

9 November 2022

Financial Markets Team
Building, Resources and Markets
Ministry of Business, Innovation and Employment.

By email: <a href="mailto:financialconduct@mbie.govt.nz">financialconduct@mbie.govt.nz</a>

# Consultation paper: Exposure draft regulations on sales incentives under new conduct regime

The Financial Services Federation (FSF) is grateful to the Ministry of Business, Innovation and Employment (MBIE) for the opportunity to comment on the Consultation paper: Exposure draft regulations on sales incentives under new conduct regime.

By way of background, the FSF is the industry body representing the responsible and ethical finance, leasing and credit-related insurance providers of New Zealand. We now have nearly 90 members and affiliates providing these products to more than 1.7 million New Zealand consumers and businesses. The latest list of our members is attached as Appendix A and data relating to the extent to which FSF members contribute to New Zealand consumers, society and business is attached as Appendix B.

You will see from the attached membership list, that a large proportion of FSF members are Non-Deposit-Taking Lending Institutions (NDLIs) who are not within the scope of the Financial Markets (Conduct of Institutions) Amendment Act 2022 (CoFI Act). However, the FSF does have several Non-Bank Deposit Takers (NBDTs) and credit-related insurance providers as members, and it is on their behalf that this submission is being made.

#### **Introductory comments:**

As the FSF stated in the introduction to our recent submission on the Discussion paper: Financial institution licensing fees under new conduct regime, the FSF has been strongly and consistently opposed to the entire CoFI Act since it was first mooted. It has always been the FSF's view that sufficient other mechanisms and licenses existed or were in the process of being enacted or implemented that would regulate the conduct of financial institutions and that any conditions relating to conduct could be incorporated into one of the existing licenses already held by financial institutions without requiring a separate conducting licensing regime. That position has not changed.

As we have also said repeatedly, the FSF particularly disagrees with the application of the CoFI Act to NBDTs and small credit-related insurance providers such as those members represented by the FSF. In our view, no evidence exists to demonstrate that such small financial entities actually cause poor customer outcomes or exhibit poor conduct such as to justify the application of the conduct regime to them and we have provided substantial evidence to the contrary.

Therefore, and to avoid repeating ourselves, we refer officials to the full text of the Introductory comments the FSF made to our submission on the Discussion paper: Financial institution licensing fees under new conduct regime on 26 October 2022.

The FSF will now turn its attention to answering the questions raised in the Consultation paper.

1. Do you consider that the draft regulations give effect to Cabinet's decision to prohibit sales incentives based on volume or value targets? If not, why not?

As the Consultation paper clearly states, consultation has already taken place on the approach to take to regulating sales incentives and Cabinet has made their decision with respect to this following that consultation.

On that basis, therefore, the FSF agrees that the draft regulations give appropriate effect to the Cabinet decision to prohibit sales incentives based on volume or value targets.

2. Do you have any comments on the examples chosen of a prohibited incentive and a non-prohibited incentive?

The FSF considers that the examples provided in the exposure draft regulations are helpful in providing a guide as to what would be considered to be a prohibited incentive and what would be considered to be a non-prohibited one.

3. Do you have any other comments on the way the draft regulations define prohibited incentives?

The FSF has no further comment to make in respect to this.

4. Do you have any comments on the definition of 'relevant person' in relation to a financial institution or an intermediary?

Given that Cabinet's policy decision has been made that the prohibition on giving incentives to a 'relevant person' has already been made and that Cabinet further decided that the prohibition would apply to a financial institution or an intermediary's employees, agents and intermediaries (excluding senior managers and executives), the FSF believes that the draft Regulations adequately capture these decisions.

5. Do you have any comments on the application of the draft regulations to senior managers and executives?

The FSF does not believe that the draft regulations adequately imply that senior managers and executives of financial institutions will be exempt from the prohibition on incentives. Draft regulation 237C(2)(a) defines a 'relevant person' as being "an employee of the financial institution;" which could mean any employee of the institution including a senior manager or executive. It does not specify that the employee should be "involved in the provision of the financial institution's relevant services or associated products" as the regulations 237C(2)(b) and (c) do with respect to intermediaries or agents of the financial institution.

Given that the FMC Act only captures a person who is (directly or indirectly) involved in the provision of the service or the products and that the specific definition of 'involved' in the FMC Act means either arranging the contract or giving regulated financial advice, the FSF believes that the draft regulation 237C(2)(a) should be reworded to say: "an employee that is involved in the provision of the financial institution's relevant services or associated products". This is both consistent with the following two regulations – 237C(2)(b) and (c) – and provides sufficient clarity that senior managers and executives are excluded from the prohibition on incentives unless they are actually 'involved'.

6. Do you have any other additional general comments on the exposure draft regulations? For example, do you see any unintended consequences arising from the draft regulations in relation to any other matters? Are there any areas where the application of the draft regulations is unclear and could benefit from additional examples or guidance?

The FSF has no further comments to make on the exposure draft regulations and can see no unintended consequences arising from them in relation to any other matters. The FSF also has no further areas to suggest where the draft regulations could be made clearer other than the suggestion made in the answer to question 5 above.

Once again, the FSF is grateful for the opportunity to comment on the draft regulations. Please do not hesitate to contact me if there is anything further you wish to discuss.

Lyn McMorran

**EXECUTIVE DIRECTOR** 



# Appendix A - FSF Membership List as at October 2022

| Non-Bank Deposit Takers,         | Vehicle Lenders                                | Finance Companies/                    | Finance Companies/                    | Credit-related Insurance | Affiliate Members incl         |
|----------------------------------|--|---------------------------------------|---------------------------------------|--------------------------|--------------------------------|
| Specialist Housing Lenders,      |  | Diversified Lenders                   | Diversified Lenders,                  | Providers,               | Credit Reporting, Debt         |
| Leasing Providers                |  |                                       | Insurance Premium Funders             | Affiliate Members        | Collection Agencies            |
| XCEDA (B)                        | AA Finance Limited                             | Avanti Finance                        | Nectar NZ Limited                     | Credit-related Insurance | Verifier Australia             |
| Finance Direct Limited           | Auto Finance Direct Limited                    | Branded Financial                     | NZ Finance Ltd                        | <u>Providers</u>         | Credit Reporting, Debt         |
| ➤ Lending Crowd                  | BMW Financial Services                         | Basalt Group                          | Personal Loan Corporation             | Protecta Insurance       | Collection Agencies,           |
| Gold Band Finance                | > Mini   | Blackbird Finance                     | Pioneer Finance                       | Provident Insurance      | Baycorp (NZ)                   |
| ➤ Loan Co                        | <ul> <li>Alphera Financial Services</li> </ul> | Caterpillar Financial                 |                                       | Corporation Ltd          | ➤ Credit Corp                  |
| Mutual Credit Finance            | Community Financial Services                   | Services NZ Ltd                       | Prospa NZ Ltd                         | Affiliate Members        | Centrix                        |
| Credit Unions/Building           | Go Car Finance Ltd                             | Centracorp Finance 2000               | Smith's City Finance Ltd              | Buddle Findlay           | Collection House               |
| Societies First Credit Union     | Honda Financial Services                       | Finance Now                           | Speirs Finance Group ➤ Speirs Finance | Chapman Tripp            | Debt Managers                  |
|                                  | Kubota New Zealand Ltd                         | ➤ The Warehouse<br>Financial Services | ➤ Speirs Corporate &                  | Credisense Ltd           | Debtworks (NZ) Limited         |
| Nelson Building Society          | Mercedes-Benz Financial                        | ➤ SBS Insurance                       | Leasing  Yoogo Fleet                  | Credit Sense Pty ltd     | Equifax (prev Veda)            |
| Police and Families Credit Union | Motor Trade Finance                            | Future Finance                        | Turners Automotive Group              | Experian                 | Illion (prev Dun &             |
|                                  | Nissan Financial Services NZ Ltd               | Geneva Finance                        | ➤ Autosure ➤ East Coast Credit        | Experieco Limited        | Bradstreet (NZ) Limited        |
| Specialist Housing Lenders       | ➤ Mitsubishi Motors Financial Services         | Harmoney                              | > Oxford Finance                      | EY                       | Quadrant Group (NZ)<br>Limited |
| Basecorp, Finance Limited        | <ul> <li>Skyline Car Finance</li> </ul>        | Humm Group                            | UDC Finance Limited                   | FinTech NZ               | IDCARE Ltd                     |
| Liberty Financial Limited        | Onyx Finance Limited                           | Instant Finance                       | Insurance Premium Funders             | Finzsoft                 | TO CHILL ELG                   |
| Pepper NZ Limited                | Scania Finance NZ Limited                      | ➤ Fair City ➤ My Finance              | Elaptis Premium Funding NZ            | Happy Prime              |                                |
| Resimac NZ Limited               | Toyota Finance NZ                              | John Deere Financial                  | Ltd                                   | Consultancy Limited      |                                |
| Leasing Providers                | ➤ Mazda Finance                                | Latitude Financial                    | Financial Synergy Limited             | Lendscape Ltd            |                                |
| Custom Fleet                     | Yamaha Motor Finance                           | Lifestyle Money NZ Ltd                | Hunter Premium Funding                | KPMG                     |                                |
| Euro Rate Leasing Limited        |  | Limelight Group                       | IQumulate Premium                     | LexisNexis               |                                |
| Fleet Partners NZ Ltd            |  | Mainland Finance Limited              | Funding                               | Motor Trade Association  |                                |
| ORIX New Zealand                 |  | Metro Finance                         | Rothbury Instalment<br>Services       | PWC                      |                                |
| SG Fleet                         |  |                                       |                                       | Simpson Western          | Total 89 members               |
|                                  |  |                                       | I                                     |                          | 1                              |



### FINANCIAL SERVICES FEDERATION (FSF)

## THE NON-BANK FINANCE INDUSTRY SECTOR - 2022



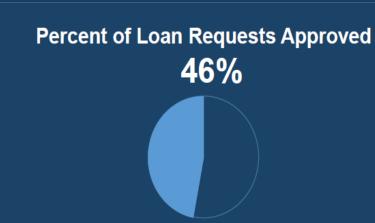
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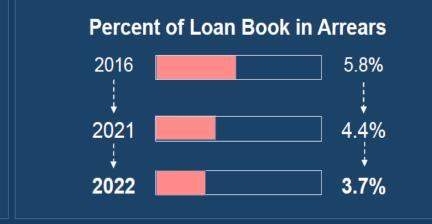
**NON-BANK** 

**BANK** 

of personal consumer loans are financed by the **non-bank sector** represented by FSF members.

Setting industry standards for responsible lending, promoting compliance and consumer awareness.





### **KEY FACTS: THE NON-BANK FINANCE INDUSTRY SECTOR**

#### FSF Members (as at 28 Feb 2022)

Number of Members 57
Number of Employees 3,561
Applications Processed 1,085,739
Loan Requests Approved 495,434
Percent of Loan Book in Arrears 3.7%

#### Bank Sector (as at 28 Feb 2022)

Value of Mortgage Loans \$329B Value of Consumer Loans \$7.6B Value of Business Loans \$118B

#### Non-Bank Sector Share (as at 28 Feb 2022)

% of Total Mortgage Loans 0.4% % of Total Consumer Loans 47.7% % of Total Business Loans 5.9%

#### Insurance Credit Related (as at 28 Feb 2022)

Number of Employees237Number of Policies311,409Gross Claims (annual)\$27.2MDays to Approved Claim20 days

#### Consumer Loans (as at 28 Feb 2022)

Total Value of Loans \$8.1B

Number of Customers 1,699,683

Number of Loans 1,584,984

Monthly Instalments: \$330M

#### Average Value of Loan:

 Mortgage
 \$171,932

 Vehicle Loan
 \$12,393

 Unsecured
 \$2,467

 Other Security
 \$5,754

 Lease Finance
 \$2,804

#### Average Monthly Instalment:

Mortgage \$257
Vehicle Loan \$463
Unsecured \$144
Other Security \$302
Lease Finance \$241

#### Business Loans (as at 28 Feb 2022)

Total Value of Loans \$7.3B

Number of Customers 136,830

Number of Loans 264,827

Monthly Instalments: \$590M

#### Average Value of Loan:

 Mortgage
 \$443,784

 Vehicle Loan
 \$28,869

 Unsecured
 \$7,443

 Other Security
 \$32,374

 Lease Finance
 \$24,921

#### Average Monthly Instalment:

Mortgage \$2,281
Vehicle Loan \$1,064
Unsecured \$799
Other Security \$11,044
Lease Finance \$939