sponsored refugees;
- 14 **agree** that the Minister of Immigration will report back to Cabinet on the results of the initial evaluation of the pilot intake when the next three-year refugee quota programme (2019/20 – 2021/22) is proposed;

**Financial implications of the pilot intake**

- 15 **agree** to increase expenditure to provide for costs associated with the implementation of the pilot intake of sponsored refugees, with the following impact on the operating balance;

	\$m - increase				
	2017/18	2018/19	2019/20	2020/21	2021/2022 and outyears
Operating Balance Impact	0.889	0.616	0.575	0.522	0.513
No Impact					
<b>Total</b>	<b>0.889</b>	<b>0.616</b>	<b>0.575</b>	<b>0.522</b>	<b>0.513</b>

- 16 **approve** the following changes to appropriations to give effect to the policy decision to implement the pilot intake;

	\$m - increase				
	2017/18	2018/19	2019/20	2020/21	2021/2022 and outyears
<b>Vote Labour Market</b> <b>Minister of Immigration</b> Multi-Category Expenses and Capital Expenditure  Immigration Services MCA: Departmental Output Expense: Settlement and Integration of Refugees and Other Immigrants (funded by revenue Crown)	0.254	-	-	-	-
<b>Vote Health</b> <b>Minister of Health</b> Non-departmental Output Expense: Public Health Service Purchasing Mainstream Health Funding	0.023 0.083	- 0.249	- 0.249	- 0.249	- 0.249
<b>Vote Health Total</b>	0.106	0.249	0.249	0.249	0.249
<b>Vote Social Housing</b> <b>Minister for Social Housing</b> Benefits or Related Expense: Accommodation Assistance	0.049	0.039	0.030	0.030	0.030
<b>Vote Social Development</b> <b>Minister for Social Development</b> Multi-category Expenses and Capital Expenditure  Community Support Services MCA: Departmental Output Expense: Community Support and Advice (funded by revenue Crown)  Benefits or Related Expenses: Jobseeker Support and Emergency Benefit  Sole Parent Support  Supported Living Payment  Hardship Assistance	0.075  0.097  0.011  0.017  0.005	0.075  0.077  0.009  0.014  -	0.075  0.060  0.007  0.011  -	0.075  0.060  0.007  0.011  -	0.075  0.060  0.007  0.011  -
<b>Vote Social Development Total</b>	0.205	0.175	0.153	0.153	0.153
<b>Vote Education</b> <b>Minister of Education</b> Non-departmental Other Expenses: Primary Education  Secondary Education	0.045  0.089	0.035  0.046	0.035  0.046	0.035  0.046	0.035  0.046

Multi-Category Expenses and Capital Expenditure: Outcomes for Target Student Groups MCA: Departmental Output Expense: Interventions for Target Student Groups (funded by revenue Crown)	0.039	-	-	-	-
Non-departmental Other Expense: Learning Support	0.049	0.019	0.009	0.009	-
Total for Outcomes for Target Student Groups MCA	0.088	0.019	0.009	0.009	-
<b>Vote Education Total</b>	<b>0.222</b>	<b>0.100</b>	<b>0.090</b>	<b>0.090</b>	<b>0.081</b>
<b>Vote Tertiary Education Minister for Tertiary Education, Skills and Employment</b>					
Multi-Category Expenses and Capital Expenditure: Tertiary Tuition and Training MCA					
Non-departmental Output Expense: Community Education	0.053	0.053	0.053	-	-
<b>Total Operating</b>	<b>0.889</b>	<b>0.616</b>	<b>0.575</b>	<b>0.522</b>	<b>0.513</b>

17 **agree** that the proposed changes to appropriations for 2017/18 above be included in the 2017/18 Supplementary Estimates and that, in the interim, the increase be met from Imprest Supply;

18 **agree** that the expenses incurred under recommendation 16 above be a charge against the between-Budget operating contingency, established as part of Budget 2017;

### **Publicity**

19 **note** that the Ministry of Business, Innovation and Employment, in consultation with the Office of the Minister of Immigration, will develop a communications strategy for the announcement of details of the new category;

### **Implementation**

20 **note** that the Minister of Immigration may certify immigration instructions required to implement the new category or make minor policy decisions as necessary in line with the intent of these decisions.

Authorised for lodgement

Hon Michael Woodhouse  
Minister of Immigration

## **Annex One - groups and individuals who made submissions and the key messages from submissions**

### *Groups and individuals who made submissions:*

Amnesty International

Anglican Church in Aotearoa New Zealand

s 9(2)(a) (part of a group of individuals based in Christchurch)

Auckland Resettled Community Coalition

Catholic Archdiocese of Wellington

ChangeMakers Refugee Forum

Interpreting New Zealand (part of the Refugee Sector Strategic Alliance)

Multicultural Learning and Support Services (part of the Refugee Sector Strategic Alliance)

New Zealand Red Cross

New Zealand Refugee Council

Refugees As Survivors

Refugee Family Reunification Trust and Community Law Wellington and Hutt Valley (joint submission)

St Addai Chaldean Catholic Church

The Salvation Army

### *Key messages:*

- a. support for a role for sponsoring organisations in the identification of refugee candidates for the category;
- b. concerns about the requirement for sponsored refugees to meet language, skills and age criteria;
- c. support for proposed eligibility requirements for sponsoring community organisations; and
- d. some opposition to the proposal to exclude Auckland as a settlement location for refugees in this category, but acknowledgement that it may be appropriate to exclude Auckland as a settlement location for the pilot intake due to current pressures there.

## Annex Two: Detailed cost estimates of each Agency (Vote)

**Table One: Ministry of Business, Innovation and Employment – Immigration (Vote Labour Market)**

	2017/18	2018/19	2019/20	2020/21	2021/22 & Outyears
<b>Refugee specific</b>	\$000	\$000	\$000	\$000	\$000
Quota Immigration Officers	30	-	-	-	-
Settlement Case officer	25	-	-	-	-
Data Entry Operator	10	-	-	-	-
Facilities and Liasion Officer	10	-	-	-	-
Administration Support	5	-	-	-	-
Travel International for Selection Missions	73	-	-	-	-
Travel International for Refugee Travel and Health Screening	93	-	-	-	-
Refugee Allowances	2	-	-	-	-
Refugee Catering	6	-	-	-	-
<b>Total refugee specific</b>	<b>254</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Mainstream</b>					
None	-	-	-	-	-
<b>Total</b>	<b>254</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>

**Table Two: Ministry of Social Development (Vote Social Housing)**

	2017/18	2018/19	2019/20	2020/21	2021/22 & Outyears
<b>Refugee specific</b>	\$000	\$000	\$000	\$000	\$000
None	-	-	-	-	-
<b>Mainstream</b>					
Benefits – Accommodation Supplement	49	39	30	30	30
<b>Total Mainstream</b>	<b>49</b>	<b>39</b>	<b>30</b>	<b>30</b>	<b>30</b>
<b>Total</b>	<b>49</b>	<b>39</b>	<b>30</b>	<b>30</b>	<b>30</b>

**Table Three: Ministry of Social Development (Vote Social Development)**

	2017/18	2018/19	2019/20	2020/21	2021/22 & Outyears
<b>Refugee specific</b>	\$000	\$000	\$000	\$000	\$000
Social Worker Support Funding	75	75	75	75	75
<b>Total refugee specific</b>	<b>75</b>	<b>75</b>	<b>75</b>	<b>75</b>	<b>75</b>
<b>Mainstream</b>					
Benefits - Job Seeker Support	97	77	60	60	60
Benefits - Sole Parent Support	11	9	7	7	7
Benefits - Supported Living Payment	17	14	11	11	11
Benefits - Hardship Assistance	5	-	-	-	-
<b>Total Mainstream</b>	<b>130</b>	<b>100</b>	<b>78</b>	<b>78</b>	<b>78</b>
<b>Total</b>	<b>205</b>	<b>175</b>	<b>153</b>	<b>153</b>	<b>153</b>

**Table Four: Ministry of Education (Vote Education)**

	2017/18	2018/19	2019/20	2020/21	2021/22 & Outyears
<b>Refugee specific</b>	\$000	\$000	\$000	\$000	\$000
Education Programme at Mangere (Primary)	10	-	-	-	-
Education Programme at Mangere (Secondary)	43	-	-	-	-
Refugee Education Co-ordinator	14	-	-	-	-
ESOL Funding in Schools	19	19	9	9	-
Refugee Flexible Funding Programmes	20	-	-	-	-
Refugee Pathways and Careers	9	-	-	-	-
Bilingual Tutor Funding including Bilingual Assessments (BAS)	10	-	-	-	-
Computers in Homes	9	-	-	-	-
Special Education	7	-	-	-	-
<b>Total refugee specific</b>	<b>141</b>	<b>19</b>	<b>9</b>	<b>9</b>	<b>-</b>
<b>Mainstream</b>					
Base Funding (Primary & Secondary)	35	35	35	35	35
Base Funding (Secondary)	46	46	46	46	46
<b>Total Mainstream</b>	<b>81</b>	<b>81</b>	<b>81</b>	<b>81</b>	<b>81</b>
<b>Total</b>	<b>222</b>	<b>100</b>	<b>90</b>	<b>90</b>	<b>81</b>



**Table Five: Ministry of Education (Vote Tertiary Education)**

	2017/18	2018/19	2019/20	2020/21	2021/22 & Outyears
<b>Refugee specific</b>	\$000	\$000	\$000	\$000	\$000
English for Speakers of Other Languages Courses	53	53	53	-	-
<b>Total refugee specific</b>	<b>53</b>	<b>53</b>	<b>53</b>	<b>-</b>	<b>-</b>
<b>Mainstream</b>					
None	-	-	-	-	-
<b>Total</b>	<b>53</b>	<b>53</b>	<b>53</b>	<b>-</b>	<b>-</b>

**Table Six: Ministry of Health (Vote Health)**

	2017/18	2018/19	2019/20	2020/21	2021/22 & Outyears
<b>Refugee specific</b>	\$000	\$000	\$000	\$000	\$000
Specific Health Funding	23	-	-	-	-
<b>Total refugee specific</b>	<b>23</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Mainstream</b>					
Mainstream Health Funding	83	249	249	249	249
<b>Total Mainstream</b>	<b>83</b>	<b>249</b>	<b>249</b>	<b>249</b>	<b>249</b>
<b>Total</b>	<b>106</b>	<b>249</b>	<b>249</b>	<b>249</b>	<b>249</b>

Proactively released consistent with the Official Information Act